



GARLAND

Mission

We serve to grow public trust and a thriving Garland community, today and for the future.

CITY OF GARLAND REGULAR MEETING OF THE CITY COUNCIL

Vision

Garland will be an engaged and vibrant community that residents proudly call home.

The Garland City Council extends to all visitors a sincere welcome. We value your interest in our community and your participation in the meetings of this governing body. Visit GarlandTX.gov/Council for a full list of meeting dates.

The Council Chambers at Garland City Hall is wheelchair accessible, and ADA parking is available on the street as well as in the public parking garage. Persons with disabilities who may need auxiliary aids or services must contact the City Secretary's Office at 972-205-2404 at least two working days prior to the meeting so that appropriate arrangements can be made. Braille is not available.

NOTICE: Pursuant to Section 551.127 of the Texas Government Code, one or more members of the City Council may attend this meeting by internet/video remote means. A quorum of the City Council, as well as the presiding officer, will be physically present at the above-identified location. Members of the public that desire to make a public comment must attend the meeting in person.

LEGISLATIVE PRAYER AND PLEDGE OF ALLEGIANCE

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MAYORAL PROCLAMATIONS, RECOGNITIONS AND ANNOUNCEMENTS

The Mayor may present proclamations, recognize attendees or accomplishments, and make announcements regarding City events or other matters of interest to citizens including but not limited to listed items. There will be no Council discussion or votes on these matters.

- Alpha Phi Alpha Fraternity Inc.'s 119th National Founder's Day
- Garland Neighborhood Award Winners

CONSENT AGENDA

All items under this section are recommended for approval by a single motion of Council, without discussion. Council has had the opportunity to review each of these items at a previous Work Session, and approval of the consent agenda authorizes the City Manager or his designee to execute each item. The Mayor will announce the consent agenda and provide an opportunity for members of the audience, as well as Council, to request that any item be removed and considered separately.

1. Approve the minutes of the December 2, 2025 Regular Meeting

2. Approve the following bids:

a. GP&L Firewheel Switch Rebuild Electrical Materials **Bid No. REQ00000982**

Techline, Inc. **\$304,877.52**

This request is to obtain an Electrical Bus and other associated materials for the rebuild of the GP&L Firewheel Switch Station.

b. Term Contract for Stop Loss Insurance **Bid No. REQ00000620**

Blue Cross Blue Shield of Texas **\$4,500,000.00**

As part of a multi-year Benefit Strategic Plan, the City conducted a request for proposal process for stop loss insurance services. City health plans support over 5,000 members, which include participating employees, pre-65 retirees, and dependents. This approval is for a term contract with four (4) optional renewals.

c. Wynn Joyce Park Improvements **Bid No. REQ00000168**

Millis Development and Construction **\$4,860,647.42**

This request is for the construction of park improvements at Wynn Joyce Park, located at 2222 Oates Road.

d. Granville Arts Center Renovation - Design Services **Bid No. REQ00000286**

Williams Tharp Architects, PLLC **\$2,870,000**

This request is for Design Services for the Granville Arts Center Renovation.

3. Employment Contracts of City Attorney, City Auditor, and Municipal Judges

Approve employment contracts of the City Attorney, City Auditor, and Municipal Judges reflecting amendments to benefits and compensation for the 2026 calendar year, as previously determined by City Council.

4. Investment Policy and Investment Strategy

Approve the 2026 Investment Policy and Investment Strategy. Council was briefed on this item at the December 1, 2025 Work Session.

5. Workers' Compensation Cash Flow Plan Claim Reimbursement

Approve the October 2025 Workers' Compensation cash flow claims reimbursement payment to TPS in the amount of \$258,658.78, in accordance with the Interlocal Agreement. Council was briefed on this item at the December 15, 2025 Work Session.

6. A public hearing was previously conducted for the zoning cases below. Council approved the zoning requests and instructed staff to bring forth the following ordinances:

a. Z 25-35 ZoneDev (District 4)

Approve an ordinance amending the Garland Development Code of the City of Garland, Texas by approving (1) an Amendment and expansion to Planned Development (PD) District 18-20 to allow a Dwelling, Single-Family Detached Development and (2) a Concept Plan for a Dwelling, Single-Family Detached Use on a 7.098 acre tract of land addressed as 2906 Bobtown Road, 5401 and 5417 Rosehill Road; providing for conditions, restrictions, and regulations; providing a penalty under the provisions of Sec. 10.05 of the Code of Ordinances of the City of Garland, Texas; providing a Notice of Conditions of Compliance Clause; providing a Savings Clause and a Severability Clause; and providing an effective date.

b. Z 25-37 Mission Ridge Consultants (District 7)

Approve an ordinance amending the Garland Development Code of the City of Garland, Texas, by approving (1) an Amendment to Planned Development (PD) District 05-36 for Limited Heavy Commercial District Uses to allow a Warehouse Office/Showroom Use by SUP, (2) allow Community Retail Uses and other provisions, (3) a Specific Use Provision for a Warehouse Office/Showroom Use and (4) a Concept Plan for a Warehouse Office/Showroom Use, on a property located at 2801 Belt Line Road; providing for conditions, restrictions, and regulations; providing a penalty under the provisions of Sec. 10.05 of the Code of Ordinances of the City of Garland, Texas; providing a Notice of Conditions of Compliance Clause; providing a Savings Clause and a Severability Clause; and providing an effective date.

ITEMS FOR INDIVIDUAL CONSIDERATION

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7. Hold public hearing on the following:

a. South Garland Lakeside Area Plan

Hold a public hearing and consider approval of the South Garland Lakeside Area Plan.

CITIZEN COMMENTS

Members of the audience wishing to address issues not on the meeting agenda may have three minutes to speak. However, according to the Texas Open Meetings Act, Council is prohibited from discussing any item not on the posted agenda.

ADJOURN

All Regular Meetings of the Garland City Council are broadcast live on CGTV, Time Warner Cable Channel 16 and Frontier FIOS TV 44. Meetings are rebroadcast at 9 a.m. and 7 p.m. Wednesdays - Sundays. Live streaming and on-demand videos of the meetings are also available online at GarlandTX.tv. Copies of the meetings can be purchased through the City Secretary's Office (audio CD's are \$1 each and DVD's are \$3 each).

NOTICE: The City Council may recess from the open session and convene in a closed executive session if the discussion of any of the listed agenda items concerns one or more of the following matters:

1. Pending/contemplated litigation, settlement offer(s), and matters concerning privileged and unprivileged client information deemed confidential by Rule 1.05 of the Texas Disciplinary Rules of Professional Conduct. Sec. 551.071, Tex. Gov't Code.
2. The purchase, exchange, lease or value of real property, if the deliberation in an open meeting would have a detrimental effect on the position of the City in negotiations with a third person. Sec. 551.072, Tex. Gov't Code.
3. A contract for a prospective gift or donation to the City, if the deliberation in an open meeting would have a detrimental effect on the position of the City in negotiations with a third person. Sec. 551.073, Tex. Gov't Code.
4. Personnel matters involving the appointment, employment, evaluation, reassignment, duties, discipline or dismissal of a public officer or employee or to hear a complaint against an officer or employee. Sec. 551.074, Tex. Gov't Code.
5. The deployment, or specific occasions for implementation of security personnel or devices. Sec. 551.076, Tex. Gov't Code.
6. Discussions or deliberations regarding commercial or financial information that the City has received from a business prospect that the City seeks to have to locate, stay, or expand in or near the territory of the City and with which the City is conducting economic development negotiations; or to deliberate the offer of a financial or other incentive to a business prospect of the sort described in this provision. Sec. 551.087, Tex. Gov't Code.
7. Discussions, deliberations, votes, or other final action on matters related to the City's competitive activity, including information that would, if disclosed, give advantage to competitors or prospective competitors and is reasonably related to one or more of the following categories of information:
 - generation unit specific and portfolio fixed and variable costs, including forecasts of those costs, capital improvement plans for generation units, and generation unit operating characteristics and outage scheduling;
 - bidding and pricing information for purchased power, generation, and fuel, and Electric Reliability Council of Texas bids, prices, offers, and related services and strategies;
 - effective fuel and purchased power agreements and fuel transportation arrangements and contracts;
 - risk management information, contracts, and strategies, including fuel hedging and storage;
 - plans, studies, proposals, and analyses for system improvements, additions, or sales, other than transmission and distribution system improvements inside the service area for which the public power utility is the sole certificated retail provider; and
 - customer billing, contract, and usage information, electric power pricing information, system load characteristics, and electric power marketing analyses and strategies. Sec. 551.086; Tex. Gov't Code; Sec. 552.133, Tex. Gov't Code]

Each year, the City Council reviews and updates its goals for the Garland community and City operations. City management uses the goals to guide operational priorities, decision-making and resource allocation.



GARLAND

STRATEGIC FOCUS AREAS



Safe Community



Well-Maintained City Infrastructure



Reliable, Cost-Efficient Utility Services



Sound Governance and Finances



Vibrant Neighborhoods and Commercial Centers



Customer-Focused City Services



Growing Economic Base



Future-Focused City Organization



Enhanced Quality of Life through Amenities, Arts and Events



Commercially Thriving Downtown



GARLAND

CITY COUNCIL STAFF REPORT

1

Meeting Date: December 16, 2025

Title: Approve the minutes of the December 2, 2025 Regular Meeting

Submitted by: Jennifer Stubbs, City Secretary

Strategic Focus Area: Future-Focused City Organization

Issue / Summary

Consider approval of the December 2, 2025 Regular Meeting Minutes.

Background

N/A

Consideration / Recommendation

Approval the December 2, 2025 Regular Meeting Minutes.

Attachments

A. December 2, 2025 Regular Meeting Minutes



GARLAND

MINUTES

The City Council of the City of Garland convened in regular session at 7:00 PM on December 2, 2025, in the Council Chambers at the William E. Dollar Municipal Building, 200 North Fifth Street, Garland, Texas, with the following members present:

Present: Mayor Dylan Hedrick
Mayor Pro Tem Margaret Lucht
Deputy Mayor Pro Tem Christopher Ott
Councilmember Jeff Bass
Councilmember Kris Beard
Councilmember Ed Moore
Councilmember BJ Williams
Councilmember Carissa Dutton
Councilmember Joe Thomas Jr.

Staff Present: Mike Betz, Interim City Manager
Andy Hesser, Assistant City Manager
Crystal Owens, Assistant City Manager
Matthew Watson, Assistant City Manager
Phillip J. Urrutia, Assistant City Manager
Trey Lansford, Deputy City Attorney
Scott Levine, First Assistant City Attorney
Jennifer Stubbs, City Secretary
Nabila Nur, Planning Director
Courtney Vanover, Deputy City Secretary

LEGISLATIVE PRAYER AND PLEDGE OF ALLEGIANCE

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Councilmember Thomas provided the legislative prayer and led those in attendance in reciting the Pledge of Allegiance to the Flag of the United States of America.

MAYORAL PROCLAMATIONS, RECOGNITIONS AND ANNOUNCEMENTS

The Mayor may present proclamations, recognize attendees or accomplishments, and make announcements regarding City events or other matters of interest to citizens including but not limited to listed items. There will be no Council discussion or votes on these matters.

Mayor Hedrick welcomed the Leadership Garland Class. Alberto Maldonado announced the pet of the month; Bunny.

CONSENT AGENDA

All items under this section are recommended for approval by a single motion of Council, without discussion. Council has had the opportunity to review each of these items at a previous Work Session, and approval of the consent agenda authorizes the City Manager or his designee to execute each item. The Mayor will announce the consent agenda and provide an opportunity for members of the audience, as well as Council, to request that any item be removed and considered separately.

Mayor Hedrick announced that item 7 would be pulled and considered separately. Councilmember Thomas Jr. made a motion to approve the consent agenda as presented. Mayor Pro Tem Lucht seconded the motion. All voted in favor. The motion carried.

1. Approve the minutes of the November 18, 2025 Regular Meeting
2. Approve the following bids:

a. Bottleneck Improvements Package 2 - Construction Services

Bid No. REQ00000468

Garret Shields Infrastructure

\$2,458,811.91

This request is to obtain construction services for the Bottleneck Improvements, Package 2 Project — Intersections of Buckingham Road and N. Plano Road, and N. Garland Avenue and Apollo Road/Spring Creek Drive.

b. Construction Contract Award for Miller Park South Reconstruction

Bid No. REQ00000255

R & A Legacy Construction, LLC

\$2,516,906.00

This request is to award a contract for the reconstruction of Miller Park South from Miller Park

North to S. International Road.

c. Lou Huff Park Improvements

Bid No. REQ00000110

Millis Development and Construction

\$4,861,762.59

This request is to construct park improvements at Lou Huff Park, located at 605 east avenue B. Improvements include demolition of existing site buildings, new restroom/pavilion, futsal court, basketball courts, picnic areas, accessible parking, site lighting and trail connections with supporting amenities along with the required site work, drainage, paving, and utilities.

**d. GP&L Firewheel Substation Tap Engineering Services
Addendum No. 1**

Bid No. 0460-25

Burns & McDonnell Engineering Company, Inc.

\$753,000.00

This request is for engineering services to support a tap addition at the GP&L Firewheel Substation. Additional services are needed to support updates to the substation protection and control scheme and changes to accommodate the existing bus configuration and constraints discovered after site visits and discussions.

3. A public hearing was previously conducted for the zoning case(s) below. Council approved the zoning request(s) and instructed staff to bring forth the following ordinances:

a. Z 25-34 Osama Dagher (District 3)

Approve an ordinance amending the Garland Development Code of the City of Garland, Texas, by approving (1) a Specific Use Provision (SUP) for an Auto Repair, Minor and (2) a Concept Plan for an Auto Repair, Minor Use, on a property zoned Community Retail on a 0.34-acre tract of land located at 4134 Bobtown Rd; providing for conditions, restrictions, and regulations; providing a penalty under the provisions of Sec. 10.05 of the Code of Ordinances of the City of Garland, Texas; providing a Notice of Conditions of Compliance Clause; providing a Savings Clause and a Severability Clause; and providing an effective date.

4. Parking Restrictions on Marquis Drive

Approve an ordinance for parking restrictions on Marquis Drive. Council was briefed on this item at the November 17, 2025 Work Session.

5. Abandonment of a Utility Easement and Portions of Two Utility Easements in proposed Mission Hills Phase 1

Approve a resolution authorizing the abandonment of an access easement and portion of a drainage easement to the current property owner, C&M Villareal Family Limited Partnership, Ltd. Council was briefed on this item at the October 20, 2025 Work Session.

6. Crossing Extension Agreement with the Kansas City Southern Railway Company for Garland New Sidewalk Improvements

Approve a resolution authorizing the City Manager to enter into the agreement with the Kansas City Southern Railway Company (CPKC) for the reconstruction of an at-grade rail crossing on West Walnut Street. Council was briefed on this item at the November 17, 2025 Work Session.

7. Revision of City of Garland Code of Ordinances, Chapter 21, Emergency Ambulance Service

Approve revisions to Chapter 21 removing charity care policy and updating EMS billing for residents. Council was briefed on this item at the December 1, 2025 Work Session.

Chief Lee provided information on the updates to EMS billing and answered questions of the Council.

Councilmember Thomas Jr. made a motion to approve the revised ordinance. Mayor Pro Tem Lucht seconded the motion. All voted in favor. The motion carried.

8. Edward Byrne Memorial Justice Assistance Grant Program-State 2026

Approve the FY 2026 Edward Byrne Memorial Justice Assistance Grant-State funding request. Council was briefed on this item at the December 1, 2025 Work Session.

9. Texas First Responder Mental Health Program Grant FY26

Approve the FY 2026 Texas First Responder Mental Health Program Grant funding request. Council was briefed on this item at the December 1, 2025 Work Session.

10. TxDOT Impaired Driving Mobilization (IDM) Grant 2026

Approve the FY 2026 TxDOT Impaired Driving Mobilization Grant. Council was briefed on this item at the December 1, 2025 Work Session.

11. Bond Refunding - Electric Utility System Commercial Paper Notes

Approve an ordinance authorizing the issuance and sale of one or more series of City of Garland, Texas Electric Utility System Revenue Refunding Bonds. Council was briefed on this item at the November 17, 2025 Work Session.

12. Approve the employment contract of the Interim-City Manager, Mike Betz.

Approve the employment contract of the Interim-City Manager, Mike Betz, and authorize the Mayor to execute the same.

ITEMS FOR INDIVIDUAL CONSIDERATION

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13. Hold public hearings on the following items:

a. Consider amending the TIF #2 creation ordinance

Council will hold a public hearing and consider the amendment of TIF Zone #2 including expanding the boundaries and extending the term for tax increment financing purposes pursuant to Chapter 311 of the Texas Tax Code.

Presenter: Matthew Watson, Assistant City Manager

Mr. Watson provided a presentation on the item. He stated that this was to amend the TIF #2 that was currently expiring. This would expand the boundary to capture Harbor Point and the Dart Station. He provided additional details on the timeline.

Councilmember Thomas Jr. made a motion to approve the ordinance as amended. Councilmember Moore seconded the motion. All voted in favor. The motion carried.

b. Consider a request by Mission Ridge Consultants, requesting approval of 1) amendment to

Planned Development (PD) District 05-36 to allow a Warehouse Office/Showroom Use by SUP, 2) allow Community Retail uses and other provisions, 3) a Specific Use Provision for a Warehouse Office/Showroom use and 4) a concept plan for a Warehouse Office/Showroom use at this location. The site is located at 2801 Belt Line Road in District 7.

Consider and take appropriate action on the application of Mission Ridge Consultants, requesting approval of 1) amendment to Planned Development (PD) District 05-36 to allow a Warehouse Office/Showroom Use by SUP, 2) allow Community Retail uses and other provisions, 3) a Specific Use Provision for a Warehouse Office/Showroom use and 4) a concept plan for a Warehouse Office/Showroom use at this location. The site is located at 2801 Belt Line Road. (District 7) (File Z 25-37)

Presenter: Nabila Nur, Planning & Development Director

Ms. Nur provided a presentation on the request. She stated that staff recommended approval for 5-10 years and that the Plan Commission recommended approval for 10 years. She answered questions of the Council.

Applicant speaking on the item: Skye Thibodeaux.

Councilmember Thomas made a motion to approve the amendment to the PD, to approve the SUP for 10 years, allow community retail uses and approve the concept plan. Mayor Pro Tem Lucht seconded the motion. All voted in favor. The motion carried.

- c. Consider a request by Mark Stacy, requesting approval of 1) a Specific Use Provision (SUP) for Car Wash, Automated/Rollover on property zoned Planned Development District 80-42 and 2) a Concept Plan for a Car Wash, Automated/Rollover Use in District 4.**

Consider and take appropriate action on the application of Mark Stacy, requesting approval of 1) a Specific Use Provision (SUP) for Car Wash, Automated/Rollover on property zoned Planned Development District 80-42 and 2) a Concept Plan for a Car Wash, Automated/Rollover Use. The site is located at 6545 Duck Creek Drive. (District 4) (File Z 25-31)

Presenter: Nabila Nur, Planning & Development Director

Ms. Nur provided a presentation on the item. She stated that staff and the Plan Commission recommended denial.

Speakers on the item: Michael Landers.

Councilmember Williams made a motion to deny the request. Councilmember Moore seconded the motion. All voted in favor. The motion carried.

- d. Consider a request by ZoneDev, requesting approval of 1) an amendment and expansion to Planned Development (PD) District 18-20 to allow a Dwelling, Single-Family Detached development and 2) a Concept Plan for a Dwelling, Single-Family Detached Use in District 4.**

Consider and take appropriate action on the application of ZoneDev, requesting approval of 1) an amendment and expansion to Planned Development (PD) District 18-20 to allow a Dwelling, Single-Family Detached development and 2) a Concept Plan for a Dwelling, Single-Family Detached Use. The site is located at 2906 Bobtown Road, 5401 and 5417 Rosehill Road. (District 4) (File Z 25-35)

Presenter: Nabila Nur, Planning & Development Director

Ms. Nur provided a presentation on the request and answered questions of the Council. She stated that staff and the Plan Commission recommended approval.

Applicant speaking on the item: Maxwell Fisher.

Councilmember Williams made a motion to approve the request as presented. Councilmember Moore seconded the motion. All voted in favor. The motion carried.

14. Approval of a Professional Services Agreement with Texas PACE Authority

Council is requested to review and approve a professional services agreement between the City of Garland and Texas PACE Authority. Council adopted a Resolution of Establishment of a City of Garland PACE Program on October 6, 2025.

Presenter: Ayako Schuster, Economic Development Director

Mayor Hedrick announced that this item would be pulled and considered at a later date.

CITIZEN COMMENTS

Members of the audience wishing to address issues not on the meeting agenda may have three minutes to speak. However, according to the Texas Open Meetings Act, Council is prohibited from discussing any item not on the posted agenda.

Carl Smith, Jason Collard, Susan Anson-Briggs, and Dee Doai.

ADJOURN

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Mayor Hedrick adjourned the meeting at 8:19 p.m.

Submitted By:

Dylan Hedrick, Mayor

Jennifer Stubbs, City Secretary



GARLAND

PURCHASING REPORT

2.a

Meeting Date: December 16, 2025

Title: GP&L Firewheel Switch Rebuild Electrical Materials

Submitted by: Chuck Chapman, Director of Transmission Services

Bid Number: REQ00000982

Strategic Focus Area: Reliable / Cost-Efficient Utility Services

Purchase Justification

This request is to obtain Electrical Bus and other associated materials for the rebuild of the GP&L Firewheel Switch Station. This is part of the approved GP&L Firewheel Switch Station Rebuild CIP project. An owner's contingency has been included for any unforeseen materials needed.

Evaluation

The electric materials are available from Techline, Inc. through the Lower Colorado River Authority (LCRA) Cooperative Purchasing Contract. As competitive bids were not received, a Bid Recap is not included.

Award Recommendation

Vendor	Bid No.	Item	Amount	Basis for Award	Purchase Requisition #
Techline, Inc.	REQ00000982	All	\$304,877.52	Cooperative Purchase	REQ00000982

Fiscal Impact

Funding is available in the GP&L Substations Upgrades CIP Program for the materials in the amount of \$304,878, which is within the approved budget of \$1,773,758 and will leave a remaining balance of \$168,371.

Attachments

None

Budget Type: CIP
Fiscal Year: 2025
Document Location: Page 284

Routing

Lauri Vornberg, Electric Budget & Procurement Analyst
Gary Holcomb, Procurement & Material Management Director
Allyson Bell Steadman, Chief Financial Officer
Jennifer Stubbs, City Secretary

Created/Initiated - 11/19/2025
Approved - 11/21/2025
Approved - 11/21/2025
Final Approval - 12/5/2025



GARLAND

PURCHASING REPORT

2.b

Meeting Date: December 16, 2025

Title: Term Contract for Stop Loss Insurance

Submitted by: Esmeralda Arellano, Manager, Benefits, Wellbeing and Retirement

Bid Number: REQ00000620

Strategic Focus Area: Sound Governance and Finances
Future-Focused City Organization

Purchase Justification

As part of a multi-year Benefit Strategic Plan, the City conducted a request for proposal process for stop loss insurance services. City health plans support over 5,000 members, which include participating employees, pre-65 retirees, and dependents. This approval is for a term contract with four (4) optional renewals. In anticipation of acceptance, proposed rates, credits, and allowances are reflected in the FY 25-26 Proposed Budget.

Evaluation

A request for proposals was issued in accordance with Purchasing procedures. Two (2) proposals were received and evaluated based on the published criteria. Blue Cross Blue Shield of Texas received the highest evaluated score, offering the Best Value for the City.

Award Recommendation

Vendor	Bid No.	Item	Amount	Basis for Award	Purchase Requisition #
Blue Cross Blue Shield of Texas	REQ00000620	All	\$4,500,000.00	Best Value	REQ00000620

Fiscal Impact

Term Contract sets price but does not commit funds. Expenses will be charged to the Group Health Insurance Fund accounts as incurred.

Attachments

A. Bid Recap

Budget Type: Operating
Fiscal Year: 2025-26
Document Location: Page 286

Routing

Esmeralda Arellano, Manager, Benefits, Wellbeing and Retirement
Gary Holcomb, Procurement & Material Management Director
Allyson Bell Steadman, Chief Financial Officer

Created/Initiated - 12/2/2025
Approved - 12/2/2025
Approved - 12/2/2025



GARLAND

PURCHASING REPORT

2.c

Meeting Date: December 16, 2025

Title: Wynn Joyce Park Improvements

Submitted by: Mark Ellender, Parks Planning Administrator

Bid Number: REQ00000168

Strategic Focus Area: Safe Community
Vibrant Neighborhoods and Commercial Centers
Enhanced Quality of Life through Amenities Arts and Events

Purchase Justification

This request is for the construction of park improvements at Wynn Joyce Park, located at 2222 Oates Road. Improvements include a permanent restroom building, playground, fitness stations, boardwalk, walking trails, game and activity area, shade pavilions, onsite parking lot, site lighting, and trail connections with associated amenities. The amenities included in this project are based on community outreach conducted with surrounding neighborhoods and reflect the preferences of regular park visitors and the broader community.

Evaluation

A request for bids was issued in accordance with Purchasing procedures. Four (4) bids were received and evaluated based on the published criteria. Millis Development and Construction received the highest evaluated score, offering the Best Value for the City.

Award Recommendation

Vendor	Bid No.	Item	Amount	Basis for Award	Purchase Requisition #
Millis Development and Construction	REQ00000168	All	\$4,860,647.42	Best Value	REQ00000168

Fiscal Impact

Funding is available in the Wynn Joyce Community Park 2025 CIP Project, for the construction award in the amount of \$4,860,647.42, which is within the total project budget of \$5,572,000, and will leave a remaining balance of \$81,457. This project will continue into 2026, and funding will be requested in 2026 for the continuation of the project, above what was projected in the 2025 CIP due to the construction contract cost. Staff is recommending the utilization of COs to cover the project cost increase to maintain the project schedule.

Attachments

A. Bid Recap

Budget Type: CIP
Fiscal Year: 2025

Routing

Mark Ellender, Parks Planning Administrator
DLee Williams, Managing Director- Parks and Recreation
Gary Holcomb, Procurement & Materical Management Director
Allyson Bell Steadman, Chief Financial Officer
Andy Hesser, Assistant City Manager
Jennifer Stubbs, City Secretary

Created/Initiated - 12/1/2025
Approved - 12/1/2025
Approved - 12/2/2025
Approved - 12/5/2025
Approved - 12/5/2025
Final Approval - 12/5/2025

[illegible]



GARLAND

PURCHASING REPORT

2.d

Meeting Date: December 16, 2025

Title: Granville Arts Center Renovation - Design Services

Submitted by: Sandra Church, Management Services Coordinator

Bid Number: REQ00000286

Strategic Focus Area: Enhanced Quality of Life through Amenities Arts and Events

Purchase Justification

Design services are needed to develop renovation plans for the Granville Arts Center, originally built in the mid-1980s. Most major MEP systems are at end-of-life and require full replacement, including addressing sump pump and roof drainage issues that caused recent flooding. The facility also requires complete ADA/TAS accessibility upgrades. After these top priorities, the project will evaluate exterior improvements to strengthen connections with Downtown, followed by theatrical system upgrades. Aesthetic improvements will be incorporated as budget allows and will be coordinated with the design of the higher-priority elements.

Evaluation

A request for qualifications was issued in accordance with Purchasing procedures. Sixteen (16) responses were received and evaluated based on the published criteria. William Tharp Architects, PLLC received the highest evaluated score and is recommended as the Most Qualified firm.

Award Recommendation

Vendor	Bid No.	Item	Amount	Basis for Award	Purchase Requisition #
Williams Tharp Architects, PLLC	REQ00000286	Granville Arts Center Renovation - Design Services	\$2,870,000	Most Qualified	REQ00000286

Fiscal Impact

Funding is available in the Granville Arts Center CIP Project, for the design award in the amount of \$2,870,000, which is within the total approved 2025 Bond package budget of \$25,000,000 and will leave a remaining balance of \$24,997,127. This project will be presented in the 2026 CIP and will continue into 2027 and 2028, as projected in the 2026 CIP.

Attachments

A. Bid Recap

Budget Type: CIP
Fiscal Year: 2026
Document Location: Approved 2025 Bond Project; will be included in the 2026 Proposed CIP

Routing

Sandra Church, Management Services Coordinator
Michael Buchler, Capital Project Management Director
Gary Holcomb, Procurement & Material Management Director
Allyson Bell Steadman, Chief Financial Officer
Crystal Owens, Assistant City Manager
Jennifer Stubbs, City Secretary

Created/Initiated - 12/2/2025
Approved - 12/5/2025
Approved - 12/5/2025
Approved - 12/8/2025
Approved - 12/8/2025
Final Approval - 12/8/2025

[illegible]

[illegible]

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GARLAND

CITY COUNCIL STAFF REPORT

3

Meeting Date: December 16, 2025

Title: Employment Contracts of City Attorney, City Auditor, and Municipal Judges

Submitted by: Brian England, City Attorney

Strategic Focus Area:

Issue / Summary

The City Council is requested to approve employment contracts of City Council appointees.

Background

The City Council conducted employment reviews of council appointees in Executive Session of the November 15, 2025, Work Session and the December 1, 2025, Work Session, and approved compensation and benefits adjustments for appointees.

Consideration / Recommendation

Approve the substance and form of appointee's contracts as presented to Council.

Attachments

None



GARLAND

CITY COUNCIL STAFF REPORT

4

Meeting Date: December 16, 2025

Title: Investment Policy and Investment Strategy

Submitted by: Allyson Bell Steadman, Chief Financial Officer

Strategic Focus Area: Sound Governance and Finances

Issue / Summary

The Public Funds Investment Act requires an annual review of the City's written Investment Policy and Investment Strategy. Staff is not making any recommendations to the current Investment Policy and Investment Strategy.

Background

An annual review of the Statement of Investment Strategy and Statement of Investment Policy are required by the Public Funds Investment Act. Amendments and additions to the Statements are approved by the City Council. Staff is requesting no amendments to the current Statement of Investment Strategy and Investment Policy.

This item was presented at the December 1, 2025 Work Session.

Consideration / Recommendation

Approve the 2026 Investment Policy and Investment Strategy by minute action.

Attachments

- A. Investment Strategy and Policy
- B. Staff Report - Investment Strategy & Policy

amount of \$99,999.99. The Purchasing Director, as directed by the City Manager, shall have the authority to purchase or contract for all goods and services needed by any department of the City or by any agency that derives its support wholly or in part from the City.

- The City Manager or his designee has the authority to authorize, approve, and execute by and on behalf of the City internal directives, procedures, and protocols meeting the minimum requirements of the State of Texas for home-rule municipalities; determine the method of procurement, in accordance with state law, that provides the best value for the City; approve, in accordance with the requirements of law, change orders in the event it becomes necessary to make changes after the purchase or performance of a contract has commenced.
- The City Manager has authority for delegating financial transaction responsibilities to appropriate organizational levels for the efficient operation of the City.

(C) *Statement of investment strategy*

Chapter 2256 of the Texas Government Code requires the City to adopt a separate written investment strategy for each of the funds or group of funds under its control. Effective investment strategy development coordinates the objectives of the City's investment policy and cash management procedures to reduce investment risk and enhance interest income. The following investment strategy describes the investment objectives for each fund or group of funds using the following priorities in order of importance:

- (1) Suitability
- (2) Safety of principal
- (3) Liquidity
- (4) Marketability of the investment before maturity
- (5) Diversification
- (6) Yield

This investment strategy applies to the investment and management of all funds under direct authority of the City of Garland. Each of the City's funds or group of funds has varying cash flow requirements and liquidity needs. Specific strategies shall be implemented considering that fund or group of funds' unique requirements. The City's funds are invested according to the following fund types:

Operating Funds:

Investments for operating funds shall be scheduled to match anticipated cash flow projections with their stated final maturities with a stated final maturity of three years or less from the date of purchase. Operating fund portfolios include the treasury portfolio.

Suitability - All investments authorized in the Statement of Investment Policy are suitable for Operating Funds.

Safety of Principal - All investments shall be high quality securities with no perceived default risk.

Marketability - Securities with active and efficient secondary markets will be purchased in the event of an unanticipated cash requirement.

Liquidity - Operating Funds have as their primary objective to assure that anticipated cash flows are matched with adequate investment liquidity. Constant \$1 NAV investment pools and money market mutual funds shall be an integral component in maintaining daily liquidity. A dollar weighted average maturity of 365 days or less will be calculated using the stated final maturity date for each security. Purchased securities will have a stated final maturity of three years or less from the date of purchase.

Diversification - Maturities shall be staggered throughout the budget cycle to provide cash flows based on anticipated needs. Investment risks will be reduced through diversification among authorized investments.

Yield - The City's objective is to attain a competitive market yield for comparable securities and portfolio constraints. The benchmark for operating funds shall be the two year rolling average yield for the two year Treasury note.

Debt Service Funds:

Investments for debt service funds shall mature on or before the next debt service date. Purchased securities will be highly liquid with very short term maturities because of the near term cash flow requirements. Debt service fund portfolios include the general obligation debt service fund and the revenue bond debt service fund.

Suitability - All short term, high quality securities that are authorized in the Statement of Investment Policy and are in compliance with applicable bond ordinances are suitable for debt service funds.

Safety of Principal - All investments shall be high quality securities with no perceived default risk. Purchased securities shall have a stated final maturity date on or before the next debt service date.

Marketability - Securities with active and efficient secondary markets will be purchased although unanticipated cash requirements are not probable.

Liquidity - Debt service funds have predictable cash requirements. Investment maturities shall not exceed the anticipated cash flow requirements.

Diversification - Market conditions will greatly influence the selection of maturities and security types. At no time shall maturities go beyond debt service payment dates.

Yield - The City's objective is to attain a competitive market yield for comparable securities and portfolio constraints. The benchmark for debt service funds shall be the six month rolling average yield for the 180 day Treasury bill.

Reserve Funds:

Investments for reserve funds have as their primary objective the ability to generate a dependable revenue stream with a low degree of volatility. Purchased securities will be of high quality with short to intermediate term maturities. Reserve fund portfolios include the revenue bond reserve fund and the rate mitigation fund.

Suitability - All securities that are authorized in the Statement of Investment Policy except as may be restricted by bond ordinance are suitable for reserve funds.

Safety of Principal - All investments shall be short to intermediate term, high quality securities, with no perceived default risk.

Marketability - Securities with active and efficient secondary markets will be purchased in the event of an unanticipated cash requirement.

Liquidity - Unless there are anticipated cash flow requirements, reserve funds generally do not require a high degree of daily liquidity. Purchased securities shall have a stated final maturity date of five years or less from the date of purchase.

Diversification - Market conditions will greatly influence the selection of maturities and security types. Securities shall be of high quality, with short to intermediate term maturities. A dollar weighted average maturity of 3 years or less will be calculated using the stated final maturity date for each security.

Yield - The City's objective is to attain a competitive market yield for comparable securities and portfolio constraints. The benchmark for reserve funds shall be the three year rolling average yield for the three year Treasury note.

(D) *Statement of investment policy*

Chapter 2256 of the Texas Government Code requires the City to annually adopt rules governing its investment practices and to define the authority of its investment officers. This investment policy applies to the investment and management of all funds under direct authority of the City. These funds include all governmental, proprietary, and trust and agency funds which are accounted for in the City's Comprehensive Annual Financial Report. The Employees Deferred Compensation Agency Fund and the Other Post Employment Benefit Trust Fund are excluded from coverage under this Policy.

(1) Investment of funds will be governed by the following investment objectives, in order of priority:

Preservation and safety of principal - Preservation of capital is the foremost objective of the City. Each investment transaction shall seek first to ensure that capital losses are avoided, whether the loss occurs from the default of a security or from erosion of market value.

Liquidity - The City's investment portfolio will remain sufficiently liquid to enable the City to meet all operating requirements which can be reasonably anticipated. Liquidity will be achieved by matching investment maturities with forecasted cash flow requirements and by investing in securities with active secondary markets.

Yield - The investment portfolio of the City shall be designed to attain a market-average rate of return throughout budgetary and economic cycles, taking into account the City's investment risk constraints and the cash flow characteristics of the portfolio. The Director of Financial Services will from time to time establish performance measures and goals for the portfolio rates of return. Efforts to seek returns higher than the established goals must be consistent with risk limitations identified in this policy and prudent investment principles.

(2) Responsibility for the management of the investment program is assigned to the Director of Financial Services. Other individuals authorized as investment officials by the City Council are the Investment and Debt Administrator and the Accounting Administrator. Investment authority of all investment officers shall conform to all applicable Federal and Texas laws, the City Charter, the ordinances of the City, the Statement of Investment Strategy, and this Statement of Investment Policy. The Director shall establish written procedures for the operation of the investment program, consistent with this Statement of Investment Policy. No person may engage in an investment transaction or the management of City funds except as provided under the terms of this Statement of Investment Policy, the Statement of Investment Strategy, and the procedures established by the Director of Financial Services.

(3) Each investment officer shall attend a training session not less than once in a two year period and must receive not less than ten hours of instruction relating to investment responsibilities. Training must be provided by an independent source approved by the City Council and shall relate to investment responsibilities under the City's Statement of

Investment Strategy and Statement of Investment Policy.

(4) The Director of Financial Services shall establish a system of internal controls which shall be documented in writing. The controls shall be designed to prevent losses of public funds arising from fraud, employee error, misrepresentation by third parties, unanticipated changes in financial markets, or imprudent actions by investment officials. Controls deemed most important include: control of collusion, separation of duties, separating transaction authority from accounting and recordkeeping, custodial safekeeping, avoidance of bearer-form securities, clear delegation of authority, specific limitations regarding securities losses and remedial action, written confirmation of telephone transactions, minimizing the number of authorized investment officials, and documentation of and rationale for transactions.

(5) In conjunction with the annual independent audit required by law and the City Charter, the City's independent auditor shall review the investment records for the end of each quarter. The independent auditor shall report the results of the review directly to the City Council.

(6) The City's investment officers shall be governed by the standard of care applicable to a prudent investor. Investments shall be made with the exercise of that degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation but for investment, considering the probable safety of their capital as well as the probable income to be derived.

(7) In applying the "prudent person" rule, the investment officer shall exercise prudence with respect to the management and investment of all funds over which the officer has responsibility and control. The investment officer must determine whether investment decisions are consistent with this Statement of Investment Policy.

(8) All participants in the investment program shall act responsibly as custodians of the public trust. Investment officials will avoid any transaction that might impair public confidence in the City's ability to govern effectively. Investment officers shall recognize that the investment portfolio is subject to public review and evaluation. The overall program shall be designed and managed with a degree of professionalism which is worthy of the public trust. Nevertheless, the City Council recognizes that in a diversified portfolio, occasional measured losses are inevitable and must be considered within the context of the overall portfolio's investment return, provided that adequate diversification has been implemented.

(9) Investment officers, acting in accordance with written procedures and exercising due diligence, shall not be held personally responsible for market price changes, provided that these changes are reported immediately and that appropriate action is taken to control adverse developments.

(10) The investment instruments authorized for purchase by the City are limited to:

- ☐ Direct obligations of the United States government with a stated final maturity of five years or less from the date of purchase.
- ☐ Debentures or discount notes with a stated final maturity of five years or less from the date of purchase issued by, guaranteed by, or for which the credit of any of the following Federal agencies and instrumentalities is pledged for payment: Federal National Mortgage Association (FNMA), Federal Home Loan Bank (FHLB), Federal Farm Credit Bank (FFCB), Student Loan Marketing Association (SLMA), and Federal Home Loan Mortgage Corporation (FHLMC).
- ☐ Bonds or other interest bearing obligations having a stated final maturity of five years or less from the date of purchase of which the principal and interest are guaranteed by the full faith and credit of the United States government.
- ☐ Repurchase agreements collateralized with U.S. Treasury securities at a minimum market value of 102 percent of the dollar value of the transaction, with any accrued interest accumulated on the collateral included in the calculation. Eligible collateral will have a maximum maturity of ten years. Repurchase agreements may be entered into only with primary government securities dealers who have executed a City approved Master Repurchase Agreement. Collateral shall be delivered to and held by the City's third party safekeeping agent. As used herein, the term "repurchase agreement" includes direct security repurchase agreements and reverse security repurchase agreements. A written master repurchase agreement shall be established between the City and the seller prior to purchase. The maximum term for direct security repurchase agreements and reverse security repurchase agreements will be 90 days or less. Funds received under the terms of a reverse security repurchase agreement may not be used to purchase any investment whose final maturity date exceeds the expiration of the reverse.
- ☐ Certificates of deposit issued by a depository institution that has its main office or branch office in Texas if:
 - Such certificates of deposit are: (i) guaranteed or insured by the Federal Deposit Insurance Corporation or the National Credit Union Share Insurance Fund or their successors; or (ii) secured by obligations described in subsection (1) or (2) above, and the collateral will be held by the City's third party custodian; or
 - Such depository institution contractually agrees to place the funds in federally insured depository institutions in accordance with the conditions prescribed in Section 2256.010(b) of the Government Code; or
 - Such certificates of deposit are brokered by an authorized broker/dealer that has

its main office or a branch office in Texas who or which contractually agrees to place the funds in federally insured depository institutions in accordance with the conditions prescribed in Section 2256.010(b) of the Government Code.

- ☐ SEC registered no-load money market mutual funds with a dollar-weighted average portfolio maturity of 90 days or less. Assets will consist exclusively of those securities listed in above. The investment objective of the fund is to maintain a stable \$1 net asset value. The maximum stated maturity of the fund will be 13 months.
- ☐ State or local investment pools organized under the Interlocal Cooperation Act. The investment pool must be rated no lower than investment grade by at least one nationally recognized rating agency and have a dollar-weighted average portfolio maturity of 90 days or less. Assets will consist exclusively of those securities listed above. The investment objective of the pool is to maintain a stable \$1 net asset value. All securities owned in the pool will have a stated remaining maturity of thirteen (13) months.
- ☐ Commercial paper rated not less than A1 or P1 or an equivalent rating by at least two nationally recognized credit rating agencies or one nationally recognized credit rating agency and that is fully secured by an irrevocable letter of credit issued by a bank organized and existing under the laws of the United States or any state. The securities must have a stated maturity of 180 days or less from the date of purchase. No more than 2% of any one issuer may be held and no more than 25% of any fund or group of funds will be invested in commercial paper. Physical delivery securities are ineligible.
- ☐ Obligations of states, agencies, cities, and other political subdivisions of any state rated not less than A or an equivalent rating by at least two nationally recognized credit rating agencies.

(11) The credit rating of investment instruments will be continuously monitored through daily market participation and through the monthly mark-to-market pricing of securities. The liquidation of an investment instrument will be considered if its credit rating falls below minimums stated in this statement of investment policy.

(12) The City is expressly prohibited from entering into options trading or futures contracts, hedging or purchasing any security which is not authorized by Texas state law.

(13) As an integral part of this statement of investment policy, the City shall adopt a separate written statement of investment strategy for each fund or group of funds. Each investment strategy shall describe the investment objectives of each fund or group of funds according to the following order of importance:

- (a) Suitability

- (b) Preservation and safety of principal
- (c) Liquidity
- (d) Marketability of the investment before maturity
- (e) Diversification
- (f) Yield

(14) Securities purchased for the City's portfolios will be delivered by book entry and will be held in third party safekeeping by a Federal Reserve member financial institution designated as the City's custody and safekeeping agent.

(15) The City will execute safekeeping agreements prior to utilizing the custodian's safekeeping services. The safekeeping agreement must provide that the safekeeping agent will immediately record and promptly issue and deliver a safekeeping receipt showing the receipt and the identification of the security, as well as the City's interest. All securities owned by the City will be held in a customer account naming the City as the customer.

(16) All security transactions will be on a delivery versus payment basis to the City's third party custody and safekeeping agent through the Federal Reserve Bank wire system. In this manner, the City will always have possession of either the securities or moneys.

(17) Custody and safekeeping procedures will be reviewed annually by the independent auditor.

(18) The City seeks active portfolio management to enhance total returns within the guidelines of this policy. Investment decisions should not incur unreasonable investment risk in order to obtain investment income. The City will not make investments for the purpose of trading or speculation.

(19) Each investment transaction must be based on competitive quotations from at least three securities dealers authorized to engage investment transactions with the City.

(20) Authorized investment officers shall access real-time electronic financial information to monitor the market price of acquired investments. The pricing information will be used to verify the accuracy of quoted prices for a potential purchase or sale to ensure that a fair market price is attained.

(21) In managing its investment portfolio, the City will avoid any purchase of investments, or any investment practice or procedure which is not specifically authorized under this policy.

(22) It is the policy of the City to avoid concentration of assets in a specific maturity, a specific issuer or a specific class of securities. The allocation of assets in the portfolios should be flexible depending upon the outlook for the economy and the securities markets. In establishing specific diversification strategies, the following general policies and constraints shall apply.

(a) Portfolio maturities shall be staggered in a way that avoids undue concentration of assets in a specific maturity sector. Maturities shall be selected which provide for stability of income and reasonable liquidity.

(b) To attain sufficient liquidity, the City shall schedule the maturity of its investments to coincide with known disbursements.

(c) Risks of market price volatility shall be controlled through maturity diversification.

(d) The placement of investment transactions and the gathering of market information shall be diversified among all authorized brokers.

(23) A qualified financial institution shall be selected to serve as the City's primary depository through a bank services procurement process, which shall include a formal request for application issued at least every five years. In selecting a depository, the City shall consider various criteria as specified prior to the issuance of the request for application. Financial institutions located outside of Garland city boundaries may be considered to participate in the request for application process provided the City has adopted a policy permitting it. Upon selection, the financial institution shall comply with the requirements and agreements identified in the request for application. The financial institution is required to comply with Chapter 2257 of the Texas Government Code.

(24) Eligible securities as defined in Chapter 2257, Texas Government Code, and identified below shall be deposited with a third party custodian prior to the deposit of City funds. The City shall reserve the right to accept or reject any form of collateral, at its discretion. The pledged collateral must be maintained at all times during the term of the depository contract at required levels. In order to perfect the City's security interest in the pledged collateral under the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA), it is required that a collateral agreement between the City and the depository be signed by both parties prior to the deposit of City funds. The collateral agreement must be approved by the depository's board of directors or its loan committee, which approval shall be reflected in the minutes of the board or committee. The signed collateral agreement, board resolution, and minutes certifying the approval of the collateral agreement must be presented to the City prior to the deposit of City funds.

(25) The following securities are approved as collateral for City funds:

(a) United States Treasury notes, bills or bonds or obligations fully and

unconditionally guaranteed as to principal and interest by the full faith and credit of the United States;

(b) Obligations of the Agencies and Instrumentalities of the United States, including, but not limited to: Federal Home Loan Bank, Federal Home Loan Mortgage Corporation and Federal National Mortgage Association;

(c) Mortgage-Backed Securities issued by the United States and its agencies and instrumentalities, including but not limited to Government National Mortgage Association.

(26) The use of a Federal Home Loan Bank issued letter of credit to meet the required collateral requirements may be proposed by the financial institution for consideration by the City.

(27) Government security broker/dealers authorized to engage in investment transactions with the City will be selected on the basis of their financial stability, expertise in cash management for local government and their ability to service the City's account. The qualifications of prospective broker/dealers will be determined from a completed broker/dealer questionnaire, personal interview and reference checks.

(28) Before engaging in investment transactions with the City, a prospective securities broker/dealer must provide a written instrument certifying that the securities broker/dealer has received and has thoroughly reviewed this Statement of Investment Policy and has implemented reasonable procedures and controls in an effort to preclude conducting investment transactions that are not authorized by this Statement of Investment Policy, except to the extent that this authorization is dependent upon the portfolio over which the broker/dealer has no control or knowledge. A prospective securities broker/dealer must provide evidence of FINRA registration and State of Texas Securities Commission certification. Qualified broker/dealers authorized to engage in investment transactions with the City are required to regularly submit their most recent audited financial statements to the City.

(29) The City Council will adopt and annually review the list of dealers authorized to engage in investment transactions with the City.

(30) The investment officer shall prepare and submit to the City Council and management on a quarterly basis an investment report for each fund and fund group which describes in detail the current investment position, states the beginning market value, the additions and changes to market value, and ending market value for each pooled fund, states the book value and market value of each separately invested asset at the beginning and end of the reporting period, states the maturity date of each separately invested asset, states the fund for which each individual investment was acquired and states compliance of each fund group with this Statement of Investment Strategy, the Public Funds Investment Act, and with generally accepted accounting principles. The report shall also summarize and

present, on a combined portfolio basis, total market valuation, total realized gains and losses, total unrealized gains and losses, distribution by maturity sector, and distribution by security type. The monthly report will also indicate, by portfolio, total investments held and total interest income earned on a full accrual basis. The report may comment on current investment approaches and other items significant to the investment program. The report shall be signed by the Director of Financial Services and the investment officer. The investment report presented at the end of the fiscal year may also include a review of the investment activities and earnings for the entire fiscal year for each fund or fund group, discuss investment techniques, and suggest improvements which will enhance the investment program and present an investment plan for the ensuing fiscal year. The report may discuss other significant issues related to the investment program.

(31) Investment officers of the City shall refrain from personal and business activities involving any of the City's custodians, depositories, broker/dealers or investment advisors which may influence the officers' ability to conduct the officer's duties in an unbiased manner. Investment officers will not utilize investment advice concerning specific securities or classes of securities obtained in the transaction of the City's business for personal investment decisions, will in all respects subordinate their personal investment transactions to those of the City (particularly with regard to the timing of purchase and sales), and will keep all investment advice obtained on behalf of the City and all transactions contemplated and completed by the City confidential, except when disclosure is required by law.

(32) This statement of investment policy and the statement of investment strategy will be reviewed annually by the City Council. Upon completion of the review, the City Council will acknowledge by resolution or minute action that it has reviewed the investment policy and investment strategy. Periodic revisions to the investment policy, the statement of investment policy, and the statement of investment strategy may be approved by the City Council.

Section 3 Detecting, investigating, and preventing fraud, waste, and abuse

(A) For purposes of this section:

“Fraud” includes, without limitation:

- ☐ Forgery, alteration, or unauthorized negotiation or presentment of a check, warrant, bank draft, or any other financial document of the City or its affiliates including electronic transfer of funds
- ☐ Theft of City property, including money or other thing of value
- ☐ Misappropriation of City funds, securities, supplies, or other assets
- ☐ Impropriety in the handling or reporting of money or financial transaction
- ☐ Profiteering as a result of insider knowledge of City operations
- ☐ Disclosing to another for improper gain and without authorization any confidential

- or proprietary information of the City
- ☐ The receipt of kick-backs, bribes or improper gifts
- ☐ Sabotage or other acts of intentional damage to City resources, including improper access or damage to a City database

“Waste” means the loss or misuse of City resources that result from deficient practices, system controls or decisions. A non-exclusive example of waste includes a violation of the City’s non-idle policy, that is, waste of fuel by needlessly allowing a vehicle to idle.

“Abuse” means the intentional, wrongful or improper use of resources or misuse of rank, position or authority that causes the loss or misuse of City property or resources such as tools, vehicles, computers, fuel, or employee time. Non-exclusive examples of abuse include using City equipment or supplies to conduct personal business and using non-confidential information to get new customers for an employee’s outside business.

(B) The City Manager shall be primarily responsible for preventing and detecting fraud, waste, and abuse involving City employees. The City Manager shall require his managerial employees to be responsible for initiating preventive measures where appropriate, to be familiar with the types of improprieties that might occur within the managerial employee’s area of responsibility, and to be alert for any indication of fraud, waste or abuse. The City Manager shall establish by directive rules for City employees regarding fraud, waste, and abuse consistent with the provisions of this policy. The directives shall apply to all employees of the City Manager and without regard to a suspected employee’s length of service or position. The directives shall require that any employee who detects or suspects an incident of fraud, waste or abuse shall immediately report the same to the next higher level of supervision in the employee’s chain of command. If the person in the next higher level of supervision is also suspected of fraud, waste or abuse, the employee shall report the fraud, waste or abuse to the Managing Director responsible for the department to which the employee is assigned. The directives shall allow an employee to by-pass the chain of command by reporting suspected fraud, waste or abuse to the hotline described below.

(C) The provisions of this policy apply to persons doing business with the City.

(D) The Internal Auditor shall establish and operate, with the cooperation of the City Manager, a “hotline” phone number or on-line intake system to which a person may anonymously report fraud, waste or abuse. A fraud, waste, and abuse hotline poster shall be developed by the City Manager and the Internal Auditor and shall be displayed at prominent locations throughout City buildings. The poster shall include information as to how an allegation may be reported through the hotline system.

(E) As a general rule, the Internal Auditor has primary responsibility to investigate allegations of fraud and the City Manager has primary responsibility to investigate allegations of waste and abuse. No definitive rule is established by this policy, however, due to the unique circumstances of any given case. Some allegations of fraud - the theft of minor office supplies, for example - while serious, are matters to be addressed through the



GARLAND

CITY COUNCIL STAFF REPORT

6

Meeting Date: December 1, 2025

Title: Annual Review of Investment Policy and Investment Strategy

Submitted by: Matthew Watson, Managing Director-Financial Services

Strategic Focus Area: Sound Governance and Finances

Issue / Summary

The Public Funds Investment Act requires an annual review of the City's written Investment Policy and Investment Strategy. Staff is not making any recommendations to the current Investment Policy and Investment Strategy.

Background

An annual review of the Statement of Investment Strategy and Statement of Investment Policy are required by the Public Funds Investment Act. Amendments and additions to the Statements are approved by the City Council. Staff is requesting no amendments to the current Statement of Investment Strategy and Investment Policy.

Consideration / Recommendation

The current investment Policy and Investment Strategy is attached for Council Review. Unless otherwise directed by City Council, the Investment Policy and the Investment Strategy will be reaffirmed by minute action at the December 16th, Regular Council meeting.

Attachments

A. Investment Strategy and Policy



GARLAND

CITY COUNCIL STAFF REPORT

5

Meeting Date: December 16, 2025

Title: Workers' Compensation Cash Flow Plan Claim Reimbursement

Submitted by: Julia Whiteman, Risk Management Director

Strategic Focus Area: Sound Governance and Finances

Issue / Summary

Workers' Compensation Cash Flow Plan Claim Reimbursement

Background

The City partners with Texas Political Subdivisions (TPS), the third-party administrator for the Workers' Compensation Joint Self-Insurance Fund (the Fund), to manage employees' workers' compensation claims. Under Section 4 of the Fund's Interlocal Agreement Cash Flow Plan, the City must remit a monthly payment equal to the actual Claims Administration Fees and other applicable charges paid by the Fund in the preceding month. Payments are transmitted via wire transfer.

For October 2025, TPS reported total claims payments of \$258,658.78. While monthly payments of this type typically fall within the approval authority delegated to the Managing Director and City Manager, approximately 39% of the October amount relates to two complex claims. Risk Management staff reviewed the reimbursement billing to confirm accuracy and to monitor for any potential duplicate billing.

Consideration / Recommendation

Approve the October 2025 workers' compensation cash flow claims reimbursement payment to TPS in the amount of \$258,658.78, in accordance with the Interlocal Agreement.

Attachments

A. Invoice 3809_wccf_Garland_October 2025 Claims Reimb.

Texas Political
Subdivisions

PO Box 803356
Dallas, Texas 75380
Attn: Kathleen Pucci, CFO
kathleen.pucci@tpspool.org

Invoice

Invoice #	Billed Date	Due Date
3809	11/12/2025	11/30/2025

Bill To
City of Garland Risk Management PO Box 469002 Garland, TX 75046

Description	Coverage Type	Amount
Claim Payments Made On Your Behalf for October 2025 (see attached check register)	WCCF	258,869.48
WCCF EFT Instructions - Wells Fargo Wire Rtg #121000248 or ACH Rtg #111900659 for Acct # 8304454179		Total258,869.48 Payments/Credits-\$210.70 Balance Due258,658.78



GARLAND

CITY COUNCIL STAFF REPORT

6

Meeting Date: December 16, 2025

Title: A public hearing was previously conducted for the zoning cases below. Council approved the zoning requests and instructed staff to bring forth the following ordinances:

Submitted by:

**Strategic Focus
Area:**

Issue / Summary

Background

Consideration / Recommendation

Attachments

None



GARLAND

PURCHASING REPORT

6

Meeting Date: December 16, 2025

Title: A public hearing was previously conducted for the zoning cases below. Council approved the zoning requests and instructed staff to bring forth the following ordinances:

Submitted by:

Bid Number:

**Strategic Focus
Area:**

Purchase Justification

Evaluation

Award Recommendation

Fiscal Impact

Attachments

None

Routing

Jennifer Stubbs, City Secretary

Created -



GARLAND

CITY COUNCIL STAFF REPORT

6.a

Meeting Date: December 16, 2025

Title: Z 25-35 ZoneDev (District 4)

Submitted by: Elisa Morales, Administrative Services Supervisor

Strategic Focus Area: Growing Economic Base

Issue / Summary

Zoning Ordinance Z 25-35 ZoneDev

Background

Zoning Case Z 25-35 was approved via public hearing during the December 2, 2025 City Council meeting.

Consideration / Recommendation

Consider adoption of the attached ordinance.

Attachments

- A. Z 25-35 Ordinance
- B. Z 25-35 Exhibit A
- C. Z 25-35 Exhibit B
- D. Z 25-35 Exhibit C Concept Plan

ORDINANCE NO. _____

AN ORDINANCE AMENDING THE GARLAND DEVELOPMENT CODE OF THE CITY OF GARLAND, TEXAS, BY APPROVING (1) AN AMENDMENT AND EXPANSION TO PLANNED DEVELOPMENT (PD) DISTRICT 18-20 TO ALLOW A DWELLING, SINGLE-FAMILY DETACHED DEVELOPMENT AND (2) A CONCEPT PLAN FOR A DWELLING, SINGLE-FAMILY DETACHED USE ON A 7.098 ACRE TRACT OF LAND ADDRESSED AS 2906 BOBTOWN ROAD, 5401 AND 5417 ROSEHILL ROAD; PROVIDING FOR CONDITIONS, RESTRICTIONS, AND REGULATIONS; PROVIDING A PENALTY UNDER THE PROVISIONS OF SEC. 10.05 OF THE CODE OF ORDINANCES OF THE CITY OF GARLAND, TEXAS; PROVIDING A NOTICE OF CONDITIONS OF COMPLIANCE CLAUSE; PROVIDING A SAVINGS CLAUSE AND A SEVERABILITY CLAUSE; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, at its regular meeting held on the 10th day of November 2025, the Plan Commission did consider and make recommendations on a certain request for (1) an amendment and expansion to Planned Development (PD) District 18-20 to allow a Dwelling, Single-Family Detached development and (2) a Concept Plan as shown in Exhibit C for a Dwelling, Single-Family Detached Use by **ZoneDev**; and

WHEREAS, the City Council, after determining all legal requirements of notice and hearing have been met, has further determined the following amendment to the zoning laws would provide for and would be in the best interest of the health, safety, morals, and general welfare:

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF GARLAND, TEXAS, THAT:

Section 1

The Garland Development Code is hereby amended by approving (1) an amendment and expansion to Planned Development (PD) District 18-20 to allow a Dwelling, Single-Family Detached development and (2) a Concept Plan for a Dwelling, Single-Family Detached Use and being more particularly described in "Exhibit A," attached hereto and made a part hereof.

Section 2

Development shall be in conformance with the conditions, restrictions, and regulations set forth in the Garland Development Code, except as otherwise specified by the conditions identified in "Exhibit B", attached hereto and made a part hereof.

Section 3

That a violation of this Ordinance shall be a misdemeanor punishable in accordance with Section 10.05 of the Code of Ordinances, City of Garland, Texas.

Section 4

NOTICE OF CONDITIONS OF COMPLIANCE: Notwithstanding the provisions of any other ordinance of the City, the full, complete, and continuing compliance with all the conditions, restrictions, and regulations of this Ordinance is a condition to the issuance and continuation of any permit, approval, authorization or consent by the City, including without limitation the issuance or continuation of any certificate of occupancy for any building or structure located on any portion of the property described in "Exhibit A". All promises, representations, obligations and undertakings made or assumed by the applicant to the City Council at any public presentation in connection with the granting of this Ordinance are hereby incorporated into and made a part of this Ordinance as if expressly set forth herein at length. No substantial deviation from any material portion of the conditions, restrictions, and regulations contained within this Ordinance are allowed except as may be provided by the City Council after a public hearing.

Section 5

That the Garland Development Code, as amended, shall be and remain in full force and effect save and except as amended by this Ordinance.

Section 6

That the terms and provisions of this Ordinance are severable and are governed by Sec. 10.06 of the Code of Ordinances of the City of Garland, Texas.

Section 7

That this Ordinance shall be and become effective immediately upon and after its passage and approval.

FILE NO. Z 25-35

PASSED AND APPROVED this _____ day of _____,
2025.

THE CITY OF GARLAND, TEXAS

Mayor

ATTEST:

City Secretary

Published:

Exhibit A
ARCHWORX DEVELOPMENT, LLC
LEGAL DESCRIPTION

Zoning File Z 25-35

BEING all of those tracts of land situated in the McKinney and Williams Survey, Abstract Number 1037 and the Andrew J. Robinson Survey, Abstract Number 1260, City of Garland, Dallas County Texas, being all of Lot 1, Block 1 of Vistas of Rosehill Commercial Addition, an addition to the City of Garland recorded in Instrument Number 201900219503 of the Official Public Records of Dallas County, Texas (O.P.R.D.C.T.), as described as "Tract 1" in deed to Garland Foundation for Development recorded in Instrument Number 201800194324 O.P.R.D.C.T., and all of those tracts of land described as "TRACT #1 – TRACT #6" in deed to Archworx Holdings, LLC recorded in Instrument Number 202300208990 O.P.R.D.C.T. and being more particularly described as follows:

BEGINNING at the southeast corner of Lot 13, Block 1, Parks at Rosehill, an addition to the City of Garland recorded in Instrument Number 201900338482 O.P.R.D.C.T. being the southwest corner of said Lot 1, Block 1, Vistas of Rosehill Commercial Addition and being in the north right-of-way line of Thackery Road (a 50-foot right-of-way);

THENCE North 00° 44' 19" West for a distance of 115.47 feet with the east line of said Lot 13 and the west line of said Lot 1 to a 1/2-inch iron rod found for the northeast corner of said Lot 13, the northwest corner of said Lot 1, being the southeast corner of Bobtown Sub. an addition to the City of Garland recorded in Volume 88142, Page 2226 O.P.R.D.C.T. and being the southwest corner of G.P. & L./Bobtown Addition, an addition to the City of Garland recorded in Volume 2003094, Page 55 O.P.R.D.C.T.;

THENCE North 89° 18' 44" East for a distance of 331.02 feet with the north line of said Lot 1 and the south line of said G.P. & L./Bobtown Addition to a 1-inch iron pipe found for the southeast corner of said G.P. & L./Bobtown Addition;

THENCE North 00° 26' 57" West with the east line of said G.P. & L./Bobtown Addition, passing a 1/2-inch iron rod found for the southwest corner of said TRACT #1 at a distance of 77.73 feet and continuing for a total distance of 354.19 feet to a 1/2-inch iron rod found for the northwest corner of said TRACT #5

THENCE South 89° 36' 30" West for a distance of 123.14 feet continuing with the east line of said G.P. & L./Bobtown Addition to a 1/2-inch iron rod found for the southwest corner of said TRACT #6

THENCE North 00° 22' 26" West with the east line of said G.P. & L./Bobtown Addition and the west line of said TRACT #6 passing a 1/2-inch iron rod found at a distance of 494.97 feet and continuing for a total distance of 498.37 feet to the northeast corner of said G.P. & L./Bobtown Addition, being the northwest corner of said TRACT #6 and being in the south right-of-way line of Bobtown Road (a variable width right-of-way)

Exhibit A
ARCHWORX DEVELOPMENT, LLC
LEGAL DESCRIPTION

Zoning File Z 25-35

THENCE North 89° 41' 23" East for a distance of 347.94 feet with the south right-of-way line of said Bobtown Road to the intersection with the westerly right-of-way line of Rosehill Road (a variable width right-of-way);

THENCE with the west right-of-way line of said Rosehill Road the following courses and distances:

South 00° 09' 27" East for a distance of 35.00 feet;

North 89° 50' 27" East for a distance of 20.00 feet;

South 45° 09' 33" East for a distance of 14.14 feet;

South 00° 09' 33" East for a distance of 10.42 feet to the beginning of a curve to the left;

With said curve to the left through a central angle of 07° 24' 25", having a radius of 1100.03 feet, an arc length of 142.21 feet and whose long chord bears South 03° 51' 46" East for a distance of 142.11 feet to the beginning of a reverse curve to the right;

With said reverse curve to the right through a central angle of 07° 15' 37", having a radius of 1000.03 feet, an arc length of 126.72 feet and whose long chord bears South 03° 56' 10" East for a distance of 126.64 feet;

South 00° 18' 21" East for a distance of 450.10 feet to an x-cut found at the northern part of a corner clip found at the intersection of said west right-of-way line and the north right-of-way line of the aforementioned Thackery Road;

South 44° 33' 30" West for a distance of 21.06 feet to the southern part of said corner clip;

THENCE South 89° 21' 43" West with the north right-of-way line of said Thackery Road for a distance of 15.16 feet to the beginning of a curve to the left;

THENCE with said curve to the left through a central angle of 41° 45' 07", having a radius of 375.00 feet, an arc length of 273.27 feet and whose long chord bears South 68° 29' 08" West for a distance of 267.26 feet to the beginning of a reverse curve to the right;

THENCE with said north right-of-way line and said reverse curve to the right through a central angle of 41° 40' 12", having a radius of 325.00 feet, an arc length of 236.36 and whose long chord bears South 68° 26' 37" West for a distance of 231.19 feet.

Zoning File Number Z 25-35

Exhibit A
ARCHWORX DEVELOPMENT, LLC
LEGAL DESCRIPTION

Zoning File Z 25-35

THENCE South 89° 16' 42" West a distance of 105.51 feet to the **POINT OF BEGINNING** and containing 309,202 square feet or 7.098 acres of land more or less;

This document was prepared under 22 TAC §663.21, does not reflect the results of an on the ground survey, and is not to be used to convey or establish interests in real property except those rights and interests implied or established by the creation or reconfiguration of the boundary of the political subdivision for which it was prepared.

PLANNED DEVELOPMENT CONDITIONS

ZONING FILE Z 25-35

2906 Bobtown Road, 5401 & 5417 Rosehill Road

- I. Statement of Purpose:** The purpose of this Planned Development is to approve a single-family detached development.
- II. Statement of Effect:** This Planned Development shall not affect any regulation found in the Garland Development Code, Ordinance No. 6773, as amended prior to adoption of this ordinance, except as specifically provided herein.
- III. General Regulations:** All regulations of Planned Development (PD) District 18-20 as set forth in Chapter 2 of the Garland Development Code are included by reference and shall apply, except as otherwise specified by this ordinance.
- IV. Development Plans:**
- Concept Plan: Development shall be in general conformance with the Concept Plan labeled Exhibit C. In the event there is conflict between the approved Concept and the Specific Regulations below, the Specific Regulations shall apply.
- V. Specific Conditions:**
- A. Permitted Uses: Land Uses are only permitted per Sub-district 2 of Planned Development (PD) District 18-20.
- B. Concept Plan: The site layout, building placement, parking and other development proposed shall be in general conformance with the approved Concept Plan labeled Exhibit C.
- C. Setbacks: The side yard setback shall be between one (1) and five (5) feet.
- D. Building Design: The developer is proposing five (5)

EXHIBIT B

design elements from PD 18-20, with the following exceptions.

- In the event an enhanced garage door is selected as one of the design elements required by PD 18-20, the garage door shall include design elements to give the appearance of a carriage door, **and** a garage door of enhanced aesthetic. Design elements may include, but may not be limited to, hardware, windows, fixtures, or other design elements or treatments to enhance the appearance of the garage door;
- In the event a covered porch is selected as one of the design elements required by PD 18-20 the following improvements are required:
 - the covered porch shall be provided on a minimum of 15% of the total length of the front façade.

E. Garage Doors: The garage door shall have a minimum off-set of six inches from the remainder of the front façade.

F. Perimeter Landscaping: A three-foot wide landscape buffer with ornamental grasses and shrubs shall be planted on the street-side of the six-foot tall masonry wall along Rosehill Road.

G. Site Landscaping: One large canopy tree shall be provided per residential lot and shall be placed in the front yard of the lot.

H. Open Space: A minimum 5,500 contiguous square-foot open space is required.

I. Sidewalks: A minimum six-foot wide concrete sidewalk shall be required in the 20' wide easement between Rosehill Road and future residential street as represented on the concept plan.

J. Roof Pitch: A minimum roof pitch of 6:12 is required.



GARLAND

CITY COUNCIL STAFF REPORT

6.b

Meeting Date: December 16, 2025

Title: Z 25-37 Mission Ridge Consultants (District 7)

Submitted by: Elisa Morales, Administrative Services Supervisor

Strategic Focus Area: Growing Economic Base

Issue / Summary

Zoning Ordinance Z 25-37 Mission Ridge Consultants

Background

Zoning Case Z 25-37 was approved via public hearing during the December 2, 2025 City Council meeting.

Consideration / Recommendation

Consider adoption of the attached ordinance.

Attachments

- A. Z 25-37 Ordinance
- B. Z 25-37 Exhibit A Legal Description
- C. Z 25-37 Exhibit B Conditions
- D. Z 25-37 Exhibit C Concept Plan

ORDINANCE NO. _____

AN ORDINANCE AMENDING THE GARLAND DEVELOPMENT CODE OF THE CITY OF GARLAND, TEXAS, BY APPROVING (1) AN AMENDMENT TO PLANNED DEVELOPMENT (PD) DISTRICT 05-36 FOR LIMITED HEAVY COMMERCIAL DISTRICT USES TO ALLOW A WAREHOUSE OFFICE/SHOWROOM USE BY SUP, (2) ALLOW COMMUNITY RETAIL USES AND OTHER PROVISIONS, (3) A SPECIFIC USE PROVISION FOR A WAREHOUSE OFFICE/SHOWROOM USE AND (4) A CONCEPT PLAN FOR A WAREHOUSE OFFICE/SHOWROOM USE, ON A PROPERTY LOCATED AT 2801 BELT LINE ROAD; PROVIDING FOR CONDITIONS, RESTRICTIONS, AND REGULATIONS; PROVIDING A PENALTY UNDER THE PROVISIONS OF SEC. 10.05 OF THE CODE OF ORDINANCES OF THE CITY OF GARLAND, TEXAS; PROVIDING A NOTICE OF CONDITIONS OF COMPLIANCE CLAUSE; PROVIDING A SAVINGS CLAUSE AND A SEVERABILITY CLAUSE; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, at its regular meeting held on the 10th day of November 2025, the Plan Commission did consider and make recommendations on a certain request for 1) amendment to Planned Development (PD) District 05-36 to allow a Warehouse Office/Showroom Use by SUP, 2) allow Community Retail uses and other provisions, 3) a Specific Use Provision for a Warehouse Office/Showroom use and 4) a concept plan as shown in "Exhibit C" for a Warehouse Office/Showroom use at this location by **Mission Ridge Consultants** and

WHEREAS, the City Council, after determining all legal requirements of notice and hearing have been met, has further determined the following amendment to the zoning laws would provide for and would be in the best interest of the health, safety, morals, and general welfare:

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF GARLAND, TEXAS, THAT:

Section 1

The Garland Development Code is hereby amended by approving 1) amendment to Planned Development (PD) District 05-36 to allow a Warehouse Office/Showroom Use by SUP, 2) allow Community Retail uses and other provisions, 3) a Specific Use Provision for a Warehouse Office/Showroom use and 4) a concept plan for a Warehouse Office/Showroom a 63,162-square foot tract of land located at 2801 Belt Line Road and being more particularly described in "Exhibit A," attached hereto and made a part hereof.

Section 2

Development shall be in conformance with the conditions, restrictions, and regulations set forth in the Garland Development Code, except as otherwise specified by the conditions identified in "Exhibit B", attached hereto and made a part hereof.

Section 3

That a violation of this Ordinance shall be a misdemeanor punishable in accordance with Section 10.05 of the Code of Ordinances, City of Garland, Texas.

Section 4

NOTICE OF CONDITIONS OF COMPLIANCE: Notwithstanding the provisions of any other ordinance of the City, the full, complete, and continuing compliance with all the conditions, restrictions, and regulations of this Ordinance is a condition to the issuance and continuation of any permit, approval, authorization or consent by the City, including without limitation the issuance or continuation of any certificate of occupancy for any building or structure located on any portion of the property described in "Exhibit A". All promises, representations, obligations and undertakings made or assumed by the applicant to the City Council at any public presentation in connection with the granting of this Ordinance are hereby incorporated into and made a part of this Ordinance as if expressly set forth herein at length. No substantial deviation from any material portion of the conditions, restrictions, and regulations contained within this Ordinance are allowed except as may be provided by the City Council after a public hearing.

Section 5

That the Garland Development Code, as amended, shall be and remain in full force and effect save and except as amended by this Ordinance.

Section 6

That the terms and provisions of this Ordinance are severable and are governed by Sec. 10.06 of the Code of Ordinances of the City of Garland, Texas.

Section 7

FILE NO. Z 25-37

That this Ordinance shall be and become effective immediately upon and after its passage and approval.

PASSED AND APPROVED this _____ day of _____, 2025.

THE CITY OF GARLAND, TEXAS

Mayor

ATTEST:

City Secretary

Published:

Exhibit A

LEGAL DESCRIPTION

Zoning File 25-37

All of Block 1, Lot 2 of the U-Store/Colorful Carpet Addition,
Garland, TX.

PLANNED DEVELOPMENT CONDITIONS

ZONING FILE Z 25-37

- I. Statement of Purpose:** The purpose of this Planned Development (PD) amendment is to allow a Warehouse Office/Showroom Use by SUP and allow Community Retail uses by right.
- II. Statement of Effect:** This Planned Development amendment shall not affect any regulation found in the Garland Development Code, Ordinance No. 6773, as amended prior to adoption of this ordinance, except as specifically provided herein.
- III. General Regulations:** All regulations of Planned Development (PD) District PD 05-36 as set forth in Chapter 2 of the Garland Development Code, Ordinance 6773, are included by reference and shall apply, except as otherwise specified by this ordinance.
- IV. Specific Conditions:**
- A. Uses: All Community Retail District (CR) uses shall be permitted. A Warehouse Office/Showroom use shall be allowed with an SUP. The PD uses shall remain permitted as listed.
 - B. Interior Division: At least thirty (30) percent of the square footage of the building must be used for office space.
 - C. The existing building shall be maintained in its current footprint and orientation.
 - D. Future renovations shall comply with the Garland Development Code building design standards (Article 6) to the extent practicable for existing structures.
 - E. Existing landscaped areas along Belt Line Road shall be maintained and supplemented as necessary to meet minimum requirements of the Garland Development Code.
 - F. Parking shall be provided as existing on site. A minimum of 39 spaces shall be provided.
 - G. All showroom and office functions shall occur within the enclosed building. No outside storage or display shall be permitted.

EXHIBIT B

SPECIFIC USE PROVISION (SUP) CONDITIONS

ZONING FILE Z 25-37

2801 Belt Line Road

- I. Statement of Purpose:** The purpose of this SUP is to allow a Warehouse Office/Showroom use.
- II. Statement of Effect:** This SUP shall not affect any regulation found in the Garland Development Code, Ordinance No. 6773, as amended prior to adoption of this ordinance, except as specifically provided herein.
- III. General Regulations:** All regulations of the Planned Development (PD) District 05-36 set forth in Chapter 2 of the Garland Development Code are included by reference and shall apply, except as otherwise specified by this ordinance.
- IV. Development Plans:**

Concept Plan: Development shall be in general conformance with the Concept Plan labeled Exhibit C. In the event there is conflict between the approved Concept Plan and the Specific Regulations below, the Specific Regulations shall apply.

- V. Abandonment:** In the event the land use for which this Specific Use Provision was granted ("Land Use") is abandoned, the SUP and all rights to the Land Use are automatically terminated, and the premises must be used in conformance with the PD, GDC, federal, and state law.

For the purposes of this Specific Use Provision, Abandonment is any of the following acts:

- A. A failure to apply for a site or building permit on the premises, where applicable, within 180 days of the effective date of this SUP;
- B. A failure to obtain a certificate of occupancy for the Land use within 730 days of the effective date of this SUP;
- C. A failure to commence operating the Land Use on the premises within 90 days of receiving a final certificate of occupancy for the Land Use;
- D. Discontinuance of the Land Use for a period of 180 days;

EXHIBIT B

E. Applying for, and receiving, a new Certificate of Occupancy for a use other than the Land Use; or

F. Operating a use on the premises, whether as a primary or secondary use, that is not allowed within the PD District, by the GDC, or by state or federal law.

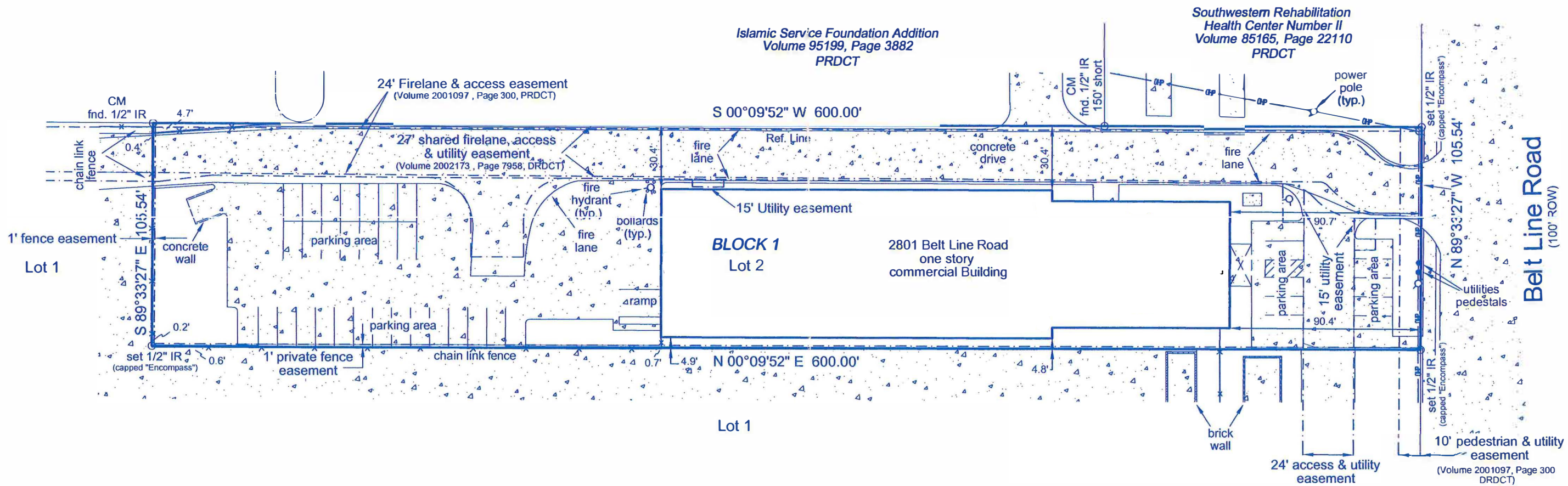
The termination of utilities on the premises for a period of 180 calendar days is prima facie evidence of abandonment and the owner shall have the burden to prove that the Land Use has not been abandoned.

V. Specific Conditions:

A. Time Limitation:

a. The Specific Use Provision shall have a 10-year time period.

Exhibit C Concept Plan



SITE DATA TABLE

	Lot 2
Lot Area	Approx. 63,162 SF
Total Building Area	Approx. 18,040 SF
Office/Showroom Area	Approx. 5,100 SF
Warehouse Area	Approx. 12,940 SF
Lot Coverage %	29%
Existing Zoning	PD-05-36
Proposed Zoning	PD-05-36 (Amendment)
Proposed Land Use	Warehouse Office/Showroom
Current Land Use	Vacant
Parking Provided	39 Spaces
Building Height	25 FT (MAX)

PD AMENDMENT SITE PLAN LOT 2, BLOCK 1 U-STOR/COLORFUL CARPET ADDITION GARLAND / DALLAS		
scale: 1"=50'	drawn: AP	58-200-10-1219
08/11/05	chkd: MC	rev no



GARLAND

CITY COUNCIL STAFF REPORT

7.a

Meeting Date: December 16, 2025

Title: South Garland Lakeside Area Plan

Submitted by: Elisa Morales, Administrative Services Supervisor

Strategic Focus Area: Growing Economic Base

Issue / Summary

At the December 1, 2025 Work Session, an overview was provided to the City Council on the South Garland Lakeside Area Plan.

Background

On November 24, 2025, the Plan Commission recommended approval of the plan as presented with an added provision to protect Windsurf Bay Park in a meaningful manner and to ensure ongoing community involvement as an action plan. Staff has communicated with the consultant to include these provisions in the plan.

Consideration / Recommendation

Hold a public hearing and consider approval of the South Garland Lakeside Area Plan.

Attachments

- A. South Garland Lakeside Area Plan R&M
- B. Setting Sail South Garland Lakeside Area Plan (Draft 2025.12.08) Reduced File Size

REPORT & MINUTES

P.C. Meeting, November 24, 2025

2b. APPROVED Planning Director, Nabila Nur, provided an overview of the plan and remained available for questions.

Resident speaking on the request:

Shannon Phillips, 4448 Chaha Road #206, Garland, TX 75043

The resident speaking expressed his concern about some aspects of the plan.

Motion was made by Commissioner Paris to close the public hearing. Seconded by Commissioner Duckworth. **Motion carried: 8 Ayes, 0 Nays.**

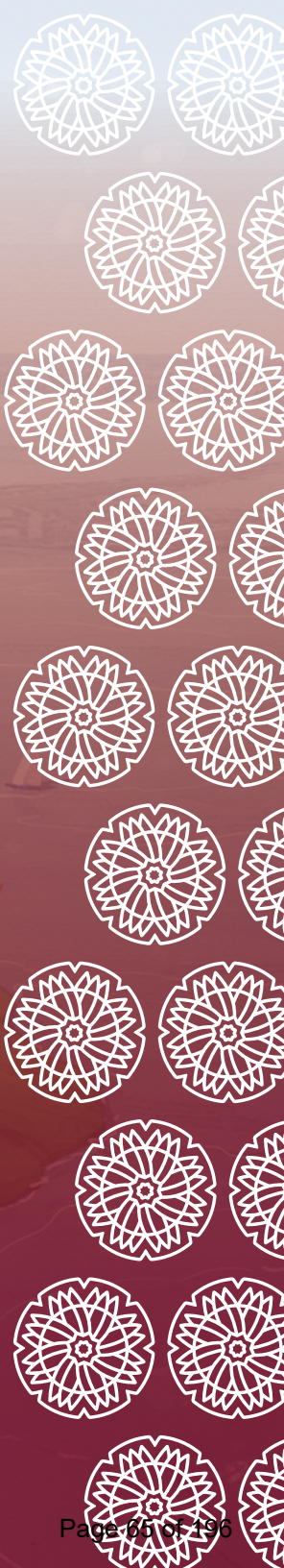
Motion was made by Commissioner Paris to **approve** the plan as presented with the provisions of working to protect Windsurf Bay and ongoing community involvement as an action plan. Seconded by Commissioner Cornelius, Commissioner Dalton and Commissioner Jenkins. **Motion carried: 8 Ayes, 0 Nays.**



City of Garland, TX

SETTING SAIL: SOUTH GARLAND LAKESIDE AREA PLAN

DECEMBER 2025



ACKNOWLEDGEMENTS

CITY COUNCIL

Scott LeMay, Mayor

Jeff Bass, Mayor Pro Tem - District 1

Deborah Morris, District 2

Ed Moore, Deputy Mayor Pro Tem - District 3

B.J. Williams, District 4

Margaret Lucht, District 5

Carissa Dutton, District 6

Dylan Hedrick, District 7

Chris Ott, District 8

CITY STAFF

Judson Rex, City Manager

Andy Hesser, Assistant City Manager

Crystal Owens, Assistant City Manager

Will Guerin, AICP, Director of Planning

Ayako Schuster, Director of Economic Development

Paul Luedtke, PE, Director of Transportation

Angela Self, FAICP, Planning Administrator, Project Manager

Jacob Acton, Research Specialist

Ziad Kharrat, RLA, MPA, Special Projects Administrator

Irena Unterstein, Senior GIS Analyst

CONSULTANT TEAM



STERLING
ILLUSTRATION

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EXECUTIVE SUMMARY

ABOUT THE PLAN

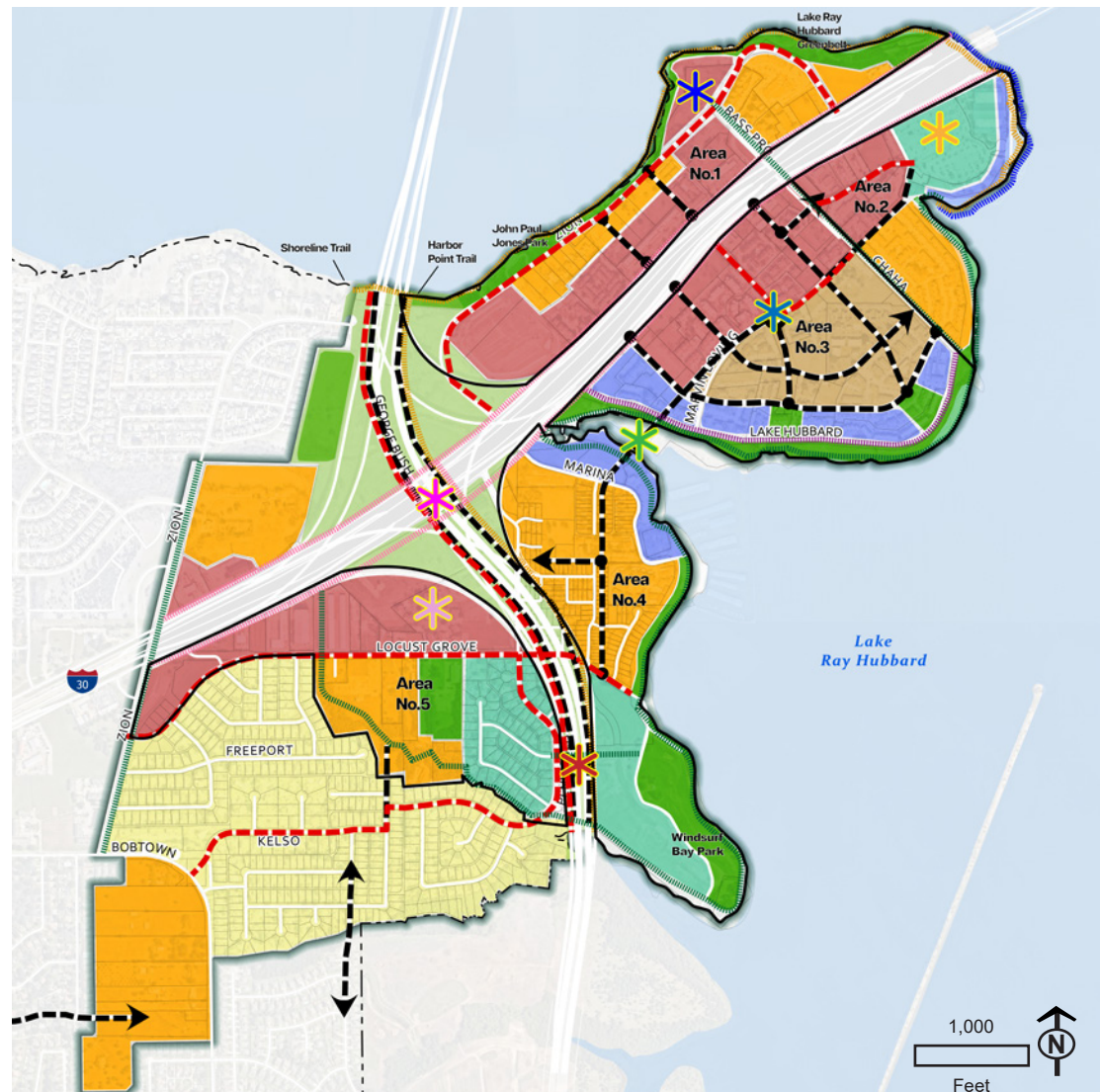
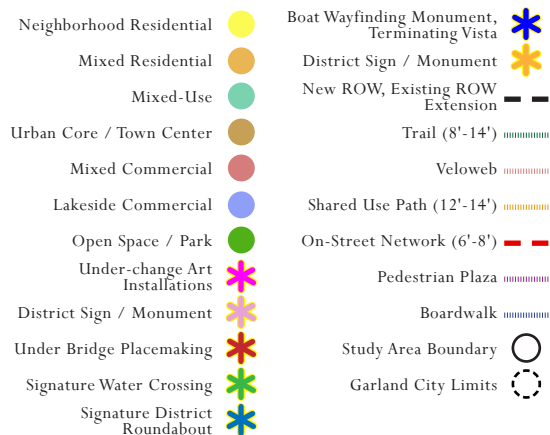
The Setting Sail: South Garland Lakeside Area Plan is intended to provide guidance for the development, redevelopment, and provision of public facilities within the area surrounding the interchange of I-30 and SH 190, also known as President George Bush Turnpike (PGBT), in anticipation of the future extension of PGBT south of I-30 to the Garland city limits and continuing on to Sunnyvale and Mesquite. The area south of I-30 is currently developed with a variety of residential, commercial, and public park spaces, which the alignment of the roadway extension will impact. This Plan offers tailored solutions related to land use, development, transportation, and economic development for the potential impacts this area will face. As part of this study, the greater area surrounding this interchange was analyzed to understand the existing conditions, identify potential impacts of the PGBT extension, and outline a long-term plan for the future redevelopment of the study area. The Plan recognizes that each section of the overall study area has a different character and will be impacted in a different way. The study area is further divided into five focus areas to provide specific development strategies, proposed land use changes, open space and recreation improvements, transportation connections, and branding and wayfinding opportunities each area.

The intent of this Plan is to provide a long-term vision for the study area that considers the future potential of the area and not only the existing land uses on the ground today. The vision described in this Plan serves as a guiding framework for future development, however maintains the flexibility to respond to market changes and development opportunities over time. The planning scenario and recommendations of this Plan were created through the lens of crafting a transformative vision for the study area that will allow the area to evolve over time to become a destination location within Garland that has enhanced connectivity, livability and capitalizes on the lake front location.



PROPOSED PLANNING SCENARIO

The recommended planning scenario proposes significant urban regeneration with substantial changes, including new and improved transportation connections and open spaces. The recommendations aim to create a user-friendly urban environment with increased connectivity to multiple destinations in the area, attract visitors and businesses, enhance parks and open spaces, and foster economic growth. The proposed land uses for the study area include a mix of commercial and higher-density residential development supported by new roadway connections to improve the overall connectivity of the study area.



KEY TAKEAWAYS

OPPORTUNITIES FOR DEVELOPMENT, REDEVELOPMENT, AND INFILL

- Availability of vacant parcels and public spaces owned by the City.
- Proximity to Lake Ray Hubbard and lakefront access.
- Well-connected active transportation network (both existing and proposed).

CONSTRAINTS TO DEVELOPMENT

- Texas Parks and Wildlife requirements for conversion of Windsurf Bay Park to a non-recreation use.
- Developing vacant parcels can pose challenges related to feasibility of proposed development and land acquisition.
- Most of the property is owned by two private organizations.

CHANGES TO TAXABLE VALUE

Collectively, properties throughout the study area are approximately \$445,144,077 in annual tax value. Extension of the PGBT right-of-way will result in a loss of about \$60,358,220 in annual tax value due to the reduction or elimination of private property. A significant focus of this planning effort is balancing and, eventually, surmounting the loss of tax revenue anticipated by the catalyst tollway expansion. The proposed land uses and densities for each of the focus areas will result in an increase of \$947,435,485 in taxable value.

Focus Area	Current Taxable Value	Potential Taxable Value	Difference
Focus Area 1: Zion Point	\$47,421,130	\$284,229,644	+ \$236,808,514
Focus Area 2: North Point	\$49,032,338	\$163,760,512	+ \$114,728,174
Focus Area 3: South Point	\$130,117,714	\$384,266,786	+ \$254,149,072
Focus Area 4: Windsurf Bay	\$31,651,898	\$338,699,093	+ \$307,047,195
Focus Area 5: Locust Grove	\$31,511,454	\$166,120,026	+ \$134,608,572
Total	\$289,734,534	\$1,337,076,061	+ \$1,047,341,527

*The table reflects the taxable values for properties in each of the focus areas.





Future land uses aim to:

- *Provide more lakefront recreation connected by trails*
- *Provide shopping and eating destinations*
- *Provide diverse housing options*
- *Improve transportation connections*
- *Support commercial and mixed-use development to generate employment opportunities*
- *Increase density*
- *Improve quality of life*

LAND USE & CHARACTER



Transportation improvements aim to:

- *Provide multi-modal enhancements*
- *Provide trail connections*
- *Provide waterfront paths with street furniture*
- *Provide wayfinding elements to enhance mobility and connectivity*

TRANSPORTATION & CIRCULATION



Recommended enhancements to:

- *Recreational facilities*
- *Trail connections*
- *Waterfront open spaces*
- *Boardwalks*

URBAN DESIGN & OPEN SPACE



The proposed plan includes:

- *Destinations for recreation and entertainment*
- *Gateway signage welcoming travelers along I-30*
- *Signature branding and wayfinding elements*
- *Public art installations*

WAYFINDING & BRANDING



FOCUS AREAS

Focus Area 1 ZION POINT

Zion Point focuses on furthering Garland's housing diversity initiatives and continues connections to Lake Ray Hubbard.

- Land Use Changes
 - » Supporting retail and commercial development planned for high-traffic thoroughfares and critical intersections to increase economic return.
 - » Introduction of diverse housing options.
- Transportation and Circulation Improvements
 - » Introduction of additional roadways between Zion Road and the frontage road to improve connectivity.
- Urban Design and Open Space Elements
 - » A shared-use path and trail system connecting Zion Point to other recreational spaces is proposed.
 - » Leveraging public waterfront access provided by John Paul Jones Park and Chaha Boat Dock.
- Wayfinding and Branding Considerations
 - » A Boat Wayfinding Monument is proposed within Chaha Boat Dock's parking area.

Focus Area 2 NORTH POINT

North Point establishes a gateway to Garland and provides an opportunity for residents and commercial tenants to capitalize on the lakefront.

- Land Use Changes
 - » Vertical and horizontal mixed-uses to support local establishments are proposed.
 - » Redevelopment of existing commercial developments to capitalize on the lakefront location, such as a hotel/conference center on the City-owned property.
- Transportation and Circulation Improvements
 - » Realigned connections to I-30 and Marvin Loving Road.
- Urban Design and Open Space Elements
 - » The trail network along Chaha Road and I-30 frontage continues through North Point, providing pedestrian connections with other focus areas.
 - » An on-the-water boardwalk feature extends from the terminus of the John Paul Jones Park shared-use path in Focus Area 1 under I-30 and into North Point.
 - » Restoration of the existing dock along Lake Ray Hubbard to include non-motorized water sports.
- Wayfinding and Branding Considerations
 - » Gateway signage to welcome travelers to the City is proposed along I-30.
 - » District branding and monumentation is proposed to create a distinct identity.

Focus Area 3 SOUTH POINT

South Point focuses on establishing a premier lakeside experience for residents and visitors alike through urban forms and mixed-use development.

- Land Use Changes
 - » South Point is envisioned as the activity center of the study area, offering an urban core of vertically mixed land uses and residences.
 - » Local commercial and retail development opportunities along the lakefront.
- Transportation and Circulation Improvements
 - » Significant addition of new or realigned roadways within and between the focus areas.
- Urban Design and Open Space Elements
 - » A multi-use pedestrian plaza is proposed along Lake Ray Hubbard open to pedestrian-bike traffic.
 - » Pocket parks are proposed along the lakeshore to preserve sightlines and serve as displacement for parkland reduction in Windsurf Bay Park.
 - » Pedestrian-friendly infrastructure is proposed throughout the urban core.
- Wayfinding and Branding Considerations
 - » Signature district roundabout or gateway is proposed on the intersections of Marvin Loving Drive and Point Boulevard to create a sense of arrival and place for residents and visitors.

Focus Area 4 WINDSURF BAY

Windsurf Bay establishes recreational, educational, and residential opportunities for study area visitors and residents.

- Land Use Changes
 - » Redevelopment of existing single-family properties is anticipated due to NTTA's acquisition and construction of the PGBT extension.
 - » Mixed-use development including commercial services for neighboring residential homes within the existing Windsurf Bay Park area. Proposed property for substitution of displaced parkland (as per Texas Parks and Wildlife requirements) is identified in other focus areas.
- Transportation and Circulation Improvements
 - » Addition of frontage roads and trail connections proposed along Windsurf Bay Park.
- Urban Design and Open Space Elements
 - » Improved recreational programming to leverage the lakefront location of Windsurf Bay Park is proposed, including educational installations and a potential educational or recreational facility.
 - » The waterfront trail continuing along Windsurf Bay's frontage of Lake Ray Hubbard.
- Wayfinding and Branding Considerations
 - » A signature bridge crossing connecting South Point and Windsurf Bay is proposed.



Focus Area 5 LOCUST GROVE

Locust Grove focuses on improving circulation and providing housing alternatives to those displaced by the PGBT extension.

- Land Use Changes
 - » The residential homes directly adjacent to the PGBT roadway alignment will be significantly impacted and provide an opportunity to introduce high-density residential or mixed-use.
- Transportation and Circulation Improvements
 - » Future improvements to Locust Grove Road.
- Urban Design and Open Space Elements
 - » A centralized open space is recommended to serve residents west of the PGBT extension.
 - » Opportunities to incorporate public spaces under elevated roadways.
 - » Additional trail connections are anticipated along the I-30 and PGBT extension frontage roads, providing cross highway pedestrian connectivity to other focus areas, where possible.
- Wayfinding and Branding Considerations
 - » Underpass art and branding installations are recommended to further the identity of the study area.



The Bell Tower, Cypress Waters (Dallas, TX)



El Reno Roundabout Improvements (El Reno, OK)



Phyllis J. Tilley Memorial Bridge (Fort Worth, TX)



Mixed-Use Development Example (Woodlands, TX)



Green Infrastructure Educational Placard (Atlanta, GA)



Clearfork Underpass Art Installation (Fort Worth, TX)

PRIORITY RECOMMENDATIONS

To make the implementation process more efficient and streamlined, 10 recommended actions, in no particular order, have been identified as priority actions that can provide quick wins or prove to be transformative to the area.

These 10 priority actions are not required to be the first actions to be completed in the short-term; the City should take advantage of opportunities to implement other plan recommendations as partnerships and funding become available. These actions provide a starting point for implementation and guidance for plan administrators. It is likely that accomplishing these 10 actions will create the momentum to carry through implementation of the remaining actions.

1

Partner with existing commercial landowners to redevelop older properties within the study area.

2

Update the City's Master Thoroughfare Plan to illustrate the new and improved alignments of streets within the study area, particularly Marvin Loving Drive.

3

Establish a district identity through branding elements, similar to the City's Firewheel concept; consider holding a competition or public involvement session to select a consistent marketing scheme.

4

Consider a City-initiated zoning designation for the study area, such as a Planned Development District, tailored to the land use distribution and character described in the planning scenarios for each focus area.

5

Coordinate with TxDOT to integrate the study area's branding scheme into the newly designed Bass Pro Drive interchange.

6

Establish partnerships with property owners and/or developers for public/private partnerships that support the community's shared vision for vibrant mixed-use projects.

7

Secure right-of-way extensions along Marvin Loving Drive, Point Boulevard, and Bay Island Drive through adjacent development dedication or acquisition.

8

Facilitate the redevelopment of a portion of Windsurf Bay Park using an RFQ/RFP or other method to attract new mixed-use and commercial waterfront development.

9

Construct the proposed signature Marvin Loving bridge crossing.

10

Coordinate with homeowners and developers to carry out needed land assembly to promote redevelopment in and around Anchor Point subdivision.





BASELINE ANALYSIS 1

INTRODUCTION

The Setting Sail: South Garland Lakeside Area Plan is intended to provide guidance for the development, redevelopment, and provision of public facilities within the area surrounding the interchange of I-30 and SH 190, also known as President George Bush Turnpike (PGBT), in anticipation of the future extension of PGBT south to the Garland city limits. The area south of I-30 is currently developed with a variety of residential, commercial, and public park spaces, which the alignment of the roadway extension will impact. This Plan offers tailored solutions related to land use, development, transportation, and economic development for the potential impacts this area will face. As part of this study, the greater area surrounding this interchange is analyzed to understand the existing conditions,

identify potential impacts of the PGBT extension, and outline a long-term plan for the future redevelopment of the study area.

The initial chapter of this study includes a detailed assessment of the existing conditions to identify challenges and opportunities in the area. The second chapter establishes a future development plan with recommended improvements based on an understanding of the existing conditions and realistic opportunities available. The last chapter of this report outlines an action plan to implement the recommendations of the development plan. The ultimate goal of this report is to provide the City with a framework for the complete redevelopment of the study area.



THIS CHAPTER PROVIDES:

- An overview of existing plans and policies that might impact the land use patterns and development in the area
- An overview of the physical features, existing and proposed utilities, and services
- A brief analysis of the impacts of the proposed transportation improvements in the area
- An assessment of the regulatory and policy framework
- An evaluation of parks and recreational facilities
- An analysis of the existing market conditions and economic development opportunities
- An overview of the issues faced and potential opportunities that can be leveraged to enhance the quality of life and foster economic growth in the area

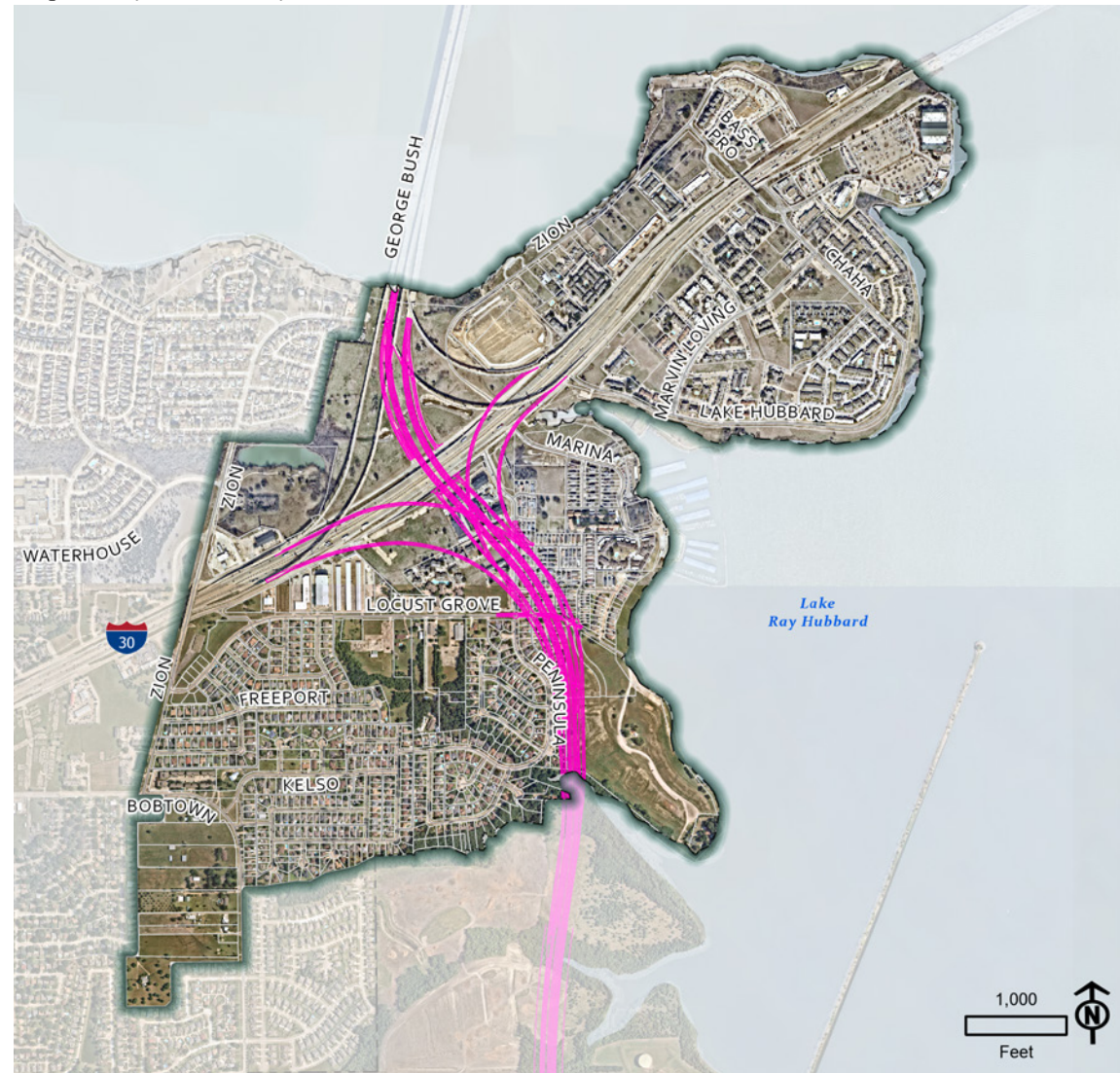
STUDY AREA

The study area encompasses the area surrounding the interchange of I-30 and PGBT. The study area is bounded by Lake Ray Hubbard to the north and east, the city limits to the south, and Zion Road to the west. The study area boundary is shown in Map 1.

The area currently includes commercial areas, single-family residential neighborhoods, high-density residential development and parks north and south of I-30. The proposed alignment for the future PGBT shown on the map extends south of I-30 to the Garland city limits.

Map 1. Study Area Boundary

- Study Area Boundary ○
- Garland City Limits ○
- Proposed PGBT Extension ○



EXISTING PLANS AND STUDIES

As part of the plan development process, existing plans and policies adopted by the City as well as planning efforts in progress were reviewed and action items were excerpted to inform this Area Plan. This section provides an overview of the most recent plans and studies that guide the future development of the study area.



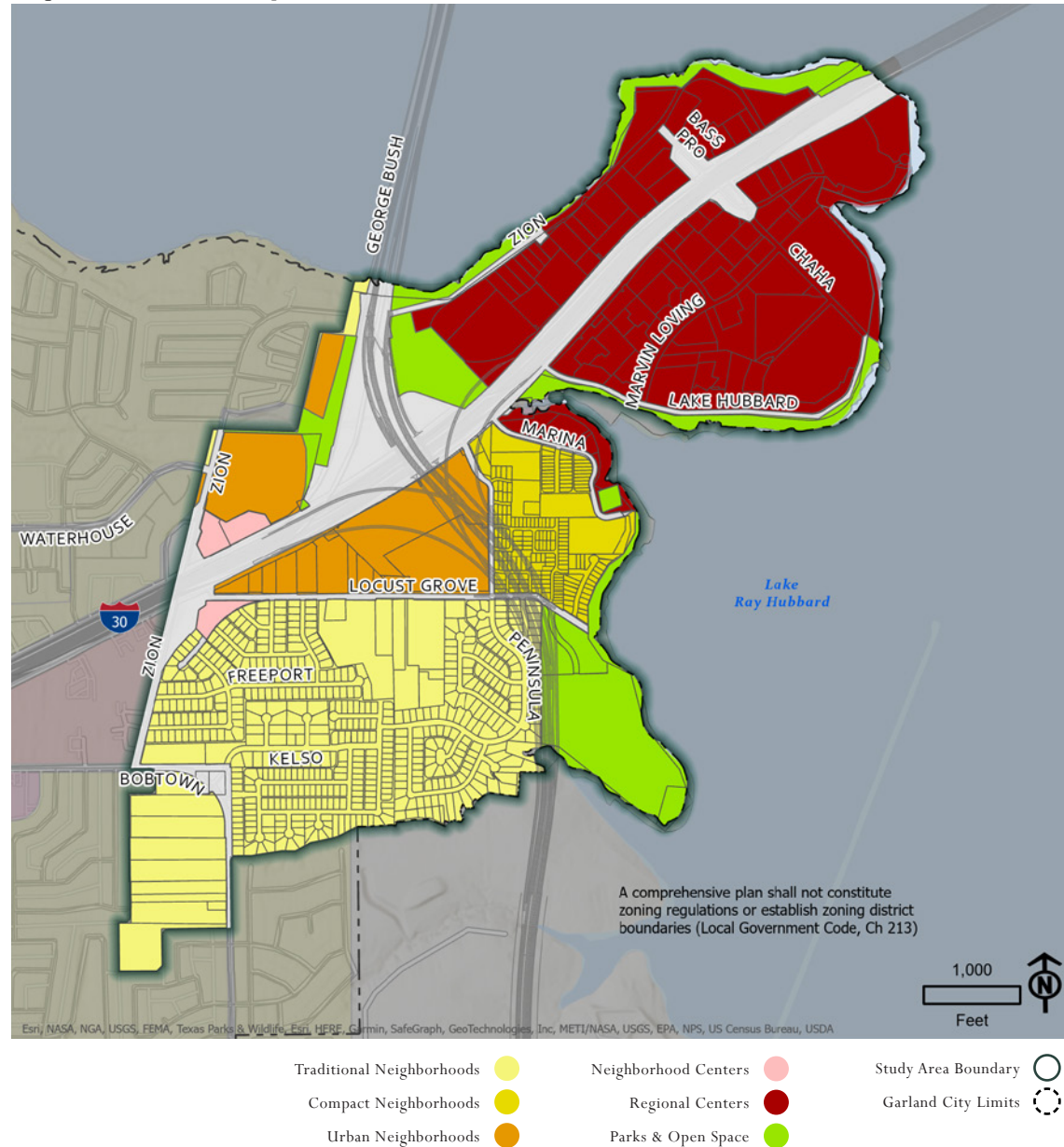
ENVISION GARLAND COMPREHENSIVE PLAN (2012)

Envision Garland, the City of Garland's Comprehensive Plan, was adopted in March 2012. The Comprehensive Plan is a long-range planning document that sets forth the vision for the City and recommends strategies to achieve the goals for the continued growth and development of the City. The plan provides recommendations related to land use, transportation, utilities, economic development, parks and recreation, and implementation. Map 2 shows the proposed Future Land Use Plan for the study area. Action items from the plan that will be incorporated in developing this Area Plan are listed below.

PLAN RECOMMENDATIONS

- Enhance walkability and improve connections providing accessibility and continuous routes surrounding City offices, parks, recreation centers, and similar municipal facilities.
- Upgrade and expand existing park facilities.
- Increase public experiences related to public art, performance, and other cultural events.
- Provide for enhanced gateways at primary entries into Garland.
- Improve bus stops to provide weather protection for users and to promote ridership.

Map 2. Future Land Use Map



I-30 CORRIDOR CATALYST AREA PLAN (2017)

The corridor plan recommends redevelopment and revitalization strategies for the I-30 Catalyst Area. The catalyst area experiences a high traffic volume because of predominantly commercial uses in the area. The plan recommends consolidating land into larger parcels where possible, unifying zoning districts, and encouraging mixed-use development in the area. Three Targeted Investment Areas (TIA) were identified at major intersections within the area; Broadway Site (I-30 and Broadway Boulevard), Rosehill Site (I-30 and Rosehill Road), and Harbor Point. The concept plan for the Harbor Point TIA, located within the study area, is illustrated in Map 3. The concept plan incorporates new commercial development along the I-30 frontage, redevelopment of existing high-density residential to urban residential and townhomes, and long-term revitalization of existing high-density residential north and south of I-30.

PLAN RECOMMENDATION

The Plan recommends adopting a destination-focused design approach for Harbor Point incorporating new mixed-use retail, residential, and commercial development. It identifies a need for creating more vibrant and walkable outdoor spaces to increase footfall in commercial areas. Improvements to the current housing stock and the existing John Paul Jones Parks were also recommended as part of this Plan.

Map 3. Harbor Point Target Investment Area Concept Plan



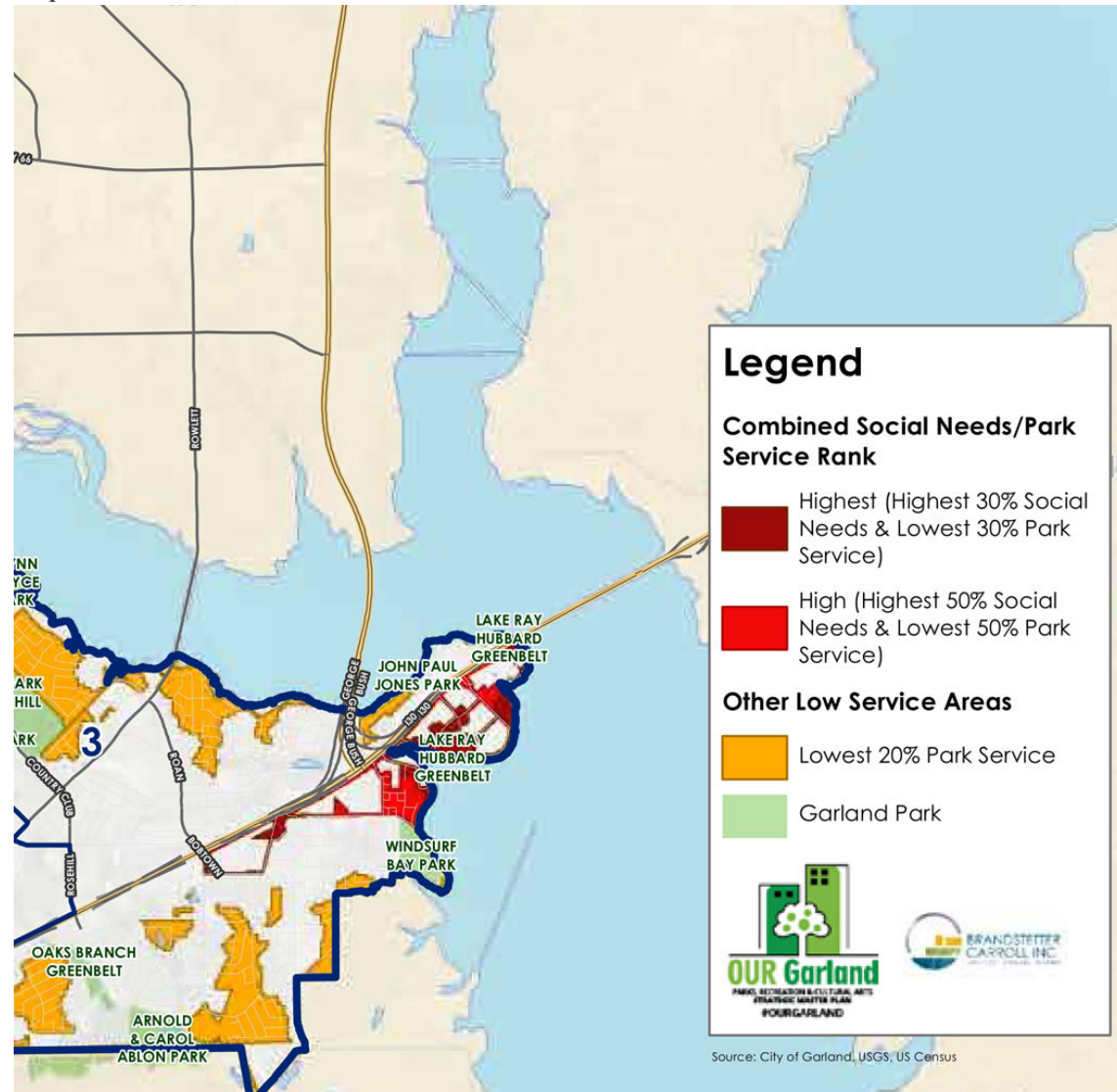
OUR GARLAND PARKS, RECREATION AND CULTURAL ARTS STRATEGIC MASTER PLAN (2019)

Our Garland envisions creating modern parks and recreational spaces with stimulating playgrounds, expanded recreation, trail connectivity, and more. As per the plan, the study area contains areas identified as having the highest need for improved level of service of social needs and access to parks. Map 4 shows combined social needs and park service rank. The plan also provides a list of improvements for the lakefront parks (Windsurf Bay Park and John Paul Jones Park) which will be incorporated while planning for land use scenarios proposed in this Plan.

PLAN RECOMMENDATION

John Paul Jones Park and the Lake Ray Hubbard Greenbelt could provide scenic trails and gathering spaces in addition to the Chaha Boat Ramp along the lake which could be a regional attraction.

Map 4. Combined Social Needs/ Park Service Rank



TRAILS AND BIKEWAYS MASTER PLAN (2021)

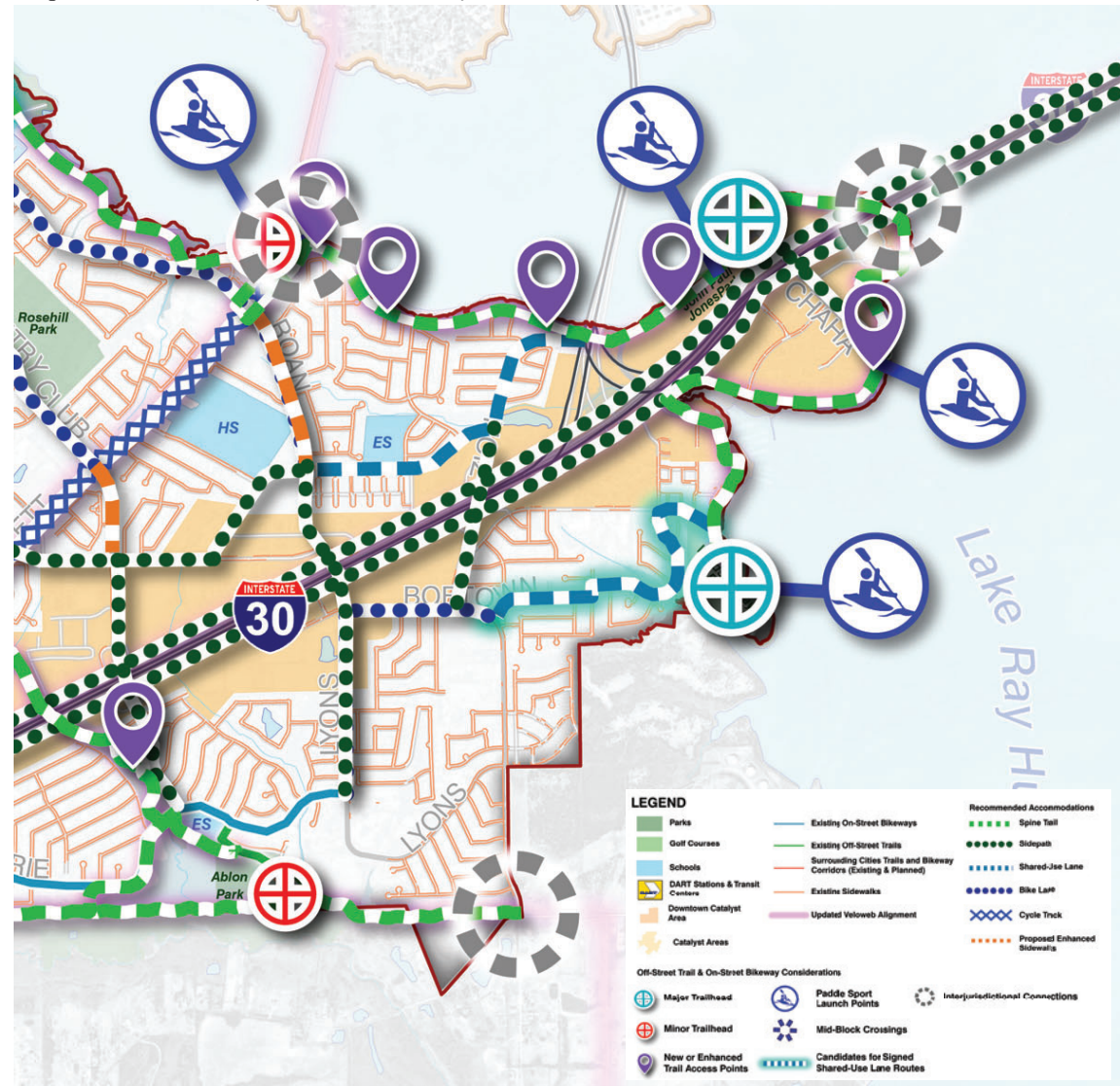
The Trails and Bikeways Master Plan, adopted in 2021, provides an assessment of the existing bikeway and trail system in the City and provides a framework for the development of off- and on-street facilities, design standards, and policies.

The plan identifies a segment of Chaha Road as a high-priority corridor¹. The spine trail on Harbor Point and sidepath on Chaha Road were identified as low-priority corridors². Since adoption of the plan, the low-priority designations on Chaha Road and Harbor Point Trail have been changed to high-priority. The proposed improvements from the plan are shown in Map 5.

1 High-Priority: Recommended to be implemented in years 1-5 of the plan. These represent projects that scored high on the evaluation criteria, can be leveraged with other short-term projects, are already funded, or have high public demand and are feasible within the short-term timeframe.

2 Low-Priority: Recommended to be implemented beyond year ten of the plan. These represent projects that either scored relatively low in the prioritization criteria, will require significant funding or additional planning, and design, or are not feasible until other connections are made first.

Map 5. Trails and Bikeways Master Plan Priority Projects



CULTURAL ARTS PLAN (2021)

The 2021 Garland Cultural Arts Plan provides a blueprint for coordinating the efforts of the City government, community members, and key stakeholders in supporting cultural arts in the City of Garland. The plan provides recommendations and resources regarding funding, programming, partnerships, and processes.

One of the goals outlined in the plan is to provide access to arts and cultural activities in all neighborhoods and downtown. In order to support this goal, several actions items were developed including the strategy to activate Windsurf Bay Park and other areas along Lake Ray Hubbard with cultural and artistic offerings.

PLAN RECOMMENDATION

Activate Windsurf Bay Park and other areas along Lake Ray Hubbard with cultural and artistic offerings.



CITY OF GARLAND
Cultural Arts Plan 2021

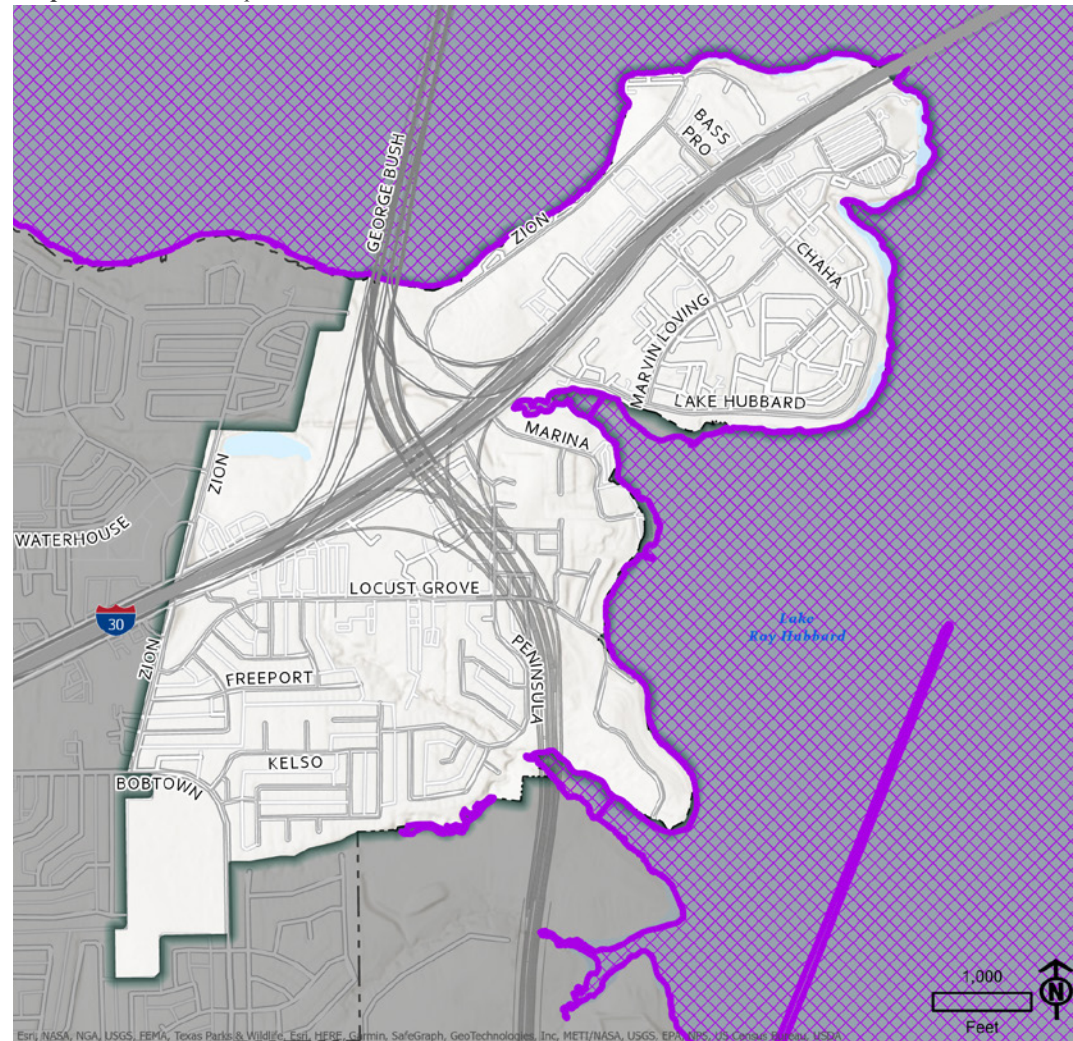


PHYSICAL AND REGULATORY FRAMEWORK

PHYSICAL FEATURES

The study area is bordered by Lake Ray Hubbard on the east creating potential for lakefront development. The proximity of the floodplain to the study area poses opportunities and challenges. The study area is located adjacent to the 100-year floodplain which will impact the land use decisions, permitted uses, and setbacks for development in this area. Land adjacent to the floodplain presents an opportunity to create open space and recreation space that capitalize on the lake frontage. This section provides an overview of the physical and regulatory policies in place that impact development of the study area.

Map 6. 100-Year Floodplain



EXISTING LAND USE

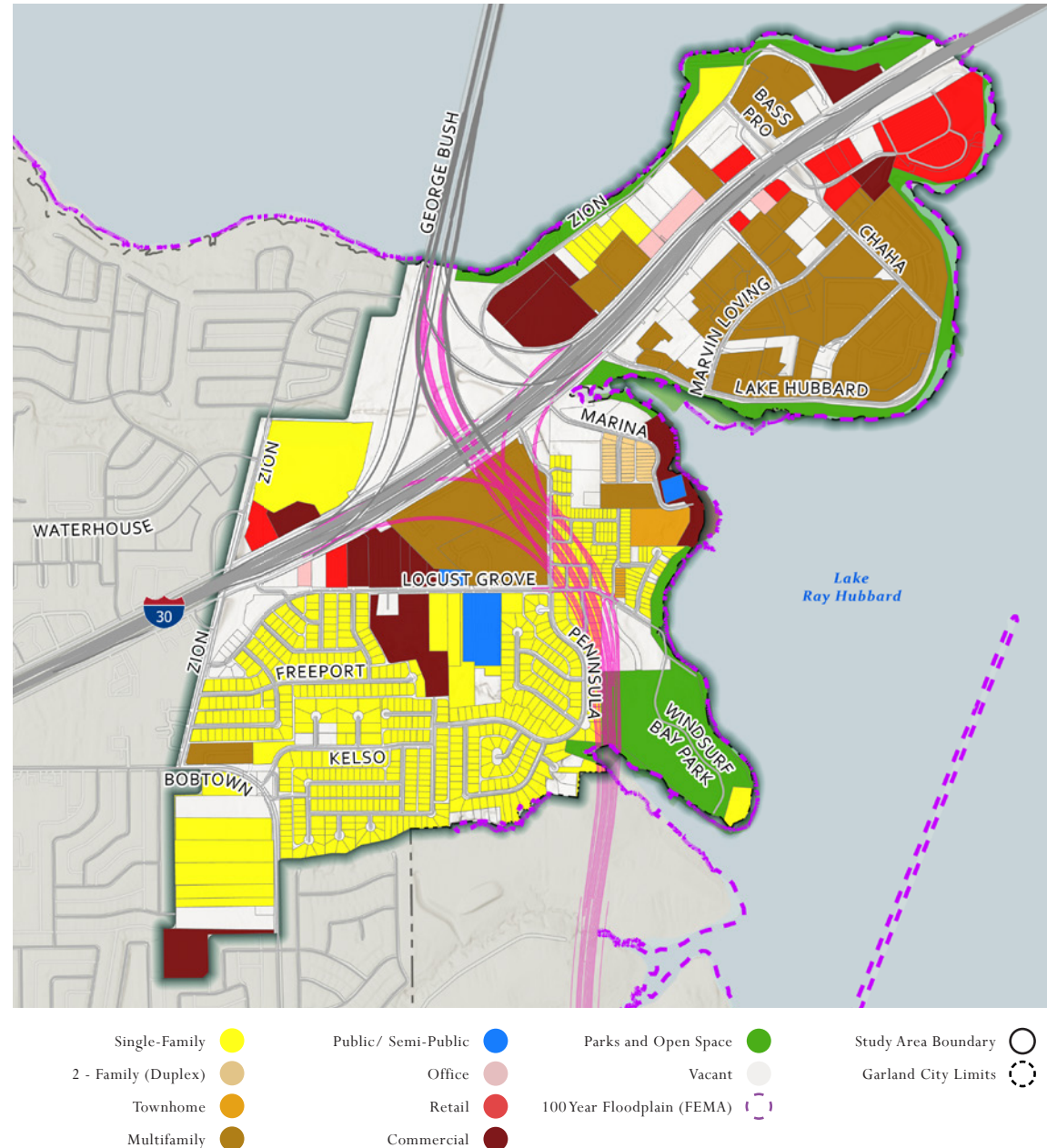
Land Use Pattern

Examining the existing land use pattern helps identify potential focus areas along with any land use changes that might benefit the community and foster economic growth. The study area consists of predominantly residential land uses with 23 percent single-family housing and 17 percent multifamily housing. As shown in Map 7, the PGBT extension will significantly impact single-family and multifamily housing units located south of I-30. Retail development is concentrated in the northeastern part of the study area and consists of chain restaurants, hotels, and gas stations. The study area also houses some commercial developments (6.5 percent) and offices (0.6 percent) scattered throughout the study area. The area offers unique opportunities for lakefront development in the form of Windsurf Bay Park, Lake Hubbard Parkway, and John Paul Jones Park.

Table 1. Existing Land Use Acreages

Land Use Category	Acreage	Percentage
Single-Family	196.1	23.3%
2-Family (Duplex)	4.3	0.5%
Townhome	5.3	0.6%
Multifamily	145.1	17.3%
Public/Semi-Public	8.3	1.0%
Parks and Open Space	88.9	10.6%
Office	4.8	0.6%
Retail	30.4	3.6%
Commercial	54.9	6.5%
Right-of-Way	219.7	26.2%
Vacant	82.4	9.8%
Total	840.2	100%

Map 7. Existing Land Use



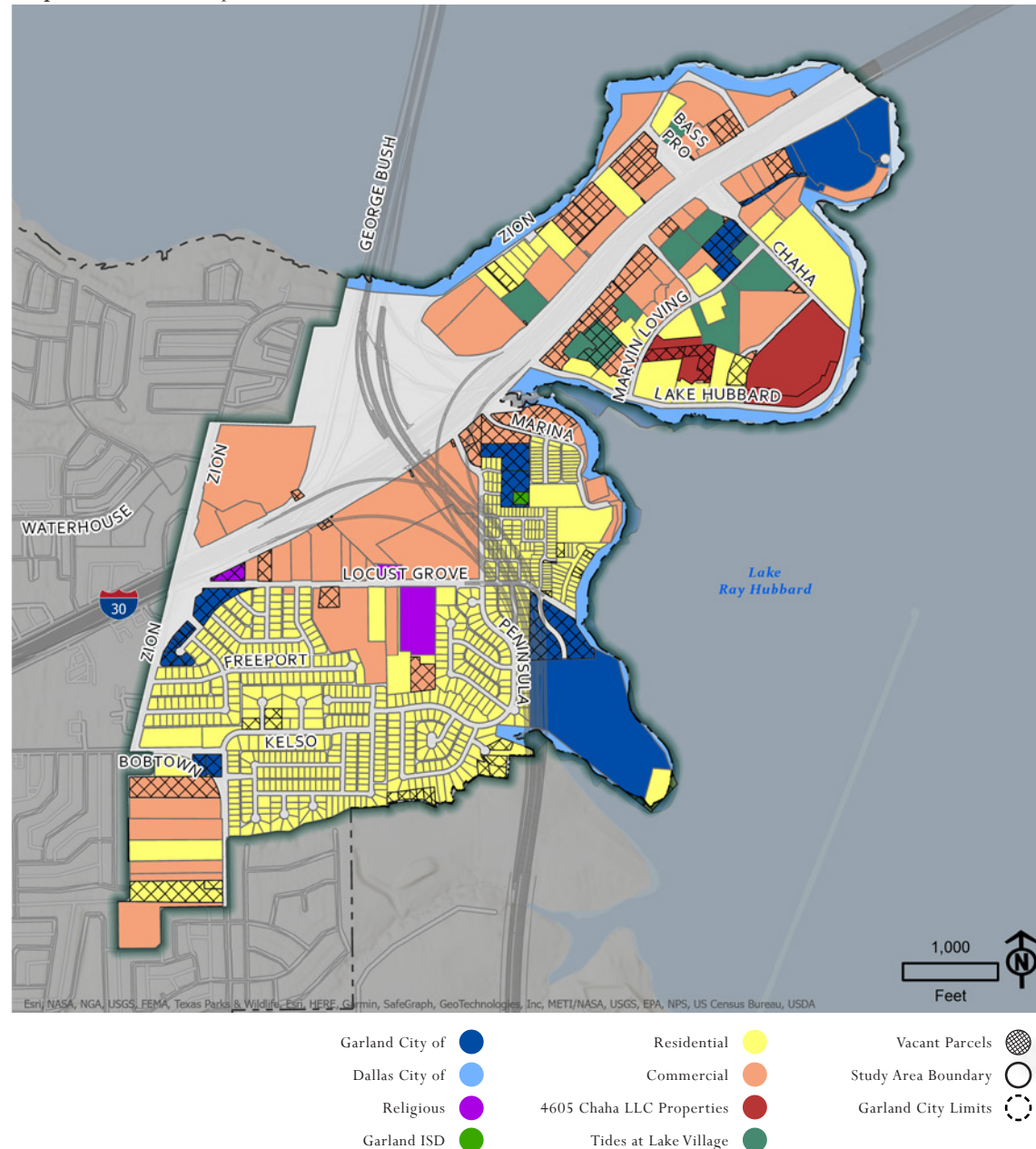
LAND OWNERSHIP

Most of the study area is comprised of privately-owned commercial and residential properties, as shown in Map 8. The City of Garland owns the Windsurf Bay Park and Bass Pro Shops that are identified as key assets and present the most potential for development/redevelopment.

4605 Chaha LLC Properties and Tides Properties own a majority of the private properties in the area. City of Dallas owns a majority of the parks and opens spaces in the study area including the John Paul Jones Park and Lake Hubbard Parkway.

The taxable values for different land use categories are listed in the Appendices.

Map 8. Land Ownership



VACANT LAND

Map 9 shows the location of vacant parcels in the study area. The vacant parcels present opportunity for development. Some parcels are partially developed and thus are identified as vacant due to the development opportunities they present for the area. Also, the Land Use Restrictive Agreement (LURA) associated with the Low Income Tax Credit Program participation for Lake Colony Apartments and Meadows Apartments expires in 2024 and 2026, respectively.

Map 9. Vacant Parcels

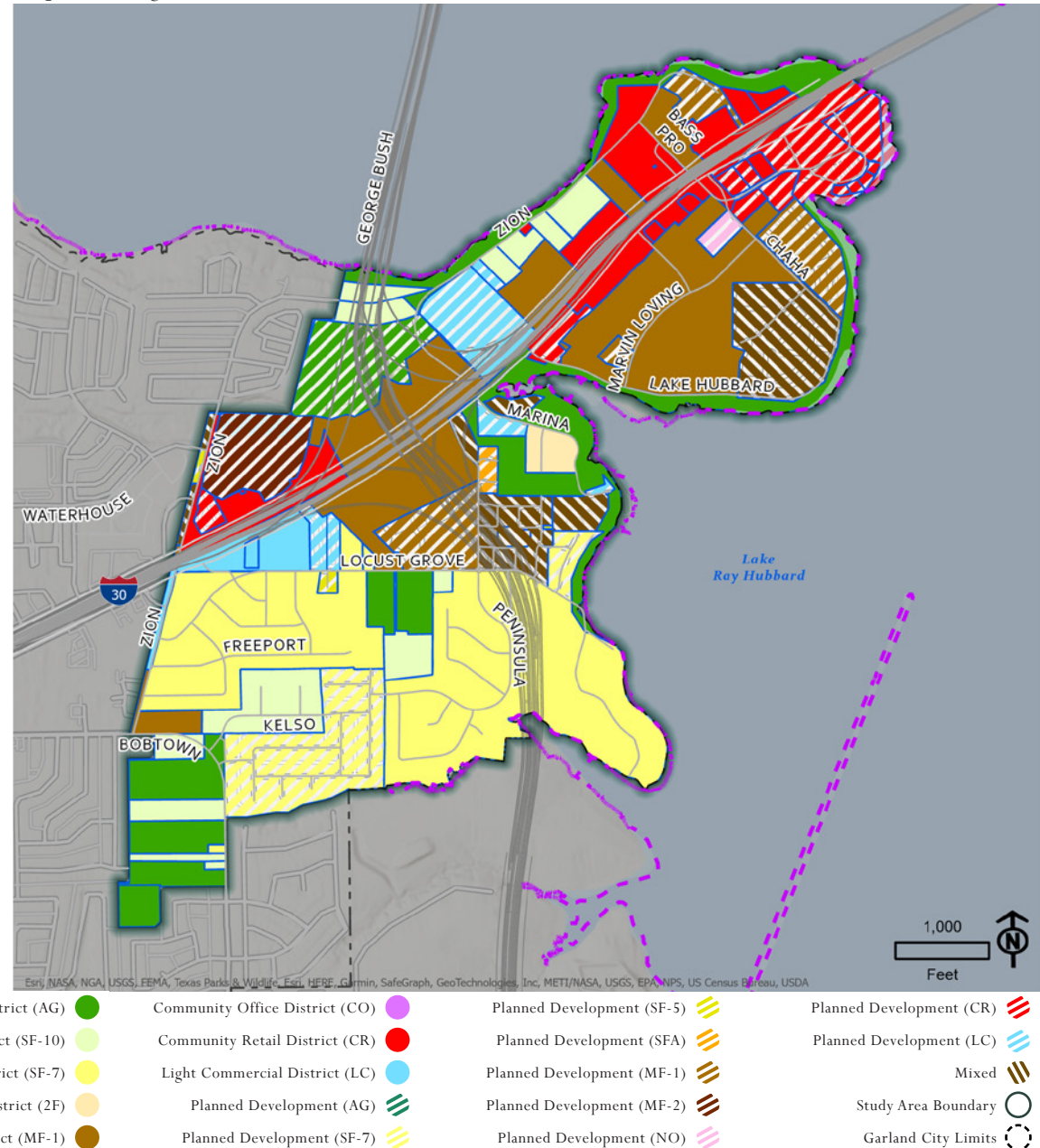


EXISTING REGULATIONS

Existing Zoning

Map 10 shows a variety of zoning districts along PGBT including multifamily, single-family, and agricultural. The area also has light commercial and general commercial located along the I-30 corridor. There are several Planned Developments (PD) located on the frontage of PGBT. PDs can promote flexibility and creativity in development typologies. There is a need to maintain consistency and compatibility of zoning in future development plans.

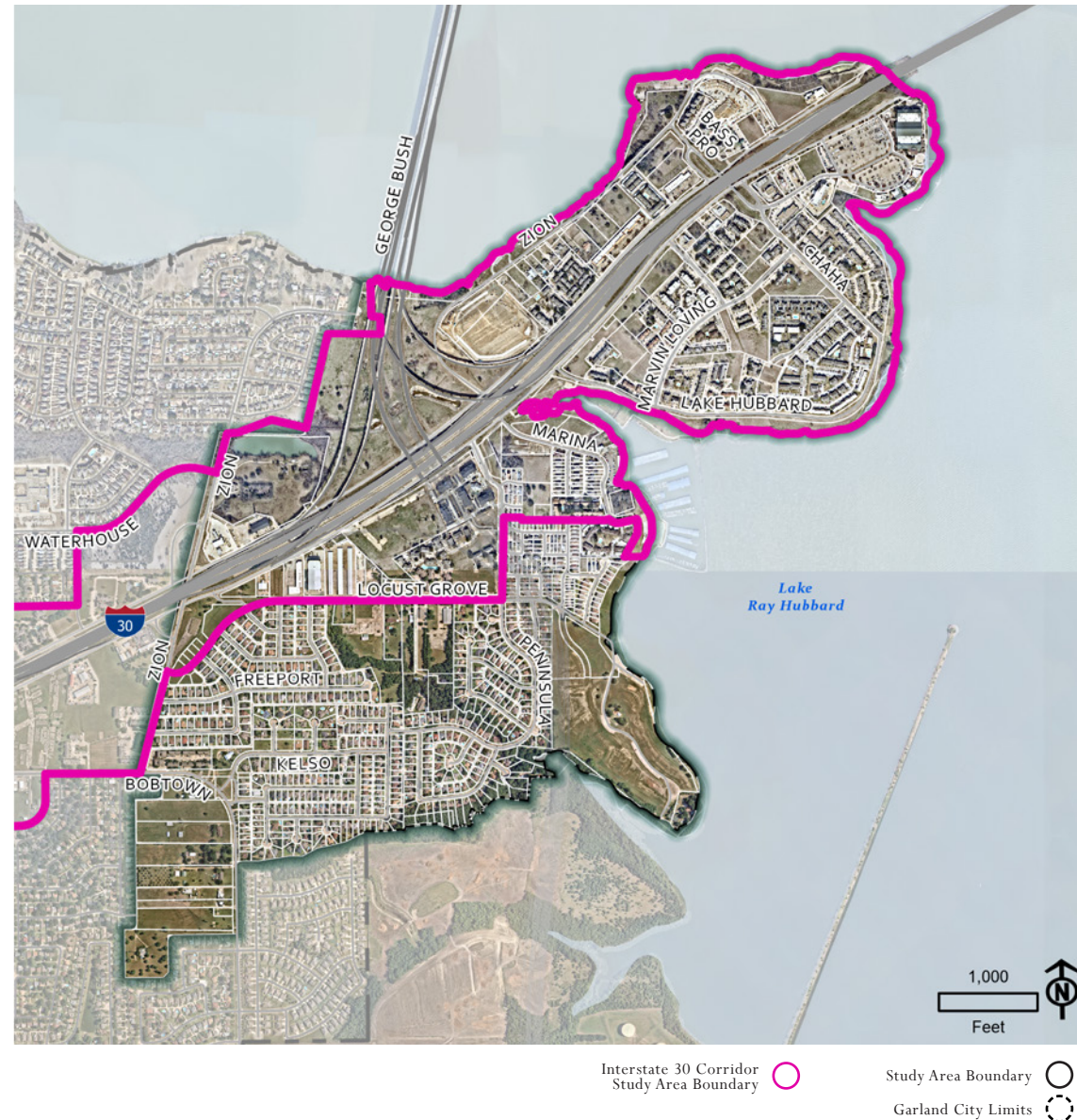
Map 10. Zoning



Special Districts

The City identifies special districts in the form of Catalyst Areas which include the Target Investment Areas (TIAs), as discussed in the I-30 Corridor Catalyst Area Plan. Lake Ray Hubbard, PGBT extension, public investment at Harbor Point, and relatively large developable land tracts are identified as key assets for the I-30 Catalyst Area. The area would support a mix of residential, retail and office spaces, and vertical mixed-use. The City aspires to selectively redevelop underutilized properties and promote density and quality for this Catalyst Area. New developments along the I-30 Corridor will focus on redevelopment and revitalization.

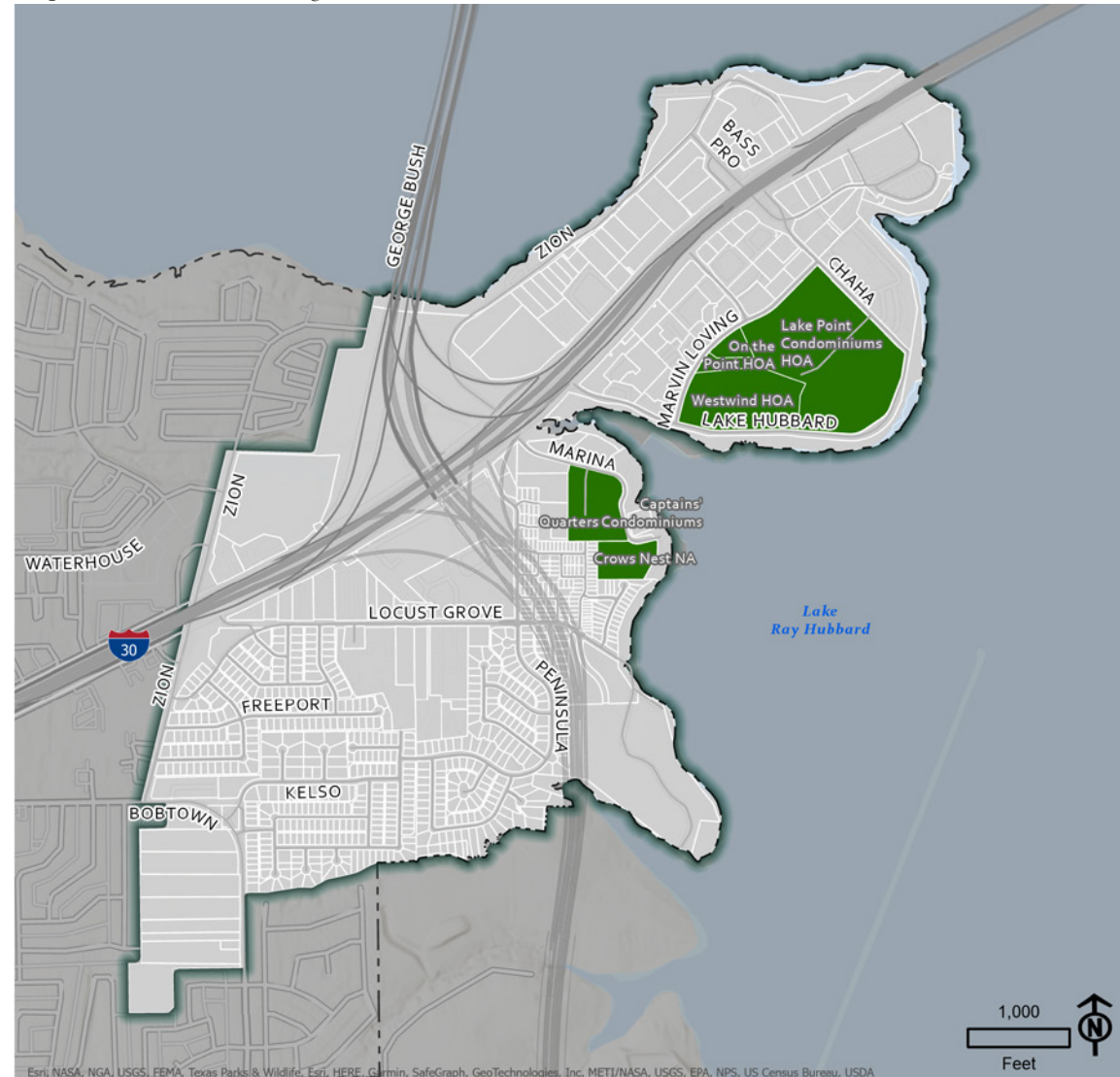
Map 11. I-30 Corridor Catalyst Area



Housing

Map 12 shows the existing Homeowners Associations and Neighborhood Associations in the study area. These associations are relevant stakeholders as the study area undergoes changes in the future.

Map 12. Homeowners and Neighborhood Associations



Home Owner and Neighborhood Associations

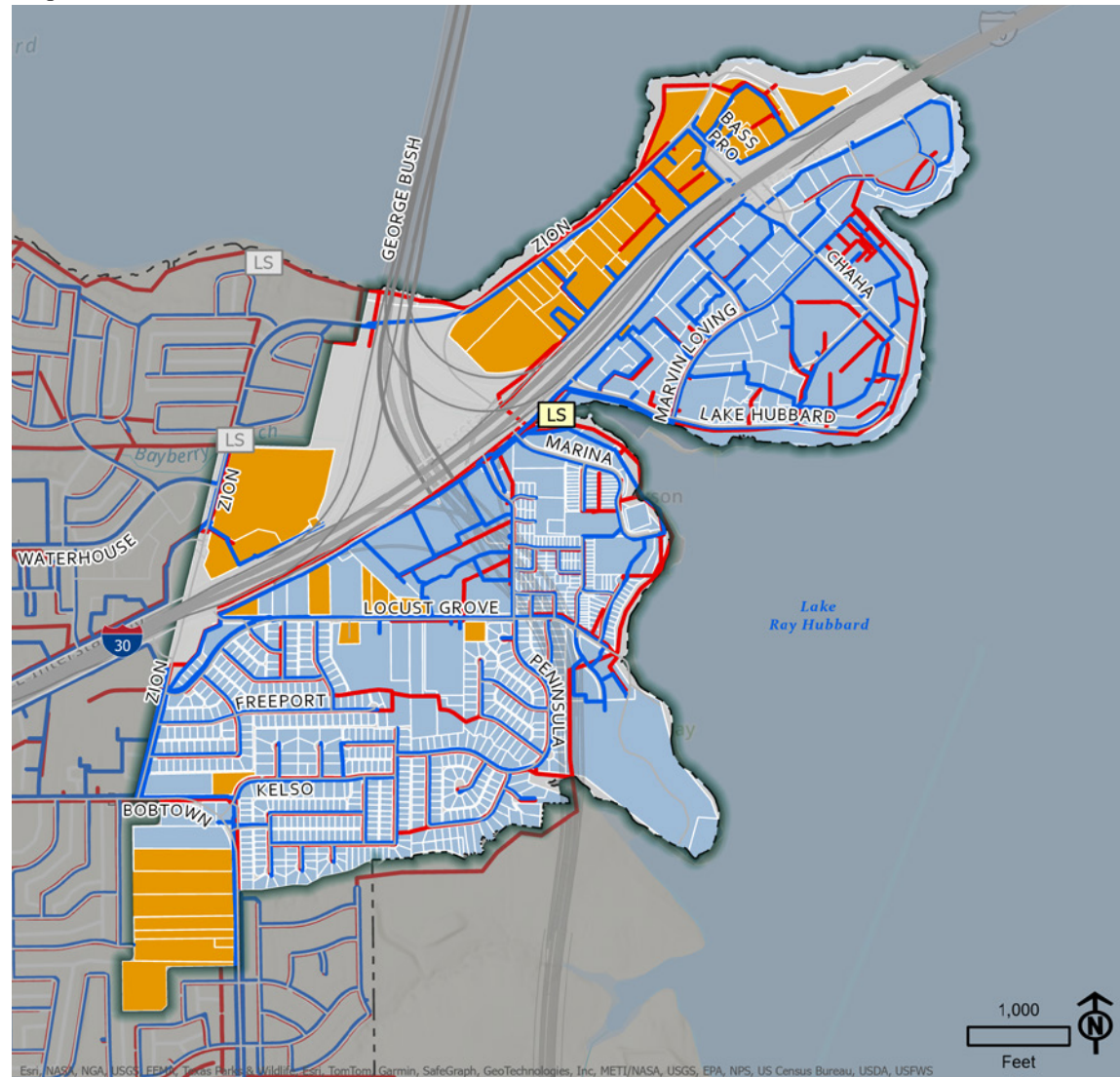
Study Area Boundary

Garland City Limits

UTILITIES AND SERVICES

With approximately 10 percent of the study area undeveloped—see the Existing Land Use discussion on page 11—access to existing water and wastewater infrastructure is available throughout the site. As illustrated in Map 13, the network of water and sewer mains predominantly follows established rights-of-way, with service gaps observed at undeveloped properties south of Locust Grove Road and existing Windsurf Bay Park. In addition to the PGBT extension’s impact on specific parcels and land uses, a series of established water and sewer lines will also be impacted. It is recommended that once removed, the City coordinate with NTTA and adjacent property owners to develop new infrastructure alignments and capacity that may better support the density and intensity of development recommended by this Plan.

Map 13. Utilities



Three existing lift stations serve the study area; Zion Lift Stations #1 and #2 service the areas north of I-30, while the Chaha Lift Station services all areas south of I-30. The existing and projected lift station capacities per the City's Wastewater Master Plan (2017) are illustrated in Table 2 in million gallons per day (MGD).

By 2040, areas north and south of I-30 will have remaining capacity to accommodate 7 and 2 MGD of flow, respectively. However, it is important to note that projected assumptions were based on the existing land uses and the Envision Garland Comprehensive Plan (2012) future land use assignments.

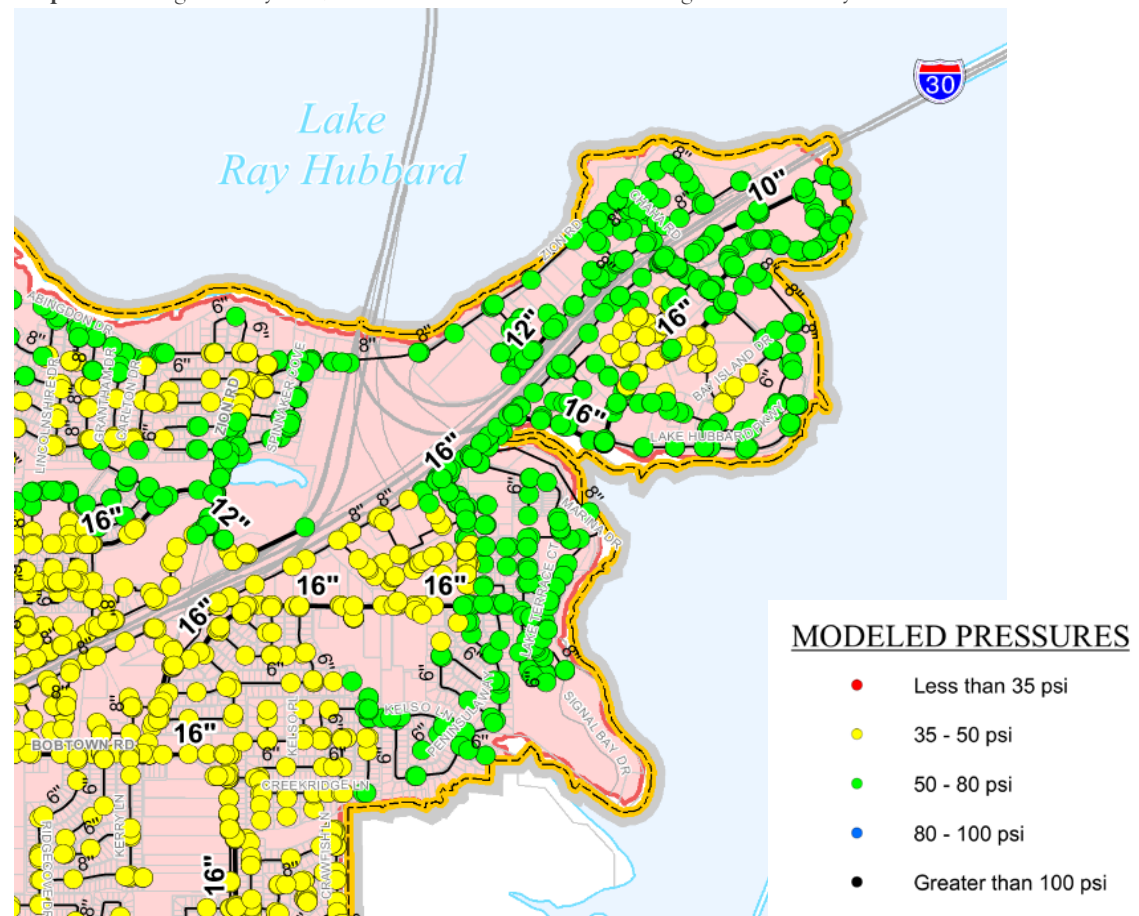
Per the City's Water Master Plan (2020), the study area currently experiences a maximum daily water demand of 68.48 MGD. The minimum pressures experienced during this peak demand are modeled in Map 14, illustrating that current uses within the study area maintain an acceptable pressure rating of 35 to 80 pounds per square inch (psi).

It is recommended that future water and wastewater planning efforts be adjusted to accommodate the land-use changes illustrated in this Plan, particularly in areas south of I-30, where this Plan recommends significant changes in land use and the built environment.

Table 2. Lift Station Projected Capacity

Lift Station	Study Area Location	2021 Projected Peak Flow (MGD)	2040 Projected Peak Flow (MGD)	2021 Estimated Remaining Capacity (MGD)	2040 Estimated Remaining Capacity (MGD)
Zion Road LS #1	North of I-30	2.1	2.2	6.8	6.7
Zion Road LS #2	North of I-30	0.6	0.6	0.3	0.3
Chaha LS	South of I-30	2.6	2.6	2.0	2.0

Map 14. Existing Water System, Minimum Modeled Pressures During Maximum Daily Demand



TRANSPORTATION ASSESSMENT

EXISTING NETWORK

Major Thoroughfares

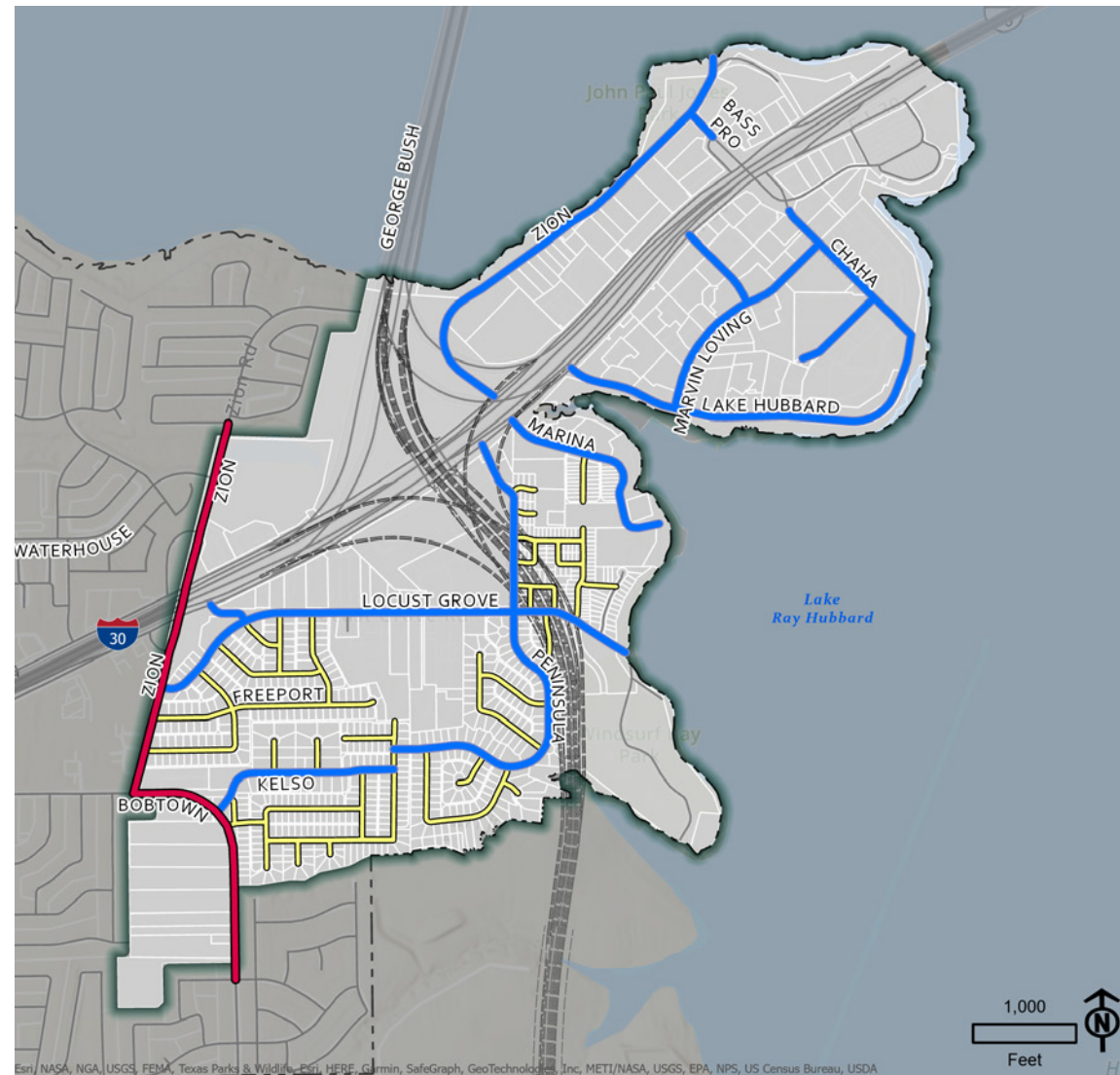
Two major thoroughfares pass through the study area; I-30 connects the area to Dallas on the west and Rockwall on the east and PGBT connects the area to Rowlett and Plano. The proposed PGBT extension shown in Map 15 will connect the study area to Sunnyvale and Mesquite including US 80 and IH 20

Minor Thoroughfares

Minor thoroughfares carry traffic to and from the major thoroughfares and serve as conduits for residential and commercial traffic throughout the study area. The service roads to I-30 and PGBT are a part of the area's minor thoroughfare network, serving as the interface between the regional freeways and the local area minor thoroughfares. Minor thoroughfares serving the study area include Zion Road, Locust Grove Road, Kelso Lane, and Bass Pro Drive/Chaha Road/Lake Hubbard Parkway. Connectivity between the eastern point of the peninsula (northeast of Marina) and the remainder of the study area is challenging due to the narrowness of the peninsula, a lake inlet, and one-way frontage roads.

- | | |
|---------------------|---------------------|
| Major Thoroughfares | PGBT Proposed Lanes |
| Minor Thoroughfares | Study Area Boundary |
| Local Roads | Garland City Limits |

Map 15. Existing Thoroughfare Network



Active Transportation

The study area is serviced by an interconnected network of pedestrians and bicycle infrastructure. Sidewalks are concentrated south of I-30, while a 6-foot trail is located along the lakeside in John Paul Jones Park north of Zion Road. In addition, spine trails, side paths, shared-use lanes, and bike lanes are proposed throughout the study area as shown in Map 16.

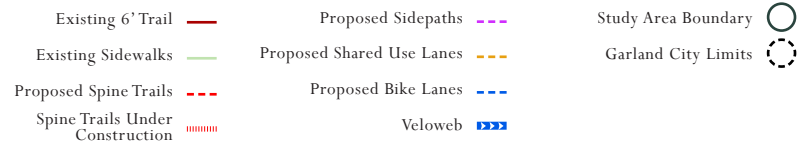
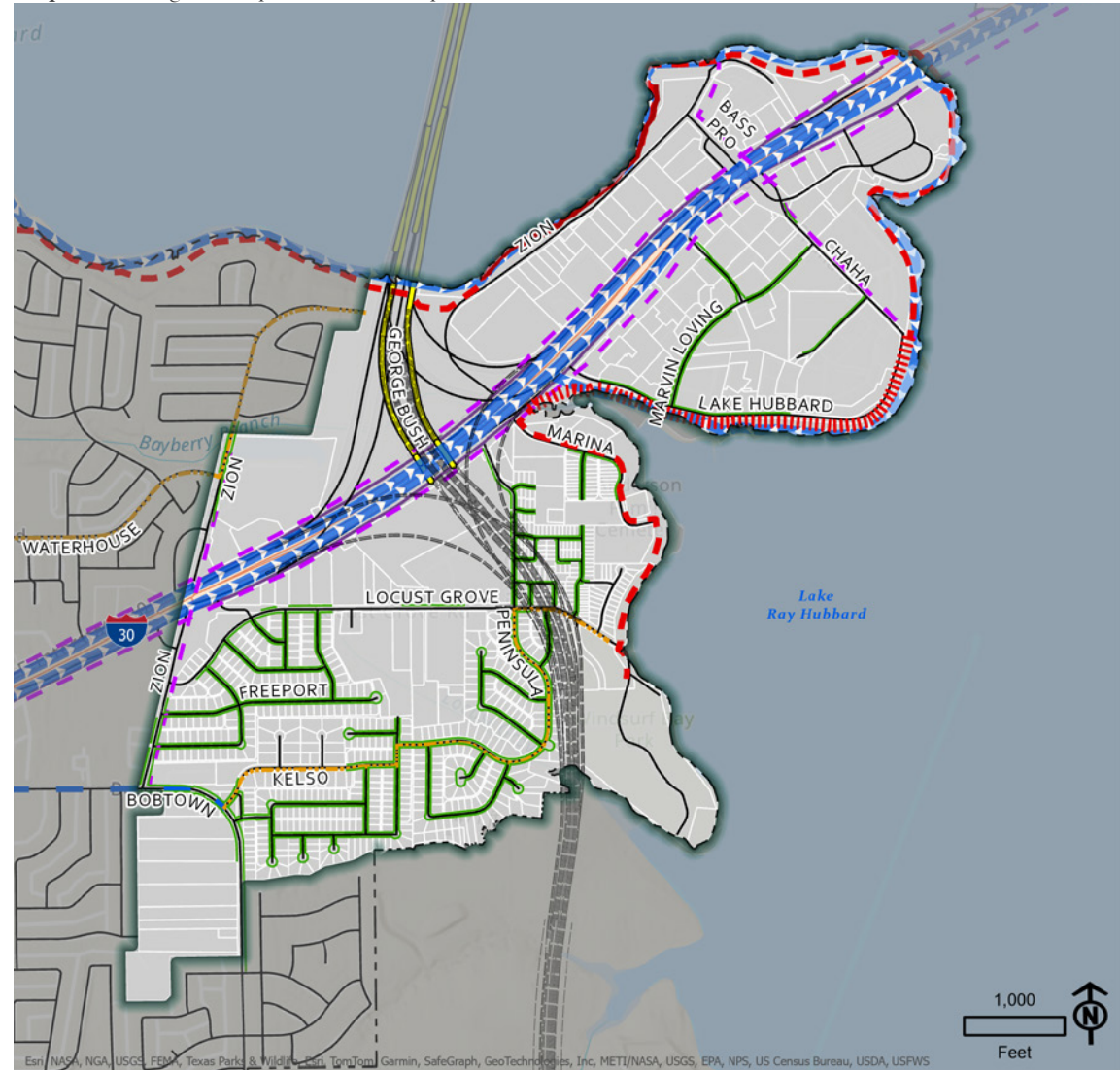
Public Transit

Dallas Area Rapid Transit (DART) provides on-demand transit service in the area, however, there are currently no public transit stops in the area.

2045 REGIONAL VELOWEB

The Regional Veloweb is a 2,165-mile network of off-street shared-use paths (trails) designed for multi-use trip purposes by bicyclists, pedestrians, and other non-motorized forms of transportation adopted as part of Mobility 2045 Update by the Regional Transportation Council in 2022. The Veloweb serves as the regional expressway network for active transportation, and it extends the reach of the region's roadway and passenger rail transit network for non-motorized transportation. The Veloweb has planned connections in 10 counties and 105 cities in North Central Texas.

Map 16. Existing and Proposed Active Transportation Infrastructure



PGBT EXTENSION IMPACT

The extension of PGBT southward from I-30 will entail numerous changes to the existing localized transportation access and circulation roadways.

I-30 Service Road at PGBT Service Road

There will be a new fourth leg added to the interchange on the eastbound I-30 service road. Thus, the leg to the south will need to pass through the existing retaining wall. Parcels purchased (Lake Village West Apartments, Embree Hill Apartments) for the southward extension of PGBT may change the functionality of this southern edge of the I-30 eastbound service road.

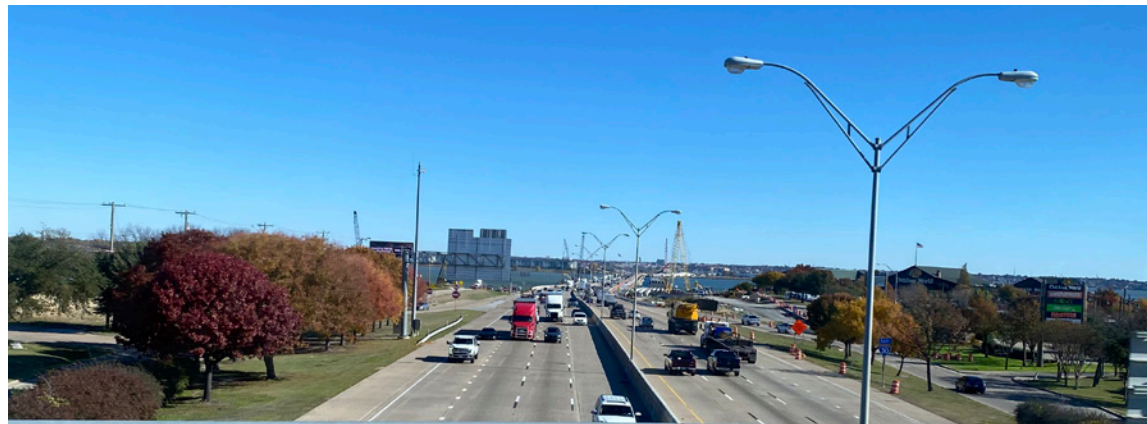
PGBT Service Roads, I-30 Eastbound Service Road to Locust Grove Road

The PGBT extension and its flyover direct-connector ramps will mostly pass above the existing roadway network. However, the service roads to the PGBT extension will cut through the existing local roadway network and create a barrier dividing the areas east and west of the PGBT extension. The PGBT service roads between the I-30 eastbound service road and the intersection at Locust Grove would eliminate Peninsula Way and effectively serve as the replacement minor thoroughfare for this area. As such, at least one crossing local street should

be provided to intersect the northbound and southbound service roads of PGBT between Locust Grove Road and the I-30 eastbound service road, and there should be U-turn lanes provided in advance of both the I-30 eastbound service road and Locust Grove Road.

PGBT Service Roads, Locust Grove Road to Barnes Bridge Road

Likewise, the PGBT extension will cut through the existing local roadway network south of Locust Grove Road and create a barrier dividing the areas east and west of the PGBT extension. The PGBT main lanes south of Locust Grove Road, south of the on ramp and off ramps to and from the freeway, should provide ample vertical clearance to provide U-turn lanes in advance of the bridge crossing of the inlet from Lake Ray Hubbard. In addition, the PGBT service roads should extend continuously between Locust Grove Road and Barnes Bridge Road, with U-turns provided in advance of both intersections, to provide access and circulation to the adjacent properties.



Connecting Multimodal Roadway between Lake Hubbard Parkway and Marina Drive

There will be a tie-in of the northbound (NB) PGBT to eastbound (EB) I-30 direct connector (DC) ramps, elevated above I-30 eastbound main lanes, somewhere between Marina Drive and Lake Hubbard Parkway. The schematics show a simple joining of a new NB-to-EB DC one-lane ramp into the existing southbound (SB) SB-to-EB DC one-lane ramp resulting in one ramp from PGBT entering EB I-30 main lanes. These are expected to be two relatively high-demand movements during peak hours and would likely need to be two lanes at the merge of NB-to-EB and SB-to-EB DC ramps. This will likely require the shifting of the I-30 EB service road a bit further away from the main lanes. This needed shift of the service road would be an opportune time to introduce a two-way local minor thoroughfare connection between Lake Hubbard Parkway and Marina Drive that could also carry the continuation of the shared-use path network.

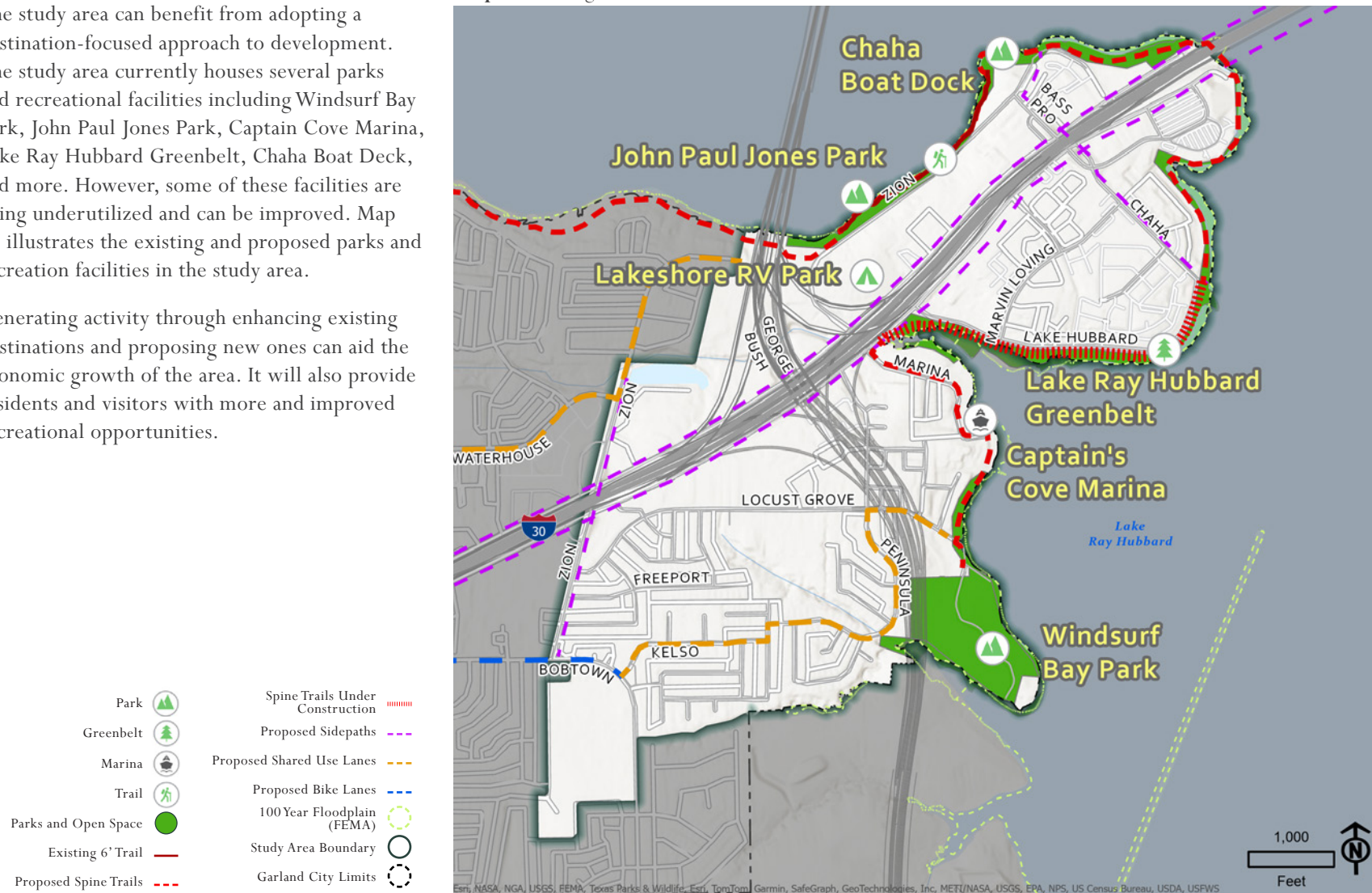


PARKS AND TRAILS ASSESSMENT

The study area can benefit from adopting a destination-focused approach to development. The study area currently houses several parks and recreational facilities including Windsurf Bay Park, John Paul Jones Park, Captain Cove Marina, Lake Ray Hubbard Greenbelt, Chaha Boat Deck, and more. However, some of these facilities are being underutilized and can be improved. Map 17 illustrates the existing and proposed parks and recreation facilities in the study area.

Generating activity through enhancing existing destinations and proposing new ones can aid the economic growth of the area. It will also provide residents and visitors with more and improved recreational opportunities.

Map 17. Existing Parks and Recreation Facilities



PARKS, RECREATION, & CULTURAL ARTS

A mail survey was conducted by ETC Institute with 602 responses from residents of Garland. The survey was used to help establish priorities for the future development of parks, trails, and open space in Garland. Survey respondents were asked to indicate which Garland parks they had visited over the past year. Of all the park facilities, Windsurf Bay Park had the lowest percentage of visitation at 5 percent, as did Ablon Park which is 2.5 miles away from Windsurf Bay Park.

The Parks, Recreation, and Cultural Arts Master Plan also details how the average age of the population is increasing, particularly the number of persons in the age group 65 and over. Census data indicates that the percentage of the Garland population age 65 and older was 7 percent in 2000 and is expected to increase to 14 percent by 2023. Furthermore, respondents to the Parks and Recreation Survey indicated adult fitness and wellness as the most important type of program needed with 51 percent of households reporting this need. Both the census data and survey results indicate a need for facilities and programming for the aging population in Garland.

The master plan also indicated other needed programming including environmental education. Garland currently offers few environmental education programs despite the vast amount of natural area in the City. Proposed programs could cover topics like natural processes, resource management, and habitat restoration.

WINDSURF BAY PARK

Windsurf Bay Park is one of five community parks in the City of Garland and is located in the South Planning Sector, which contains just under 90,000 residents. According to the City's Parks, Recreation, and Cultural Arts Strategic Master Plan, a community park is classified as a site with approximately 16-40 acres of developed parkland, has a 1-2 mile service radius, and is intended to serve several neighborhoods with populations up to 20,000. Typical facilities include athletic fields, game courts, playgrounds, picnic areas, swimming pools, walking trails, and a recreation/community center. Community parks can provide active recreation, passive activities, or a combination of both. A community park should be able to attract users from multiple neighborhoods with facilities that support a range of recreational activities.



Windsurf Bay Park is approximately 42.6 acres. For a park its size, it provides few recreational facilities including a basketball half court, a playground, and one medium shelter. Parks in the South Sector, particularly along the lakefront, suffer from a deficit of indoor facilities, multipurpose fields, and trails. With the routing for the PGBT extension finalized, a major goal for the South Sector is to redevelop Windsurf Bay Park as a destination that generates revenue, enhances quality of life, and provides improved connectivity.

This Plan is intended to support the preservation and redevelopment of Windsurf Bay Park in a thoughtful and meaningful way. Should the vision of this Plan be fulfilled, it is recommended that the community be intrinsically involved in the ultimate programming and development of the park property.



TRAILS

The public surveys also indicated a strong desire to further develop trails. This reflects a growing trend in many communities, where residents are expressing a desire for trails for both recreation and improved connection between neighborhoods, schools, shopping areas, and other highly frequented uses. Trails received the second highest allocation in the dollar voting exercise and 82 percent of respondents indicated they were somewhat supportive of new recreational trail development.

Garland utilizes benchmarking comparisons to other communities to better understand its performance in key areas including trail information. Garland has 0.55 miles of trails per square mile of the City, higher than other benchmarked communities. However, Garland has fewer trail miles per 10,000 population

(1.3) than the benchmark median (1.7). These indicate that Garland compares better in terms of physical size but worse in terms of population. Furthermore, half of the trails in Garland are located within a single park, the Rowlett Creek Greenbelt.

Harbor Point Trail

Along the Harbor Point area, there is a strong desire to extend the Shoreline Trail from John Paul Jones Park to Windsurf Bay Park on the southern tip. This proposed Harbor Point Trail would continue along the shoreline, cross under I-30, and end at Windsurf Bay Park. Together, these trail segments would total approximately 7 miles.

There are certain constraints to consider along the proposed trail route. Several conflict points exist, particularly crossing under I-30, that

may necessitate bridge crossings or elevated boardwalks. Alternatives will need to be assessed in more detail as development moves forward.

Portions of the shoreline are owned by the City of Dallas and leased to the City of Garland as parkland, including John Paul Jones Park, Lake Ray Hubbard Greenbelt, and Windsurf Bay Park. Other areas of the corridor are held by TxDOT and private property owners. Therefore, coordination will be needed at certain points to obtain access agreements.

Favorable developments for the Harbor Point Trail include the trail improvements underway along Chaha Road and Lake Hubbard Parkway. These new pedestrian facilities already provide a large portion of necessary trail to connect John Paul Jones Park to Windsurf Bay Park.

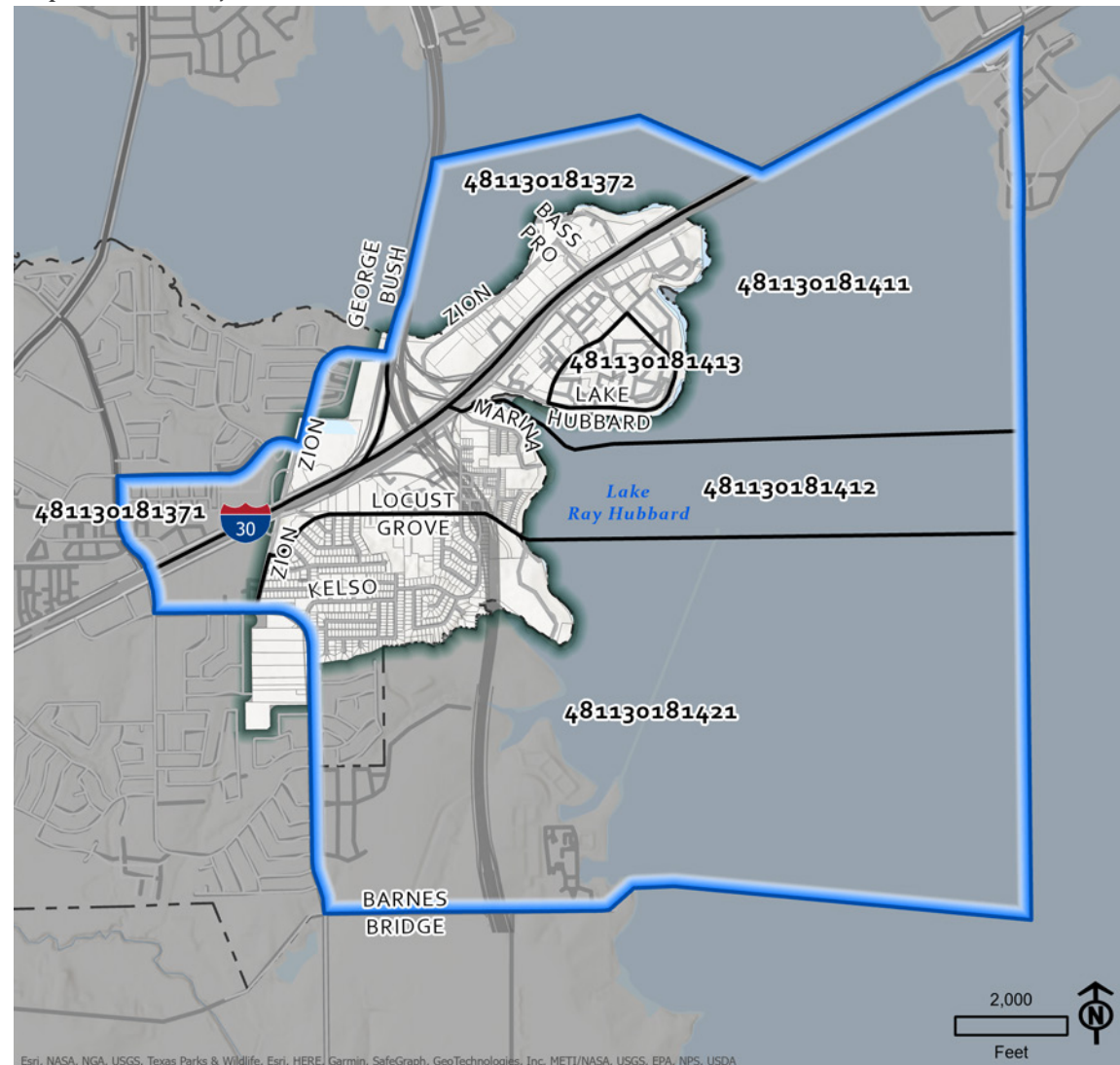


MARKET ANALYSIS

For this market analysis, socioeconomic datasets were gathered for the six census block groups shown in Map 18. While these aggregate block groups used for the market analysis area are larger than the study area, the information highlights relevant trends within the region. Note, the study area boundary is larger than the Harbor Point Targeted Investment Area (TIA) but smaller than the I-30 Corridor Catalyst Area. The City of Garland created IH-30 TIF overlaps a portion of the study area. Detailed tables can be found in the Appendices.

Map 18. Market Analysis Area

- Market Analysis Boundary 
- Census Block Groups 
- Study Area Boundary 
- Garland City Limits 



Population and Households

The current ESRI population estimate for the market analysis area is 8,800 residents. There are approximately 3,600 households with an average household size of 2.47 people. Between 2010 and 2022, the market analysis area added 1,500 new residents. Over the next 20 years, the North Central Texas Council of Governments (NCTCOG) 2045 Demographic Forecast projects this area of Garland will add about 1,000 new households and 2,500 residents by 2045.

Income

The 2022 median household income for the market analysis area was \$53,348. Garland's median income of \$67,710 is 26.6 percent higher than the market analysis area. Household income levels in combination with household growth have a direct impact on the types of retail and entertainment options that will be attracted to this area of Garland. Given the success of nearby destination districts such as The Harbor Rockwall as well as lakefront access, the market analysis area could transform into a destination district supported by residents and visitors not living near Harbor Point.

Recent Real Estate Activity

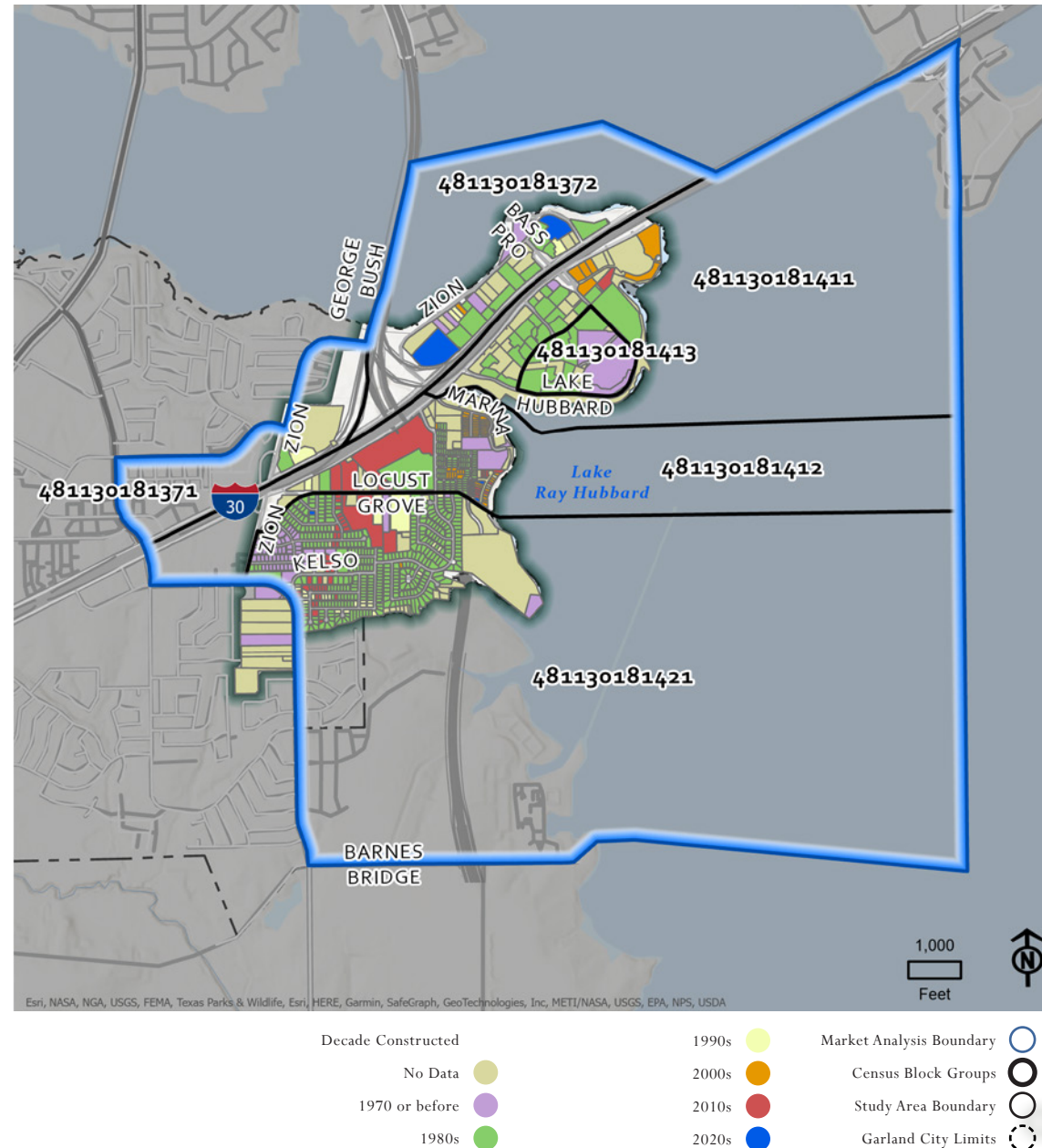
According to parcel data from the Dallas Central Appraisal District, approximately 60 properties have a year-built date after 2010. The majority of these properties are single-family homes. Several large commercial and multifamily projects have also been built in the market analysis area including Embree Hill Apartments, Holiday Inn Express & Suites, Lakeshore RV Resort, and Lakeview Pointe. Based on conversations with stakeholders, developers considering this area are typically interested in constructing multifamily properties similar to what exists in the study area. There is currently limited demand for new office, industrial, or warehouse space in this part of Garland. The Harbor Rockwall and the Sapphire Bay in Rowlett will set the baseline for market demand and rents in this area of lakefront property.



Housing Units

Relative to the City of Garland, the PGBT market analysis area has a much higher percentage of rental housing. In 2022, 61.1 percent of Garland housing units were owner occupied versus 31.9 percent for the analysis area. Multifamily housing units also make up a large portion of housing in the market analysis area. According to the US Census ACS 2017-2021 survey, 59.3 percent of units were in structures with five or more units compared to 21.5 percent for Garland. It is estimated about half of these multifamily units in the study area are in structures classified as condos. There are two low-income housing tax credit (LIHTC) properties in the market analysis area - Lake Colony Apartments (268 units) and the new Lakeview Pointe (90 units). The 18-acre Lake Colony Apartments Land Use Restrictive Agreement (LURA) expires in 2024. Overall, the residential vacancy rate for this area is about 8.7 percent, slightly higher than the City of Garland figure of 4.9 percent.

Map 19. I-30 Corridor Catalyst Area



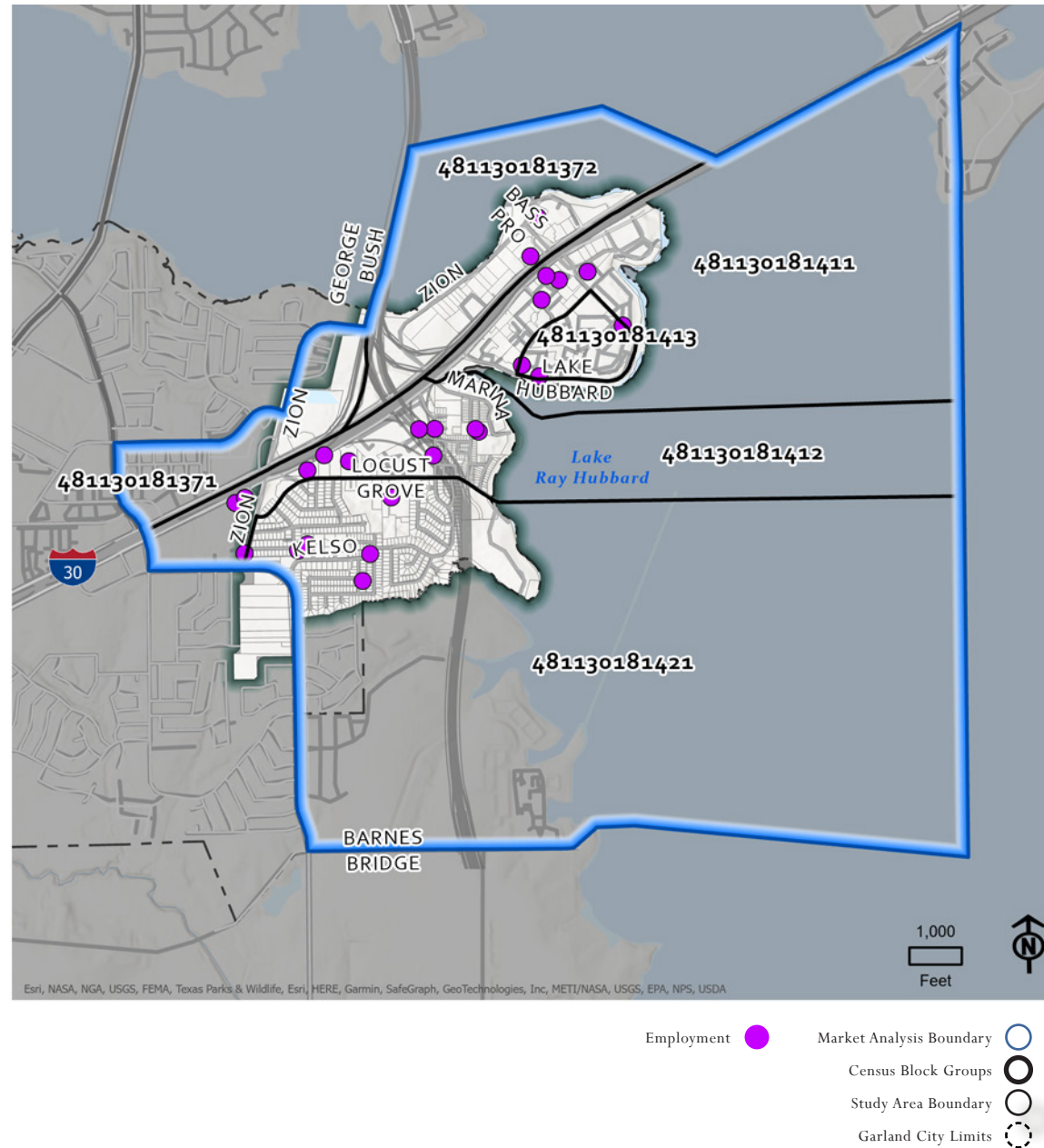
Employment

Total employment estimates for businesses located in the market analysis area vary by source. The US Census Bureau's Longitudinal Employer-Household Dynamics (LEHD) program estimates 2020 employment at 728 jobs, down from 945 jobs in 2015. This fluctuation is likely related to the COVID-19 pandemic. Private data provider Data Axle, Inc. estimates 2022 annual employment at 901 jobs. According to the NCTCOG's large employer dataset, no company in the study area employs more than 100 people. Regardless of source, three sectors drive employment in this area: retail trade, accommodations, and food service.

According to LEHD, 95.2 percent of market analysis area employees live outside of the study area. However, there are 3,700 working residents living in the study area. An economic development opportunity for this area is to attract businesses that could employ existing Harbor Point area residents.

The Garland Economic Development Strategic Plan (2023) highlights the need to "drive more sales taxes by creating and supporting amenities that promote Garland as a destination during daytime and nighttime, weekdays, and weekends." The plan calls for the redevelopment of underutilized and low value sites. City of Garland owned properties near Harbor Point and Windsurf Bay Park have the potential to transform into this type of development. Enhanced transportation access resulting from the PG&T East Branch extension to future Loop 9 creates new long-term opportunities.

Map 20. Employment Analysis



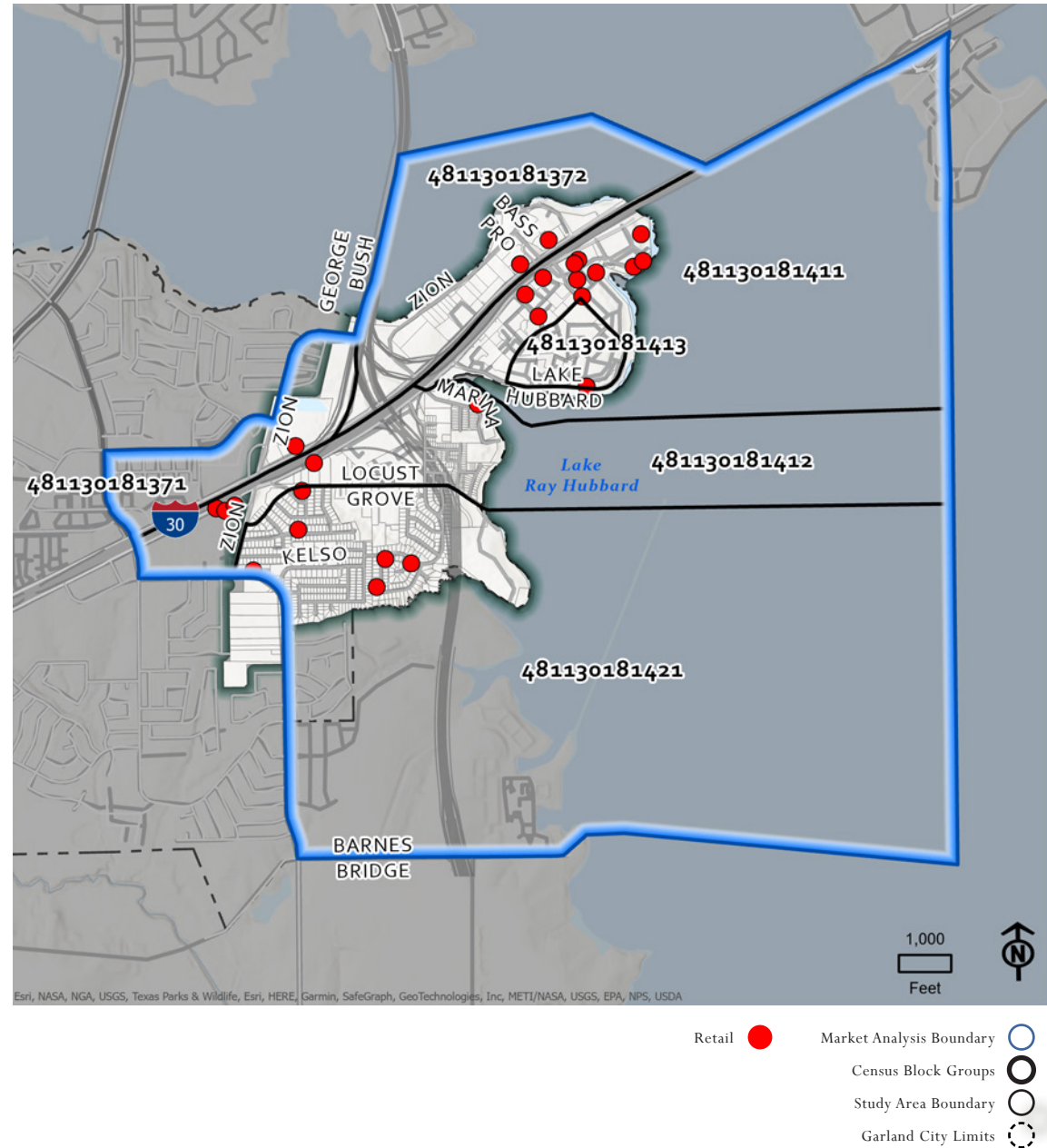
Retail

Retail along I-30 in Garland is primarily neighborhood and community-serving, concentrated at the I-30 and Broadway Boulevard intersection. Within the market analysis area, there are approximately 20 businesses classified as retail establishments. Bass Pro Shops is the largest retailer in the area. Based on the number of households and income levels in the area, consumers must travel to other parts of the region to purchase their goods and services. For example, ESRI estimates that study area residents consume \$28.7 million in food annually (at home and away from home). These Garland residents also spend \$9.2 million on entertainment and recreation. As redevelopment plans evolve, there appears to be existing market demand from local residents in addition to new households moving to the area.

Tourism and Hospitality

Hotels in the study area primarily serve local demand generated from businesses and households in the surrounding area, with some additional activity related to the lake. The three largest properties in the area are the Holiday Inn Express & Suites (98 rooms), Quality Inn & Suites (45 rooms), and Lakeshore RV Resort. According to Source Strategies, total hotel rooms available have been constant over the past 10 years. Currently, there are about 1,700 rooms. Given the amount of new lake adjacent developments occurring in Rowlett and Rockwall as well as overall population growth, new hotel capacity could be attracted to the study area.

Map 21. Retail Analysis



OPPORTUNITIES AND CONSTRAINTS

This section identifies opportunities and constraints facing the study area. The existing conditions analysis and market analysis presented in this chapter helped identify several opportunities for and constraints to planning development in the study area.

OPPORTUNITIES

The study area presents opportunities for development, redevelopment, and infill.

Availability of Vacant Parcels and Public Spaces Owned by the City

The study area houses several vacant parcels (shown in Map 8) that have the potential to be redeveloped as vibrant destinations for residents and visitors. City-owned public spaces such as the Bass Pro Shops and Windsurf Bay Park can be utilized to promote waterfront development. In addition, the City of Dallas owns land adjacent to Lake Ray Hubbard. Garland can partner with the City of Dallas to develop these areas and connect them to other waterfront destinations. The City of Garland also owns parcels next to existing residential and commercial development on Marina Drive, Chaha Road, and Zion Road that present development opportunities.

Proximity to Lake Ray Hubbard

The study area is located adjacent to Lake Ray Hubbard with Lake Ray Hubbard Parkway, Windsurf Bay Park, John Paul Jones Park, marinas, and other public spaces offering potential for lakefront development. The area can benefit from a network of well-connected, multi-use public spaces that can in turn enhance the quality of existing destinations and attract more visitors to the area. The City of Garland can leverage existing assets to improve its waterfront and foster a locally grounded identity.

Lake Ray Hubbard Parkway is unique because it runs along the shoreline and provides an opportunity for beautification by incorporating wayfinding, branding, and a boardwalk.

Existing and Proposed Active Transportation Infrastructure

A well-connected active transportation network comprising trails, bike lanes, sidewalks, and shared-use paths will help elevate the quality of recreational spaces in the area as well as attract more visitors to these areas. New trails and trail connections are proposed along the waterfront along with proposed shared-use paths connecting them to other areas within the City of Garland.

CONSTRAINTS

In addition to development potential, the study area also faces constraints that can hinder growth and development in the area. These constraints are identified below.

Legal Constraints for Land Use Changes

If it is determined that Windsurf Bay Park should be developed for a use other than recreation, the City of Garland will need to submit a request to Texas Parks and Wildlife (TPWD) for a conversion of the park to a non-recreation use. Several prerequisites must be met, including the identification of a proposed property for substitution that must be of equal fair market value as the property to be converted. Documentation describing the conditions of both the converted and replacement properties must be submitted. TPWD will review and visit both properties. Furthermore, TPWD will forward this information to the Texas Historical Commission. If approved, further documentation will be required to complete the conversion process.

Building on Vacant Land

Developing vacant parcels can pose challenges related to feasibility of proposed development and land acquisition. In addition, most of the property is owned by two private organizations - Chaha LLC Properties and Tides at Lake Village.

Redevelopment efforts for properties impacted by the PGBT extension will be needed.





PLANNING SCENARIOS 2

INTRODUCTION

In conjunction with City staff, the project team developed several scenarios for proposed development in the study area. This section presents the preferred scenario selected based on staff input, the market analysis, available service utilities, and an analysis of existing opportunities and constraints. The study area is further divided into five focus areas:

- Focus Area 1 - Zion Point
- Focus Area 2 - North Point
- Focus Area 3 - South Point
- Focus Area 4 - Windsurf Bay
- Focus Area 5 - Locust Grove

THIS CHAPTER PROVIDES:

- A description of the selected planning scenario that will guide future development for the study area including future land uses and densities, transportation connections, urban design elements, recreational opportunities, branding, development potential, and gaps.
- An overview of the identified focus areas within the study area.
- A list of recommendations to implement the proposed vision of this Plan.

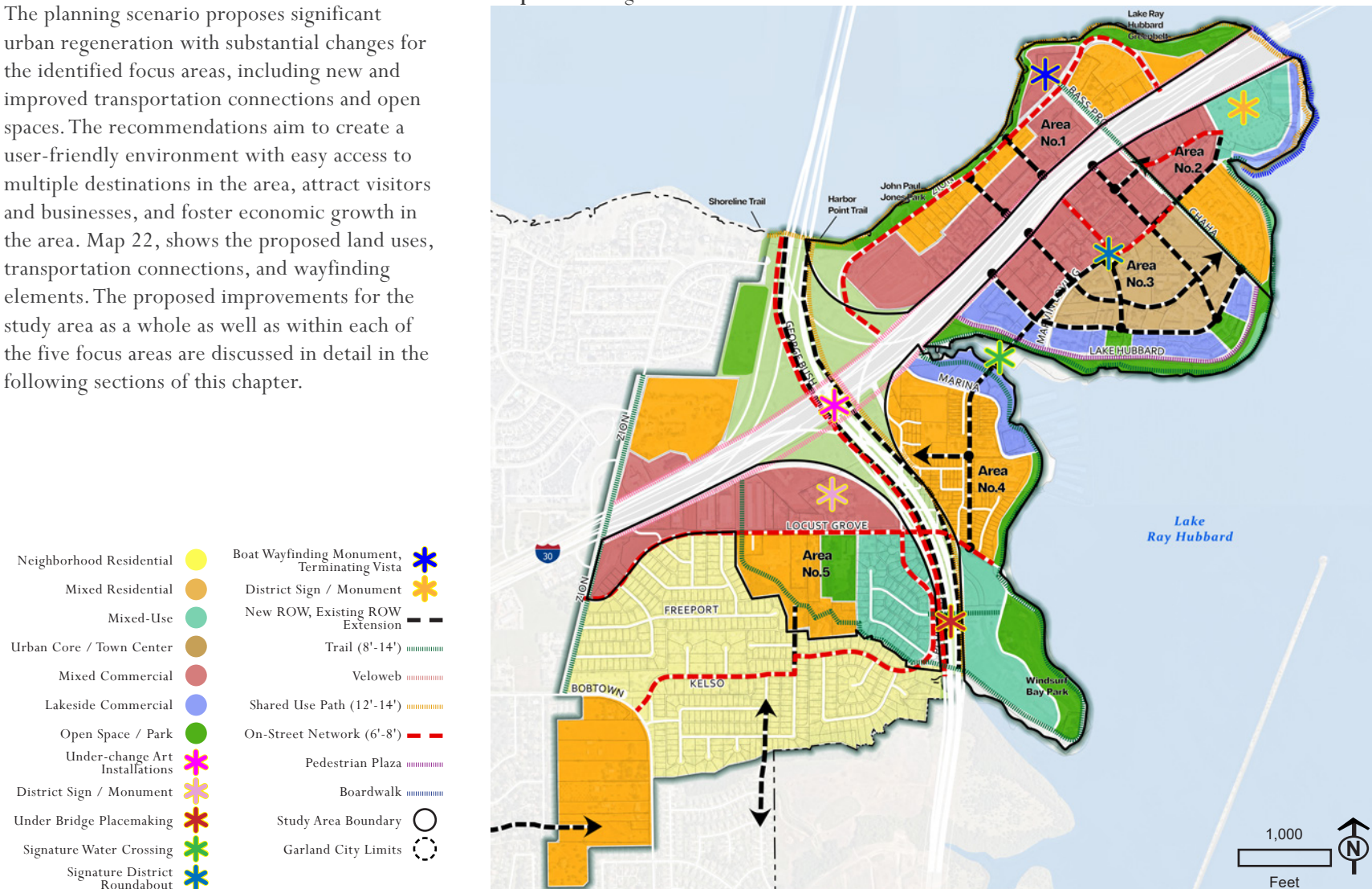




PLANNING SCENARIO

The planning scenario proposes significant urban regeneration with substantial changes for the identified focus areas, including new and improved transportation connections and open spaces. The recommendations aim to create a user-friendly environment with easy access to multiple destinations in the area, attract visitors and businesses, and foster economic growth in the area. Map 22, shows the proposed land uses, transportation connections, and wayfinding elements. The proposed improvements for the study area as a whole as well as within each of the five focus areas are discussed in detail in the following sections of this chapter.

Map 22. Planning Scenario



PROPOSED LAND USE AND CHARACTER

The proposed land use categories in the study area provide a framework for future development and ensure resilient, sustainable, and economically vibrant development and redevelopment. The future land use for the area is developed with the aim to provide more and improved recreational opportunities in the form of waterfront open spaces connected by trails, shopping and eating destinations for residents and visitors, diverse housing options, and improve overall transportation connections. The proposed land uses and characters intend to improve the overall quality of life in the area. Higher density urban growth and maximizing land efficiency is emphasized while developing the proposed land use plan and transportation connections for each focus area as well as the overall study area. The City should welcome and consider proposals for high-intensity development that can prove to be transformative for the area.

Table 3 on page 38, provides detailed descriptions of the proposed land use categories. The descriptions are a framework for how each area is expected to develop or redevelop in the future, and are intended to expand on the Envision Garland: 2030 Comprehensive Plan land use designations. Descriptions are accompanied by sample imagery to help visually demonstrate the look and feel of the category.

Map 23. Proposed Land Use

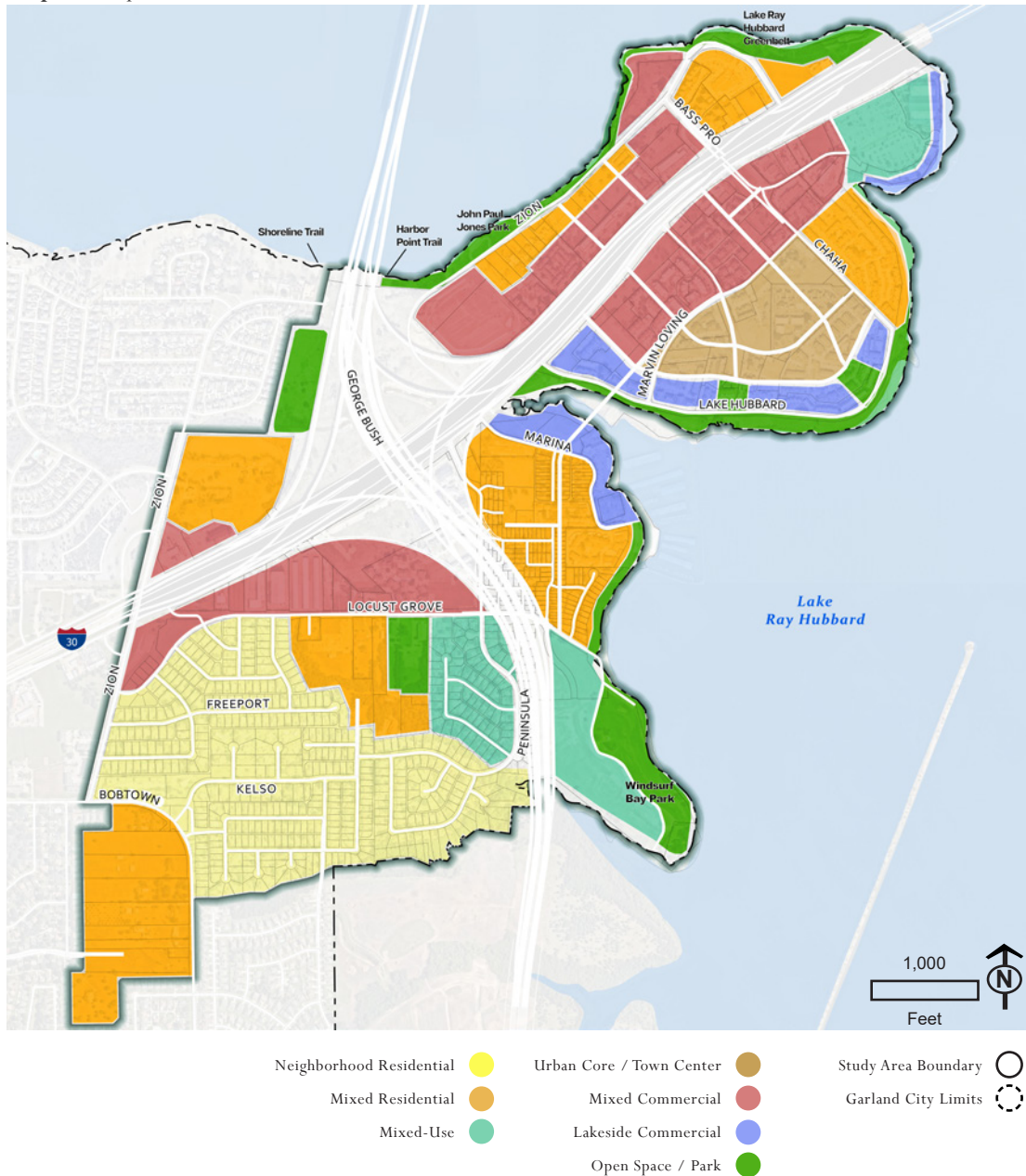


Table 3. Proposed Land Use Categories and Descriptions

Land Use		Description	Photo Example
	Neighborhood Residential	Neighborhood Residential areas provide low- to moderate-density single-family detached residential housing, ranging from 4 to 7 dwelling units per acre (DUA). In the context of this area plan, Neighborhood Residential areas are intended to provide nearby housing opportunities for higher-intensity uses and workforces. Appropriate developments include detached single-family dwellings, duplexes, accessory dwelling units (ADUs), and neighborhood-scaled retail and services.	
	Mixed Residential	Mixed Residential areas provide "missing middle" housing options of moderate to high densities (10 to 30 DUA). Within the study area, Mixed Residential areas work to integrate various housing types to diversify Garland's housing stock and provide accessible options in a lakefront setting. Appropriate developments include townhomes, multi-unit homes, triplexes, quadplexes, and multifamily buildings. Uses should be integrated in a walkable environment.	
	Mixed-Use	Mixed-Use areas provide horizontal and vertical mixtures of residential and nonresidential development in an urban setting, ranging from 3 to 5 stories in height. Residential components may vary from 20 to 90 DUA but should only be installed above commercial space with structured parking. Nonresidential uses may include retailers, Class A or B office tenants, entertainment venues, and other employers seeking to capitalize on the metroplex's budding workforce and corporate landscape.	

Land Use	Description	Photo Example
Urban Core / Town Center	The Urban Core or Town Center provides residences and commercial tenants a high-intensity, urban environment. Buildings may range from mid- to high-rise or 5 to 10 stories. To capitalize on the lake views and lifestyle, the Urban Core or Town Center should include amenities such as rooftop gathering spaces, structured or podium garages, and ample transparency. This land use category may include hospitality and entertainment type uses.	
Mixed Commercial	Mixed Commercial areas provide retail, office, hospitality, and other commercial opportunities for existing and prospective tenants. Mixed Commercial development may range in height from 2 to 3 stories and should supply residents and visitors with necessary retail, entertainment, and personal services in a local setting.	
Lakeside Commercial	Lakeside Commercial areas provide patrons and residents of the study area with intimate lakeside experiences and connections. Lakeside Commercial areas should capitalize on the take area, water, and views and be designed toward the lake with ample access and outdoor opportunities. Residential components should be mixed vertically above ground floor retail or restaurant uses and may range from 30 to 40 DUA. Nonresidential uses should be "active" in promoting frequent foot traffic and patron movement between the lakefront and other areas. Nonresidential uses may include hospitality and entertainment type uses.	
Open Space / Park	Open Space or Park areas provide public amenities accessible to residents and the broader public. Private spaces will be incorporated in all developments within the study area; Open Space or Park areas are intended to retain public access to the lifestyle opportunities created by the lake. Development within these areas will be driven by necessary programming elements rather than private improvements.	



TRANSPORTATION AND CIRCULATION

Safe, accessible, and well-connected transportation networks are crucial to the effective functioning of urban areas. Deficiencies in access and circulation were identified in several locations in the study area. The proposed planning scenario identifies new transportation connections as well as extensions to existing roadways to help create a more connected network accessible through different transportation modes. The Plan recommends multi-modal enhancements, trail connections, waterfront paths with street furniture, and wayfinding elements to enhance connectivity and mobility in the area.

LAND USE - TRANSPORTATION CONNECTION

Integrating land use and transportation policies can ensure planned growth, improved efficiency and mobility, and reduced infrastructure costs. The design and function of the transportation system affects how we access and experience the built environment. The study area is envisioned to be developed as a user-friendly urban community providing accessibility to main destinations using walking and cycling in addition to traditional modes of transportation. With a significant increase in development density, better connectivity and parking solutions will be needed to fulfill mobility needs.

Map 24. Proposed Transportation Connections



The proposed frontage roads emanating from the extension will provide an opportunity for improved connections in the area and connect people to previously neglected destinations such as Windsurf Bay Park. In addition, several transportation improvements are proposed throughout the area in the form of new and improved right-of-way and multi-modal and streetscape enhancements. Transportation improvements specific to each focus area are discussed in detail in the later sections of the report.

However, the PGBT extension configuration will significantly change the existing local and collector roadway network south of I-30. In the midst of this change, the following additions and improvements are important considerations to support the reprogramming of the area south of I-30:

Marvin Loving Drive Extension

An extension of Marvin Loving Drive from the South Point area to the Windsurf Bay area, via a new bridge would provide an essential connection between these two areas with significant development potential and would provide an additional means of ingress and egress to the study area via northbound PGBT traffic and further pedestrian improvements to Windsurf Bay Park.

PGBT Frontage Road

With the extension of PGBT comes a northbound frontage road along the western limitations of Windsurf Bay. Previously devoid of any circulation, this frontage road allows the abutting Windsurf Bay Park property to, in part, be developed under more intense land uses. This frontage road may also connect to properties south of the study area, extending from the next planned intersection at Barnes Bridge Road to Locus Grove Road. Coordination with NTTA on the construction of the frontage road will be required to ensure connectivity to and throughout the Windsurf Bay Park Area.

Locust Grove Enhancements

The PGBT extension will form an aerial crossing at Locus Grove Road, establishing the first exit south of I-30. The concentration of local access traffic at the intersection will create a need for traffic control. The connectivity of Locus Grove to the Marvin Loving Drive extension will be important for local two-way movement of local traffic parallel to I-30 without having to get onto the I-30 service roads.



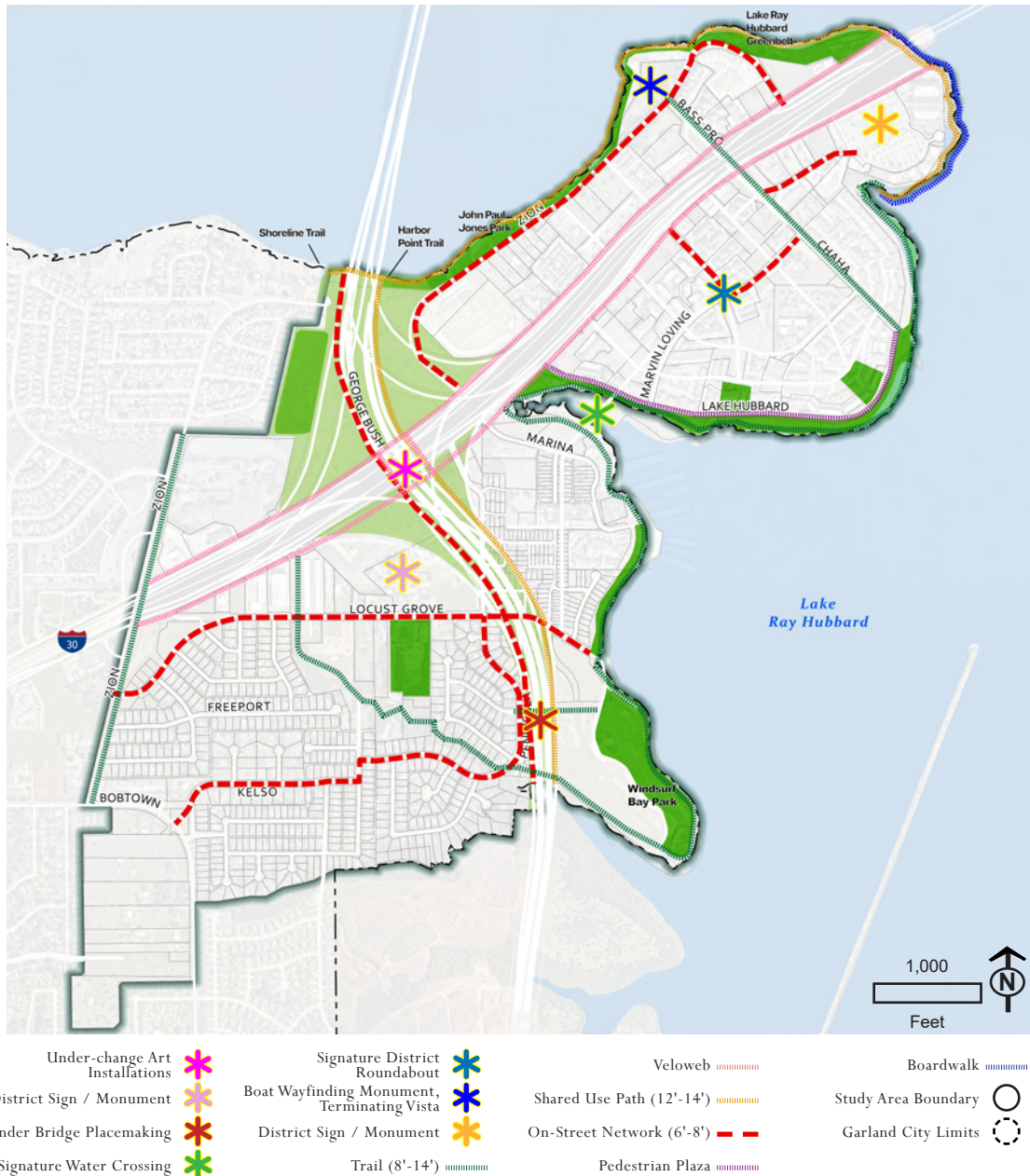
URBAN DESIGN AND OPEN SPACE

Many studies have established the importance of incorporating urban design and open space elements into urban fabric including health benefits, public safety benefits, biodiversity protection, economic prosperity, etc. Proximity, accessibility, and comfort are key factors that are considered while proposing improved urban design and open space elements within the small area. The study area houses several recreational facilities including existing trails, waterfront open spaces, and boat docks that present a potential for improved recreational programming in the area. The Plan recommends strategies to improve trail connections within the area, identify locations where new trails can be provided, and ensure connections to the City-wide trail system. In addition, the study area's location adjacent to Lake Ray Hubbard presents unique opportunities and advantages for creating waterfront public places.

RESILIENT WATERFRONT DEVELOPMENT

The study area contains approximately 3.8 miles of waterfront that is currently not being utilized to its maximum potential. As we create more places and activities associated with the waterfront and thus, attract visitors to the waterfront, it will become crucial to ensure that the negative impacts of development on Lake Ray Hubbard are minimized. The Plan aims at creating resilient public spaces that can be used year-round by both residents and visitors while protecting view corridors and lakefront access.

Map 25. Proposed Trail Connections



WAYFINDING AND BRANDING

As urban areas grow more complex and denser, implementing strategies to help people find their way within the area can have a huge impact on how they experience the area. Effective and functional branding can significantly increase the attraction of investment and tourism in an urban area. Also, signage can serve the dual purpose of helping to brand and reposition redeveloped areas.

The proposed plan for the area includes several destinations for recreation and entertainment and as the gateway to the community from the north, east, and south, this area also serves as an ideal location for gateway signage welcoming travelers along I-30 to the City. The proposed development for each focus area includes signature branding and wayfinding elements strategically placed within the study area to enhance the character and provide a unique identity.

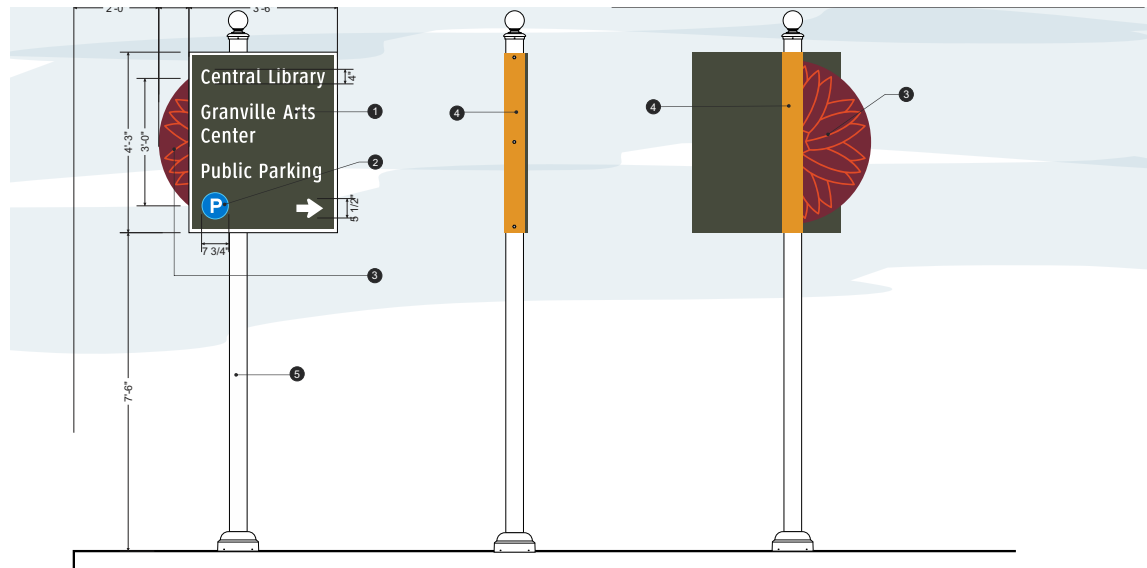
Signature elements can include gateway signage, street signage, wayfinding signage, public art installations, and enhancements in underpasses along the highway and on the trail system. Examples of what these signature elements can look like are provided under the descriptions for each focus area. In addition, developing a Marketing Plan, similar to the Bankhead Cultural Arts District, is recommended to establish a brand for the small area, publicize, and promote the area for attracting people and businesses to the area.



Example of Existing Downtown District Signage



Example of Existing Downtown District Signage



Example of Existing City Parking and Wayfinding Signage



DEVELOPMENT POTENTIAL

The study area should experience a significant level of redevelopment over the next few decades. Regional projects such as The Harbor Rockwall, Sapphire Bay in Rowlett, and Lakeside along Lake Grapevine in Flower Mound will influence market demand and rents for DFW lakefront adjacent property. The extension of the PGBT East Branch should create new economic development and real estate opportunities in this part of Garland. In fact, several real estate developers have already assembled large landholdings in this area.

The taxable value of properties in the study area is approximately \$450 million. The anticipated PGBT roadway alignment would impact properties with a taxable value of approximately \$60 million. From a fiscal point of view and consistent with the recently completed Garland Economic Development Strategic Plan, Garland will need to maximize its existing property tax base and find opportunities to generate additional revenues. The study area is the type of catalytic area that could become a new center of economic activity and tax revenue.

The predominant land use in the study is residential (e.g., single-family and multifamily). According to parcel data from the Dallas Central Appraisal District, over 95 percent of housing units in the study area were built before 2003. There is also a relatively high percentage of renters in this area. Commercial land uses are primarily located along I-30 and surrounding the Bass Pro Shops. Several large commercial and multifamily projects that have been recently built in the study area include the Embree Hill Apartments, Holiday Inn Express & Suites, Lakeshore RV Resort, and Lakeview Pointe. Based on conversations with stakeholders, developers considering this area are typically interested in constructing multifamily properties similar to what exists in the study area. There is currently limited demand for new office, industrial, or warehouse space in this part of Garland.

Each of the five smaller focus areas has unique redevelopment potential. The Zion Point Focus Area (Focus Area 1) with water views and a boat dock would be appealing to denser residential developments (e.g., owner-occupied townhomes and condominiums). The North Point Focus Area

(Focus Area 2), centered around Bass Pro Shops and City-owned land, would be best served as an entertainment and retail district that generates new sales tax revenue. The South Point Focus Area (Focus Area 3) contains several large older multifamily properties that could be included as part of a longer-term mixed-use redevelopment plan. Limited access to Windsurf Bay Park in Focus Area 4 has made it challenging to attract visitors and be fully utilized. Depending on the final PGBT roadway alignment and frontage roads, improved access to this focus area creates the possibility to reimagine the park including adding residential developments closer to PGBT. Locust Grove Focus Area (Focus Area 5) is largely made of single-family neighborhoods. Based on similar transportation projects in the region, single-family homes along the PGBT in this focus area will transition over time to multifamily developments that are typically less impacted by the proximity to a major roadway.

Given the cost of redevelopment, Garland will have to strategically use financial incentives to stimulate new demand in this area. This also includes the use of publicly owned land (e.g., near Bass Pro Shops and Windsurf Bay Park) as part of larger redevelopment projects. In addition, this is an older part of Garland that has not attracted significant new development over the past decade. There will likely be market resistance to the type of development this area can support. Garland will likely have to provide enhanced incentives for the initial projects in the area and then recalibrate what is offered to maximize the financial return to the City.



OVERALL TAXABLE VALUE

Collectively, properties throughout the study area total approximately \$445,144,077 in annual tax value. Extension of the PGBT right-of-way will result in a loss of about \$60,358,220 in annual tax value due to the reduction or elimination of private property. A significant focus of this planning effort is balancing and, eventually, surmounting the loss of tax revenue anticipated by the catalyst tollway expansion.

Each of the proposed land use categories identified in Table 3 on page 38 may accommodate a variety of residential development types and densities, ranging from detached single-family products to multi-story mixed-use developments with structure parking. Comparable projects around Lake Ray Hubbard and the DFW metroplex have been assessed to determine a taxable value per acre to illustrate the growth potential. Each focus area discussed will analyze the existing and potential residential values based on the comparable developments in Table 4.

Table 4. Comparable Development Taxable Value

Comparable Development	Applicable Land Use Categories	Taxable Value / Acre
The Parks at Rosehill Garland, TX	Neighborhood Residential	\$2,793,367
Bayside West, Phase 1 Rowlett, TX	Mixed Residential	\$5,197,238
Park at Bayside Apartments Rowlett, TX	Mixed Residential	\$8,840,864
Reveal at Bayside Apartments Rowlett, TX	Urban Core / Town Center	\$7,393,519
The Harbor Rockwall, TX	Mixed-Use Lakeside Commercial	\$4,197,803
Firewheel Market Center Garland, TX	Mixed Commercial	\$2,438,926



FOCUS AREAS

INTRODUCTION

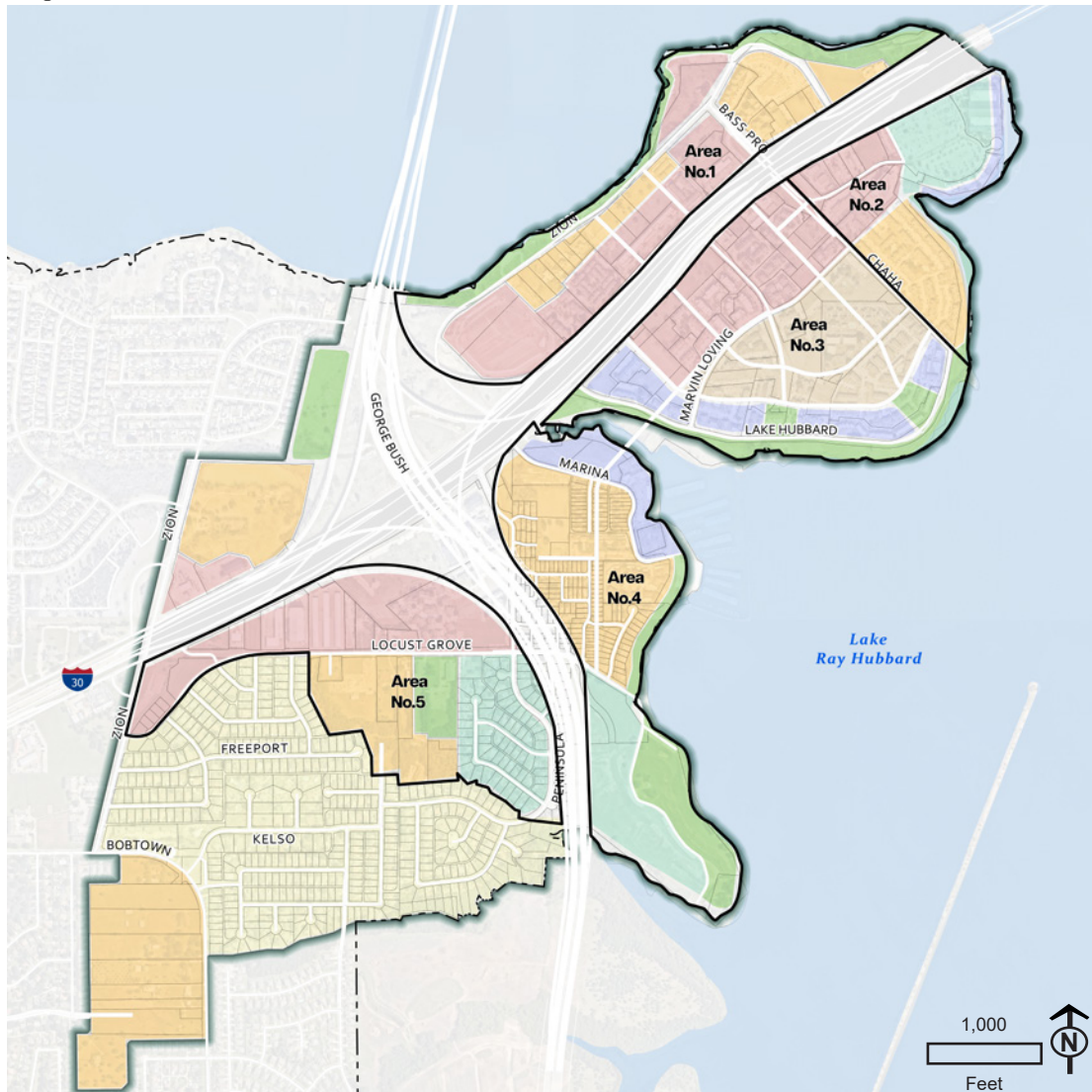
Five smaller focus areas have been identified to address the nuanced issues and opportunities observed throughout the study area based on their distinct character, feel, and potential.

- Focus Area 1 - Zion Point
- Focus Area 2 - North Point
- Focus Area 3 - South Point
- Focus Area 4 - Windsurf Bay
- Focus Area 5 - Locust Grove

Focus areas are not planned within a vacuum; connections are anticipated through proposed transportation improvements, such as roads, trails, multi-modal paths, and complementary land use patterns. Emphasis is placed on creating destinations within each area to enhance the existing character and experience of the overall study area.

In developing the scenarios for each focus area, consideration was given to each area's lakefront opportunity, contribution to local housing stock, and added economic vitality to the study area generated by the future extension of PGBT. The preferred scenarios are intended to create a diverse housing mix, provide improved recreational and shopping destinations, ensure provision of adequate services, and contribute to an authentic waterfront experience for residents and visitors.

Map 26. Focus Areas



FOCUS AREA 1: ZION POINT

Location, Key Features, and Objective

Zion Point is located to the northeast of the study area, bounded by Lake Ray Hubbard to the north and east, I-30 to the south, and the existing portion of PGBT to the west. This area has several recreational assets on the waterfront: John Paul Jones Park, Lake Ray Hubbard Greenbelt, and the Chaha Boat Ramp. The area is accessible via the east and westbound Bass Pro Drive exit along I-30 and Zion Road connections to the westbound service lanes.

VISION

Zion Point focuses on furthering Garland's housing diversity initiatives and continued connections to Lake Ray Hubbard.

Map 27. Focus Area 1: Zion Point



- Neighborhood Residential
- Mixed Residential
- Mixed-Use
- Urban Core / Town Center

- Mixed Commercial
- Lakeside Commercial
- Open Space / Park
- Under-change Art Installations
- District Sign / Monument
- Under Bridge Placemaking
- Signature Water Crossing
- Signature District Roundabout

- Boat Wayfinding Monument, Terminating Vista
- District Sign / Monument
- New ROW, Existing ROW Extension
- Trail (8'-14')

- Veloweb
- Shared Use Path (12'-14')
- On-Street Network (6'-8')
- Pedestrian Plaza
- Boardwalk

Land Use

Zion Point's existing land use is predominantly residential, consisting of single-family and multifamily products. Supporting uses include office, retail, and commercial development, with several privately owned vacant parcels.

Zion Point is envisioned as an opportunity to diversify the study area's residential housing stock to support options and attainability. Existing multifamily developments are anticipated to remain, while established single-family homes and vacant parcels may support redevelopment and new ownership opportunities. Supporting retail and commercial establishments are planned for high-traffic thoroughfares and critical intersections, including the future interchange redesign of Bass Pro Drive and I-30.



Medium Density Townhome Example



*Existing Medium Density Single-Family Housing Example
(Windsurf Bay Focus Area)*



Mixed Commercial Example



Mixed Commercial Example

Taxable Value

Properties within Zion Point currently total approximately \$47,421,130 in annual taxable value. The distribution of proposed land uses within this focus area is illustrated in Table 5. Using the taxable value per acre established in Table 4 on page 45, projections are provided to illustrate potential growth based on the development scenario.

Table 5. Zion Point Taxable Value

Proposed Land Use	Approximate Acreage	Current Taxable Value	Taxable Value / Acre	Potential Taxable Value	Difference
Neighborhood Residential					
Mixed Residential	39.70 AC	\$33,455,650	\$5,197,238 / 1 AC	\$206,330,348	+ \$172,874,698
Mixed-Use					
Urban Core / Town Center					
Mixed Commercial	31.94 AC	\$13,965,480	\$2,438,926 / 1 AC	\$77,899,296	+ \$63,933,816
Lakeside Commercial					
Open Space / Park					
Total Potential Taxable Revenue					\$284,229,644
Total Current Taxable Revenue					\$47,421,130
Potential Change in Taxable Revenue					+ \$236,808,514

*The table reflects the land uses proposed for the focus area. Not all land uses are proposed for every focus area.



Urban Design and Open Space

The Zion Point area offers potential for improving and introducing new trail connections, particularly along the Lake Ray Hubbard shoreline to the north. A shared-use path is reflected in the Parks, Recreation and Cultural Arts Strategic Master Plan, offering multi-modal connections to the focus areas south of I-30. Development within this area should emphasize internal connectivity via driveways, fire lanes, and rights-of-way due to limited site access. Residential uses within Zion Point should be centered on localized green spaces and pedestrian connections, emphasizing walkability rather than automobile dependency. High-density single-family uses, such as townhomes, triplexes, quadplexes, and accessory dwelling units (ADUs), should optimize the land available for development without overwhelming the public infrastructure. Redevelopment of existing single-family homes with additional units or structures should be encouraged. Map 27 on page 47 shows the proposed shared-use path and trail system connecting Zion Point to other recreational spaces in the study area. The following urban design and recreational elements are proposed:

Trail Network

A trail network connects the Chaha Boat Dock to the remainder of the study area along Chaha Road and I-30 frontage, utilizing the future interchange of Bass Pro Drive and I-30. The path is proposed to bridge the physical divide of I-30 by offering continuous pedestrian and bicycle access to the lakefront open spaces and trails. Trail connections across Lake Ray Hubbard are currently being installed as part of the ongoing I-30 improvements; once completed, a trail connection along the northern side of I-30 will connect Zion Point to Rowlett's Bayside district.

Waterfront Shared-Use Path

A shared-use path follows Zion Road through John Paul Jones Park. Part of a larger lakefront trail network, the shared-use path originates beyond the study area to the northwest, traveling under the northern PGBT bridge from Rowlett and ultimately terminating into Focus Area 2 (North Point) via a boardwalk feature. The trail is intended to provide multi-modal access along the lakefront, promoting outdoor recreation and non-motorized access to local park spaces, scenic views, and residencies.

John Paul Jones Park

John Paul Jones Park spans approximately 8.5 acres and provides a linear connection along the northern side of Zion Road. Per the Parks, Recreation and Cultural Arts Strategic Master Plan, small play structures (or "pods") are proposed within the park, creating plazas and gathering spaces for organized programs and events. John Paul Jones Park provides public waterfront access to Garland residents and visitors alike; comparable public access to Lake Ray Hubbard's shoreline, which is predominantly privatized, is limited to a handful of other spaces in surrounding communities:

- Peninsula Point Park (City of Rowlett)
- Lakeside Park, South (City of Rowlett)
- Harbor District (City of Rockwall)
- Terry Park (City of Heath)

Chaha Boat Dock

Chaha Boat Dock is accessed from Zion Road and offers a public ramp with approximately 50 vehicle spaces to Lake Ray Hubbard for boats and other water recreation equipment. The dock's location provides centralized access to the lake for residents and visitors, with the Rowlett and Long Branch Creek basins directly to the west, the Muddy Creek basin directly north, and the deeper, more recreational portion of the lake to the east. Ramp access into Lake Ray Hubbard is uncommon, making the Chaha Boat Dock a significant amenity to local commercial establishments, Garland residents, and visitors seeking recreational attractions, including boating and fishing. Additional public ramp access to Lake Ray Hubbard is limited to:

- Sapphire Bay Marina, via East Launch Circle (City of Rowlett)
- State Highway 66 Public Boat Launch, via Willow Bend (City of Rockwall)
- Heath Boat Ramp, via Terry Lane (City of Heath)

Wayfinding and Branding

There are ample wayfinding and branding opportunities within Zion Point, given its location along PGBT, I-30, and Lake Ray Hubbard. South and westbound vehicular traffic, traveling on PGBT and I-30, respectively, will be entering the study area using bridge connections between competing lakeside districts in surrounding communities; districts include:

- Signature Gateway, north along PGBT (City of Rowlett)
- Sapphire Bay, east along I-30 (City of Rowlett)
- Bayside, east along I-30 (City of Rowlett)
- The Harbor, east along I-30 (City of Rockwall)

Capitalizing on the position of Zion Point in relation to other lakeside developments creates unique potential for district wayfinding and branding efforts. The following wayfinding and branding elements are proposed for this area:

Boat Wayfinding Monument

Taking advantage of the centralized location of the Chaha Boat Dock, a wayfinding monument is proposed within the dock's parking area in line with Bass Pro Drive. This monument serves as a branding opportunity for the study area and a means of orientation for boaters on Lake Ray Hubbard. This wayfinding monument is envisioned as a towering structure visible across the lake, doubling as a point of visual interest up and down the Bass Pro Drive/Chaha Road corridor. Pedestrians and vehicular traffic will see the monument at the terminus of the thoroughfare to the north, helping connect the study area thematically across I-30.

The monument may be passive or more active in programming for nearby John Paul Jones Park. For example, an observation deck or lighthouse structure may attract visitors and orient boaters, serving a dual function for the study area.



Chaha Boat Dock



The Bell Tower, Cypress Waters (Dallas, TX)



Connections, Mobility, and Traffic Implications

Zion Point experiences unique challenges compared to other focus areas regarding external and internal connections. Access largely depends on I-30, which only offers westbound movement along the frontage road. Zion Road functions as the primary thoroughfare within the focus area with two-way traffic circulation; however, the current asphalt condition and two-lane section will not support the projected land-use changes within Zion Point.

Existing pedestrian routes are limited to a path within John Paul Jones Park and piecemeal sidewalk connections along Zion Road. Adapting existing rights-of-way to accommodate further connections will be paramount to the success of multi-modal mobility. The following connections and mobility improvements are proposed for this focus area:

Additional Rights-of-Way

Two new right-of-way connections are proposed between the I-30 frontage road and Zion Road to provide additional vehicular ingress and egress to the focus area. These connections should accommodate two-way traffic circulation, with on-street parking and sidewalk conditions throughout. These rights-of-way are planned to utilize existing driveway connections along the frontage road to traverse existing lot lines to limit undue impacts on affected property owners.

Zion Road Improvements

Zion Road is intended to remain the primary means of ingress and egress to the focus area; however, significant improvements are necessary to accommodate growth and visitation to the area. The Zion Road right-of-way is envisioned as a low-speed promenade for vehicular and pedestrian traffic and will be reformed with improved drainage infrastructure, concrete materials, sidewalk connections, and angled on-street parking.

Access management from local properties should be concentrated on shared connections to prevent frequent curb cuts. Protected crosswalks between residential developments south of Zion Road should be established to offer safe connections to John Paul Jones Park and the shoreline.



Zion Road

Focus Area 1 Goals and Strategies

1

Goal 1.1: Remove barriers to residential diversity.

- Evaluate and rezone the existing residential properties along Zion Road to allow for increased density or housing types.
- Assess the Garland Development Code for barriers related to the redevelopment of existing single-family homes to allow for additional units or structures.
- Implement residential development standards that require homes to front along Zion Road and Lake Ray Hubbard, rather than backing onto them.

2

Goal 1.2: Improve vehicular and pedestrian mobility.

- Partner with the City of Dallas to activate existing waterfront recreational assets such as John Paul Jones Park and Lake Ray Hubbard.
- Construct the proposed shared-use path and trail system connecting Zion Point to other focus areas.
- Place Zion Road on the City's Master Thoroughfare Plan, and ensure the section optimizes pedestrian mobility and on-street parking.

3

Goal 1.3: Enhance branding and wayfinding.

- Identify a wayfinding monument, such as an art installation, sculpture, or vertical building, that incorporates the district's overall branding scheme.
- Identify a suitable location for a wayfinding monument within John Paul Jones Park, the Chaha Road Boat Dock property, or other City-owned land.



FOCUS AREA 2: NORTH POINT

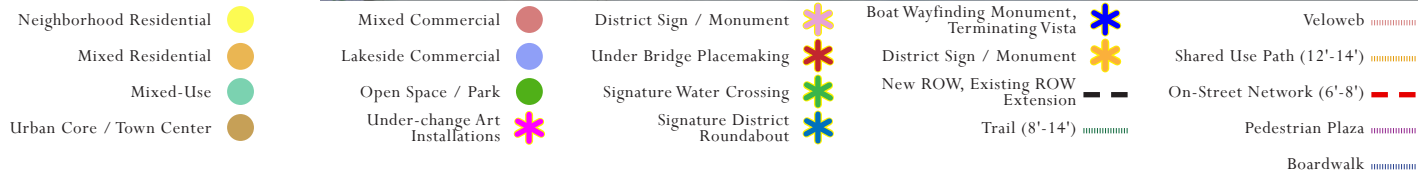
Location, Key Features, and Objective

Focus Area 2 (North Point) is located to the northeast of the study area, bounded by Lake Ray Hubbard to the east, I-30 to the north, and Chaha Road to the west. This area is primarily developed with commercial establishments and supporting improvements, including the Bass Pro Shops at the northeastern tip of the focus area. The area is accessible via the east and westbound Bass Pro Drive exit along I-30.

VISION

North Point establishes a gateway to Garland and provides an opportunity for residents and commercial tenants to capitalize on the lakefront.

Map 28. Focus Area 2: North Point



Land Use

North Point's existing land use is predominantly nonresidential, with retail, commercial establishments and associated parking occupying nearly half of the focus area (41percent). A condominium complex fronts Chaha Road to the south; access between land uses is significantly limited to street connections rather than cross-access driveways.

North Point is envisioned as a lakeside commercial and retail district, emphasizing vertically and horizontally mixed-uses to support local establishments. The City of Garland owns and maintains a large amount of parking in the focus area, offering an opportunity to market the area to prospective developers. Existing lakeside establishments will continue to be supported by new mixed-use development along I-30, where the service road offers additional vehicular and multi-modal connections. The most substantial retail building, currently occupied by Bass Pro Shops, may see a reduction in building footprint or change in tenancy. In such case, the City-owned property should be occupied by development that fronts Lake Ray Hubbard, providing services to nearby residents and businesses such as structure parking. The site's unique lakefront location and City-owned status may lend itself to a public amenity, such as conference venue or center in order to compete with surrounding lakefront districts.



North Point Artistic Rendering



Waterfront Restaurants (Wilmington, NC)



Existing North Point Commercial



Taxable Value

Properties within North Point currently total approximately \$49,032,338 in annual taxable value. The distribution of proposed land uses within this focus area is illustrated in Table 6. Using the taxable value per acre established in Table 4 on page 45, projections are provided to illustrate potential growth based on the development scenario.

Table 6. North Point Taxable Value

Proposed Land Use	Approximate Acreage	Current Taxable Value	Taxable Value / Acre	Potential Taxable Value	Difference
Neighborhood Residential					
Mixed Residential	11.04 AC	\$25,745,958	\$8,840,864 / 1 AC	\$97,603,138	+ \$71,857,180
Mixed-Use	11.45 AC	\$786,380	\$4,197,803 / 1 AC	\$48,064,844	+ \$47,278,464
Urban Core / Town Center					
Mixed Commercial					
Lakeside Commercial	4.31 AC	\$22,500,000	\$4,197,803 / 1 AC	\$18,092,530	-\$4,407,470
Open Space / Park					
Total Potential Taxable Revenue					\$163,760,512
Total Current Taxable Revenue					\$49,032,338
Potential Change in Taxable Revenue					+ \$114,728,174

*The table reflects the land uses proposed for the focus area. Not all land uses are proposed for every focus area.

Urban Design and Open Spaces

North Point presents unique commercial and retail waterfront development potential, setting the tone for the study area. The lack of an established block structure combined with the substantial amount of City-owned property offers an opportunity to proactively require architectural style and design that complements the study area's vision. Commercial establishments should emphasize indoor-outdoor dining and shopping experiences centered on lakeside views. Aside from the unimproved lakeshore, North Point has no public parks or open spaces. Private development should establish accessible green areas, plazas, and courtyards for patrons, residents, and visitors. The following urban design and recreational elements are proposed:

Trail Network

The trail network along Chaha Road and I-30 frontage continues through North Point, providing pedestrian connections with other focus areas. Pedestrian connections, such as sidewalks and footpaths, should tie into the trail network to serve existing and future developments that connect it to the proposed signature path along Chaha Road. The trail will provide pedestrian access to lakefront development, including existing and future restaurants and residential developments. Like Focus Area 1 (Zion Point), trail connections spanning across Lake Ray Hubbard are currently being installed as part of the ongoing I-30 improvements; once completed, a trail connection along the southern side of I-30 will connect North Point to Rowlett's Sapphire Bay district.

North Point Boardwalk and Shared Use Path

An on-the-water boardwalk feature extends from the terminus of the John Paul Jones Park shared-use path in Focus Area 1 (Zion Point), under I-30, and into North Point. Unlike any other pedestrian improvement along Lake Ray Hubbard, the North Point boardwalk offers residents and patrons of local commercial development mobility opportunities between establishments and destinations along the lakefront. Periodic sidewalk connections will allow for boardwalk users to access on-land parking and commercial uses.

North Point Dock

An existing dock with approximately 20 boat slips juts into Lake Ray Hubbard, just south of the existing Bass Pro Shops building. Restoring the improvement as part of the boardwalk creates a unique dock-to-table connection between visitors, local retailers, and restaurants. Lake-centered operations, such as boat tours, recreational rentals, and fishing, may also utilize the dock as a means of revenue generation. The City and property owners need to develop a long-term plan to repair and maintain the dock.

Consideration should be given to multi-modal watercraft accessibility in addition to conventional boat slips. Kayak, paddle board, and other non-motorized water sports are typically underserved and must compete with limited boat ramps throughout Lake Ray Hubbard. Exclusive ramps for smaller watercraft offer opportunities to engage more lake users.



Pedestrian Boardwalk Rendering (City of Garland Concept)



Wayfinding and Branding

I-30 serves as the primary corridor connecting Rockwall, Rowlett, and Garland across Lake Ray Hubbard. North Point serves as Garland's "first impression" to those traveling westbound along I-30, a condition made more significant due to the competing lakeside districts to the east (Sapphire Bay and The Harbor). Establishing consistent district branding will be essential to promoting the study area to prospective developers and residents. North Point's strategic location allows for advertisement to I-30 travelers and lake-goers, creating the sense of a unique lakeside destination. Additionally, this will enable the study area to leverage its locational advantage being easier and more convenient to access for neighboring communities in the Dallas-Forth Worth area as compared to Rockwall and Rowlett. The following wayfinding and branding elements are proposed:

Gateway Signage

As the entry to the City, this location serves as an ideal opportunity to welcome travelers to the City by utilizing the existing City-owned property. A redesign of the current Bass Pro property and parking lot can allow for a significant gateway monument to serve as a gateway sign for the City and district monumentation. Potential signage should conform to the current branding design for gateway and wayfinding signage in the City.



Martin Luther King Boulevard Monumentation (Dallas, TX)

District Monuments

A district monument along the I-30 frontage is proposed to create a distinct identity and sense of arrival to the study area. The monument may be placed within the I-30 right-of-way, barring approval from TxDOT, or inland within the City-owned parcels adjacent to Bass Pro Shops. Additional locations include the Bass Pro Shop interchange itself – partnership with TxDOT may yield hardscape and other right-of-way improvements that promote the district title and branding imagery. The architectural style and materials should emulate the desired perception of the study area and may be reproduced in smaller applications at key thoroughfare intersections throughout.



Connections, Mobility, and Traffic Implications

North Point's vehicular circulation is conventionally funneled to the southwest, toward the intersection of Bass Pro Drive and Chaha Road. Access to the I-30 frontage road is largely limited to commercial driveways north of the Bass Pro Drive interchange, a condition that allows direct access to the Dalrock Road connector over Lake Ray Hubbard. To support the existing and planned residential and commercial establishments within North Point, additional vehicular and multi-modal connections are necessary to aid in ingress and egress to the focus area.

Marvin Loving Drive Extension

Marvin Loving Drive serves as the primary vehicular connection between North Point, Focus Area 4 (Windsurf Bay), and Focus Area 3 (South Point). Officially terminating into Chaha Road, a private drive serves as a functional extension of the Marvin Loving Drive right-of-way to serve the multifamily and condominium units along the southwestern edge of North Point. Formal continuation of the right-of-way through the existing private drive will result in a continuous loop with dead-end Bass Pro Drive, offering additional ingress and egress to the focus area.

Consideration should be given to the alignment of the Marvin Loving Drive extension, as substantial tree canopy coverage and flood area is observed within the anticipated path.

Bass Pro Drive Interchange Reconfiguration

Included within the ongoing improvements to I-30 across the lake, the Bass Pro Drive overpass will be reconfigured to better accommodate east and westbound traffic. The current configuration requires vehicles to pass under the overpass and double back, creating a “jug handle” on- and off-ramp condition. Improvements will transition the intersection to a more conventional “diamond” configuration, as seen at the Bobtown Road exit farther west down I-30.

Water Recreation Connections

The Cities of Rowlett and Rockwall have experienced success with leveraging Lake Ray Hubbard as a recreational attraction. Rowlett's Parks and Recreation Master Plan establishes the Rowlett Paddle Trail, an on-water trail system for non-motorized recreation. Rockwall's Harbor district and amphitheater attract both boat and pedestrian traffic for events and concerts.

North Point's dock, boardwalk, and central location on the lake may serve as an additional connection to these established water trail systems.



Focus Area 2 Goals and Strategies

1

Goal 2.1: Leverage City-owned properties.

- Initiate a parking study to determine demand and update the parking requirements for the area accordingly.
- Create specific North Point incentive policy that focuses on sales tax and hotel occupancy tax rebates.
- Facilitate redevelopment of City-owned property, and strategic acquisition of additional properties, to form cohesive land assemblages and attract new mixed-use and commercial waterfront development.
- Leverage the existing City-owned property to locate a gateway monument along I-30.
- Market North Point as a regional lakefront retail and entertainment destination (restaurants, local stores, boutiques, art galleries, etc.)
- Market North Point to attract desired businesses and land developers based on the focus area vision and land use designations.

2

Goal 2.2: Emphasize lake-oriented development.

- Ensure development standards require equal design elements and treatment to facades facing inland and Lake Ray Hubbard.
- Provide for the integration of the North Point boardwalk and shared-use path into lakefront commercial development.
- Partner with local businesses in the area to rebuild the boat dock and provide a maintenance fund.

3

Goal 2.3: Create a sense of arrival.

- Partner with surrounding lakeside communities to establish designated water recreation connections, potentially through an established Lake Ray Hubbard mobility effort.
- Coordinate with TxDOT to integrate the study area's branding scheme into the newly designed Bass Pro Drive interchange.



Land Use

South Point's existing land use is predominantly multifamily residential (59percent), with limited retail and commercial establishments located along the I-30 frontage road. Multifamily buildings are largely garden style, in that they are externally accessed, standalone buildings surrounded by parking lots and open spaces. While historically common, garden style multifamily developments result in inefficient land use patterns that are spread out, devoid of neighborhood services, and unwalkable. South Point is envisioned as the residential and commercial core of the study area, offering an urban core of vertically mixed land uses and residences. The focus area's frontage along Lake Ray Hubbard offers a unique landscape for local commercial and retail opportunities.



South Point Artistic Rendering



Park/Plaza Space Example (The Pearl - San Antonio, TX)



Waterfront Pedestrian Plaza (Key West, FL)



Urban Core Development Example (The Domain - Austin, TX)

Taxable Value

Properties within South Point currently total approximately \$130,117,714 in annual taxable value. The distribution of proposed land uses within this focus area is illustrated in Table 7. Using the taxable value per acre established in Table 4 on page 45, projections are provided to illustrate potential growth based on the development scenario.

Table 7. South Point Taxable Value

Proposed Land Use	Approximate Acreage	Current Taxable Value	Taxable Value / Acre	Potential Taxable Value	Difference
Neighborhood Residential					
Mixed Residential					
Mixed-Use					
Urban Core / Town Center	32.87 AC	\$46,296,534	\$7,393,519 / 1 AC	\$243,024,969	+ \$196,728,435
Mixed Commercial	42.18 AC	\$57,138,455	\$2,438,926 / 1 AC	\$102,873,898	+ \$45,735,443
Lakeside Commercial	9.14 AC	\$22,173,885	\$4,197,803 / 1 AC	\$38,367,919	+ \$16,194,034
Open Space / Park	3.04 AC	\$4,508,840	\$0 / 1 AC	\$0	- \$4,508,840
Total Potential Taxable Revenue					\$384,266,786
Total Current Taxable Revenue					\$130,117,714
Potential Change in Taxable Revenue					+ \$254,149,072

*The table reflects the land uses proposed for the focus area. Not all land uses are proposed for every focus area.



Urban Design and Open Spaces

South Point has a strategic location along Lake Ray Hubbard and presents unique residential and commercial waterfront potential; the area's depth and scale lend to a cohesive development opportunity that may directly compete with surrounding lakefront districts. Lake Ray Hubbard Boulevard presents an opportunity to publicize the shoreline, a public amenity that is largely privatized by single-family homes within surrounding communities. Leveraging public access will establish the South Point and study area as a premier location for residents and visitors to spend their time and enjoy Lake Ray Hubbard. The following urban design and recreational elements are proposed:

Lakefront Pedestrian Plaza and Trail

Lake Ray Hubbard Parkway serves as one of the longest continuous stretches of dedicated right-of-way along the shoreline of Lake Ray Hubbard. As an established right-of-way, the City of Garland is well positioned to reinvent this streetscape as a multi-use pedestrian plaza along the lakeshore. Capped on the north end to the Chaha Road trail, the boardwalk feature offers a scenic lakeside connection between the northern and southern focus areas. Consideration should be given to closing the plaza to non-emergency vehicular traffic, reserving the lakefront experience to bikers, runners, and other pedestrians.



Hickory River-Walk Rendering (Hickory, NC)

Lakeside Commercial Mall

Implementation of the pedestrian plaza creates a unique opportunity for lakefront commercial and residential establishments in an intimate, mixed-use environment. Fronting on the plaza and shoreline trail, these retail and commercial buildings should be heavily focused on indoor-outdoor connectivity through covered patios and arcades, and should be centered around pedestrian-scaled architecture, lighting, and signage.

Pocket Park Vistas

Serving as open space reprieves within the lakeside commercial establishments, a series of pocket parks are illustrated at the terminus of new thoroughfare connections interior to South Point. These spaces may serve as displacement for parkland reduced in Focus Area 4 (Windsurf Bay) and preserve sightlines to Lake Ray Hubbard for residents and visitors to spaces interior to South Point.

Urban Core/Town Center

At the center of South Point's land mass is a high-intensity urban core intended to provide the residential and regional commercial anchor for the study area. Reliant on a network of thoroughfare connections – see discussion on South Point's proposed thoroughfares – the core exhibits landmark buildings ranging from 7 to 10 floors in height. Residential uses are anticipated to dominate this area, with supporting office, commercial, and retail opportunities mixed vertically. The form of the urban core should encourage walkability with improved streetscapes, pedestrian-scaled and active storefronts, and hardscape improvements.

Wayfinding and Branding

Geographically, South Point extends farther from I-30 and the PGBT extension than other portions of the study area; the depth and land area offer opportunities to establish a fresh branding and district standard. For individuals moving between focus areas, or entering South Point from the I-30 frontage road, a consistent sense of place should be established through signage, architectural style, and landscaping elements. The following wayfinding and branding elements are proposed:

Signature District Roundabout or Gateway

Centrally located within South Point, the intersection of existing Marvin Loving Drive and Point Boulevard will become the primary intersection within the focus area. As such, intersection improvements within a centralized roundabout serve as a unique opportunity to create a sense of arrival and place for residents and visitors. Improvements may include a centralized water feature, sculpture, gateway, or wayfinding monument.



El Reno Roundabout Improvements (El Reno, OK)



Connections, Mobility, and Traffic Implications

South Point benefits from a network, albeit limited, of existing thoroughfares throughout the almost 120-acre area. Lake Ray Hubbard Boulevard, Marvin Loving Drive, and Point Boulevard serve as the primary, two-way connections funneling vehicular traffic between the I-30 frontage and Chaha Road. Multifamily uses are served by frequent driveway connections to these existing thoroughfares; driveway spacing is largely irregular, with little regard for alignment or shared access between abutting developments. To support the increase in land use intensity, a series of new connections and right-of-way extensions are proposed to build out the area's block pattern:

Marvin Loving Drive Realignment

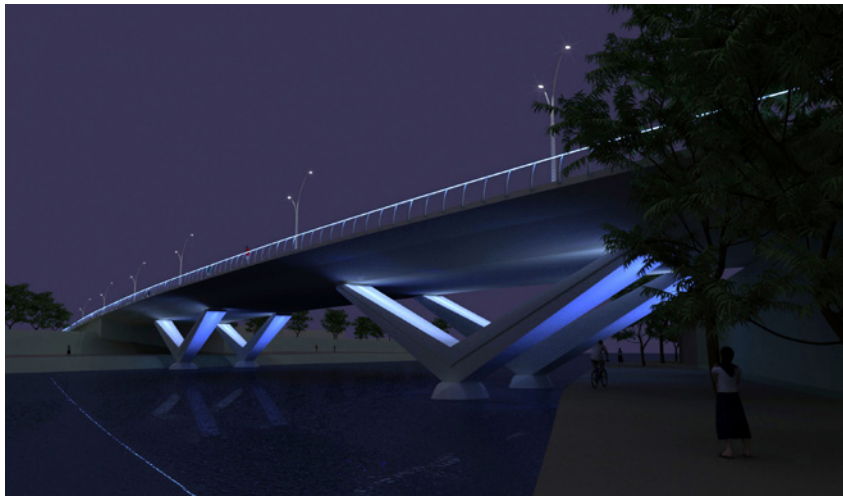
Marvin Loving Drive serves as the primary right-of-way connection across South Point, terminating at the southwest and northeast ends into Lake Ray Hubbard Boulevard and Chaha Road, respectively. Realignment of the southern end of Marvin Loving Drive is proposed to promote further vehicular and multi-modal connectivity across the study area. This realignment will support a new two-way connection across the inlet separating Focus Area 4 (Windsurf Bay) and South Point via a signature district bridge.

Point Boulevard Extension

Point Boulevard's current extent is limited to a terminus into Marvin Loving Drive, where a signature district roundabout or gateway is proposed. To better serve north and southbound traffic in South Point, Point Boulevard will extend south to a new terminus at a pocket park vista along the Ray Hubbard boardwalk. This extension rounds out a necessary block in order to support the proposed high-intensity urban core.

Bay Island Drive Loop

Bay Island Drive is a dead-end thoroughfare extending from Chaha Road for approximately 1,000 feet. To support the transition between the urban core and vertical mixed land uses, the Bay Island Drive right-of-way will continue its trajectory, intersecting with the Point Boulevard extension, Marvin Loving Drive realignment, and ultimately terminating into the I-30 frontage road.



Signature Bridge (Fort Worth, TX)



Captain's Cove Marina

Focus Area 3 Goals and Strategies

1

Goal 3.1: Foster a cooperative development environment.

- Explore options to partner with housing developers to produce appropriate infill housing options.
- Collaborate with developers for future mixed-use developments to incorporate needed public amenities, such as public restrooms, water fountains, and shaded seating areas, near target destinations within proposed developments.
- Establish partnerships with property owners and developers for public/private partnerships that support the community's shared vision for vibrant mixed-use projects.
- Assess the feasibility of a South Point TIRZ to incentivize developers and to fund infrastructure required for large redevelopment projects (ex. 10+ acres)

2

Goal 3.2: Protect the lake as a public asset.

- Convert Lake Ray Hubbard Parkway into a multi-use pedestrian plaza along the lakeshore; conduct a traffic assessment to determine the extent of appropriate conversion from dedicated vehicular travel lanes.
- Partner with property owners to build pocket park vistas that serve to preserve sightlines as well as displacement for reduced parkland in Windsurf Bay.

3

Goal 3.3: Secure public realm improvements.

- Secure right-of-way extensions along Marvin Loving Drive, Point Boulevard, and Bay Island Drive through adjacent development dedication or acquisition.
- Procure funding for constructing the signature district roundabout or gateway element.



FOCUS AREA 4: WINDSURF BAY

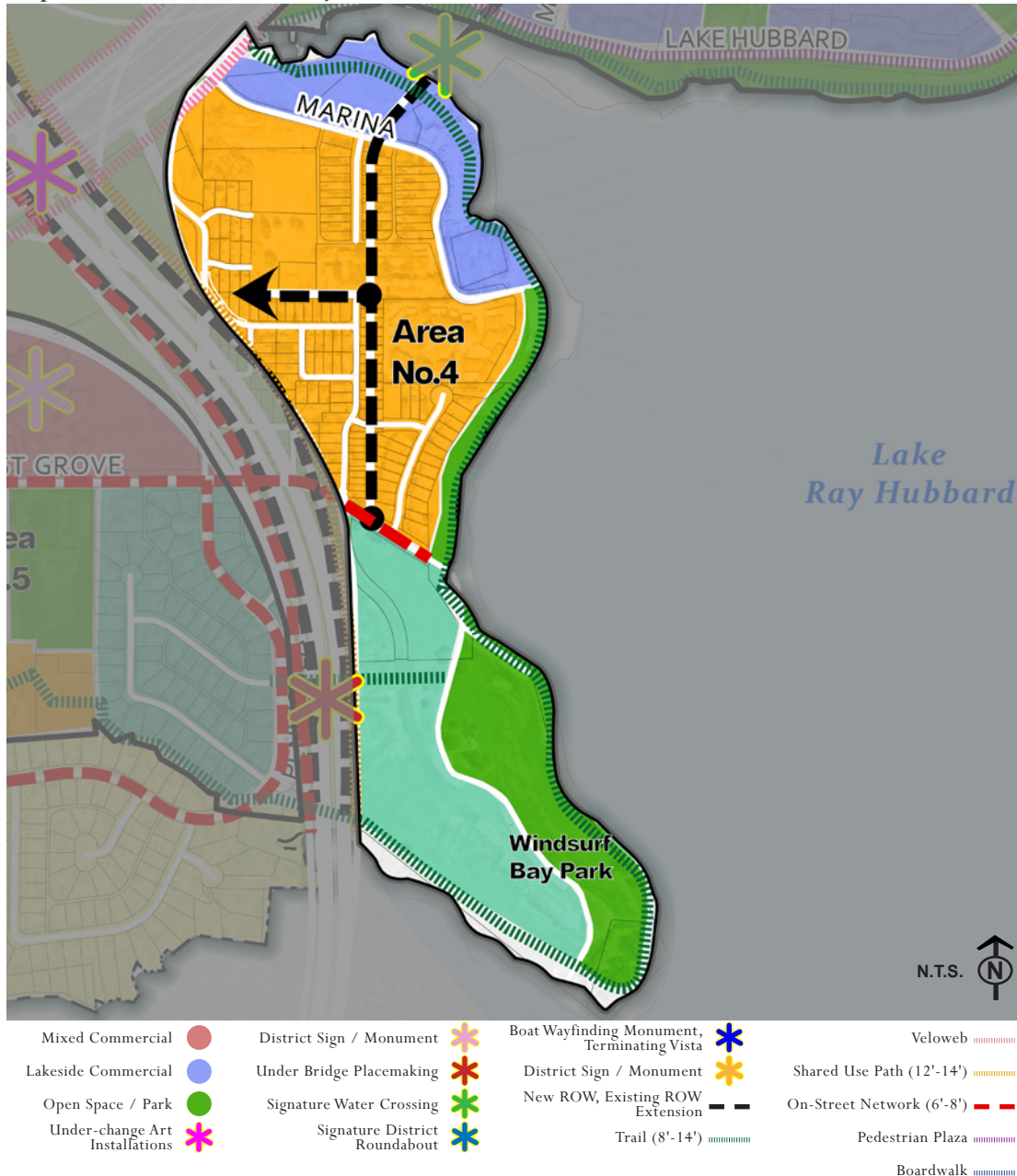
Location, Key Features, and Objective

Focus Area 4 (Windsurf Bay) is located between the eastern side of the PGBT extension and Lake Ray Hubbard. Linear in nature, Windsurf Bay extends from I-30 to the north to the existing Windsurf Bay Park along the southern tip. The shoreline along this focus area is largely unimproved; however, lake-goers and boaters enjoy reprieve from significant wakes due to an offshore breakwater south of the study area. Vehicular access to Windsurf Bay is limited to Locus Grove Road, Marina Drive, and Peninsula Way, the latter of which will be significantly altered due to the PGBT extension. Aside from Windsurf Bay Park, notable improvements include a marina nestled in the inlet separating Windsurf Bay and South Point.

VISION

Windsurf Bay establishes recreational, educational, and residential opportunities for study area visitors and residents.

Map 30. Focus Area 4: Windsurf Bay



Land Use

Due to Windsurf Bay Park, the predominant land use in this focus area is parks and open space (35 percent). The park offers a significant opportunity for the City to provide a premier, public destination along Lake Ray Hubbard, while leveraging a City-owned asset to spark appropriate development. The existing residential fabric north of Windsurf Bay Park will experience changes in access and lot configuration following NTTA's acquisition and construction of the PGBT expansion; redevelopment of existing single-family properties is anticipated due to this catalyst.

The land use map for this focus area introduces mixed-use development within the existing Windsurf Bay Park area. Commercial development within the mixed-use designation will capitalize on the waterfront and recreation amenities provided by the park. Although smaller in scale than the South Point Focus Area (Focus Area 3), this area can provide commercial services for the neighboring residential homes, and take advantage of the location along the PGBT roadway extension adjacent to the existing park.

This Plan is intended to support the preservation and redevelopment of Windsurf Bay Park in a thoughtful and meaningful way. Should the vision of this Plan be fulfilled, it is recommended that the community be intrinsically involved in the ultimate programming and development of the park property.



Existing Windsurf Bay Residential



Existing Windsurf Bay Residential



Mixed-Use Commercial and Patio Seating (Dallas, TX)



Mixed-Use Development Example (Woodlands, TX)



Taxable Value

Properties within Windsurf Bay currently total approximately \$31,651,898 in annual taxable value. The distribution of proposed land uses within this focus area is illustrated in Table 8. Using the taxable value per acre established in Table 4 on page 45, projections are provided to illustrate potential growth based on the development scenario.

Table 8. Windsurf Bay Taxable Value

Proposed Land Use	Approximate Acreage	Current Taxable Value	Taxable Value / Acre	Potential Taxable Value	Difference
Neighborhood Residential					
Mixed Residential	34.74 AC	\$29,928,308	\$8,840,864 / 1 AC	\$307,131,615	+ \$277,203,307
Mixed-Use					
Urban Core / Town Center					
Mixed Commercial					
Lakeside Commercial	7.52 AC	\$1,112,890	\$4,197,803 / 1 AC	\$31,567,478	+ \$30,454,588
Open Space / Park	16.44 AC	\$610,700	\$0 / 1 AC	\$0	- \$610,700
Total Potential Taxable Revenue					\$338,699,093
Total Current Taxable Revenue					\$31,651,898
Potential Change in Taxable Revenue					+ \$307,047,195

*The table reflects the land uses proposed for the focus area. Not all land uses are proposed for every focus area.

Urban Design and Open Spaces

The extension of PGBT will significantly alter the existing circulation and land use pattern within Windsurf Bay, creating an opportunity for the City to capitalize on new regional arterial frontage. Programming Windsurf Bay Park based on gaps observed in the Parks, Recreation & Cultural Arts Strategic Master Plan will increase value and usership of properties in the surrounding area. The following urban design and recreational elements are proposed for this focus area:



Windsurf Bay Park Artistic Rendering



Windsurf Bay Park

Windsurf Bay Park is currently spread across an area of 42.6 acres; however, it has been identified as the least visited park in a survey conducted as part of the Parks, Recreation & Cultural Arts Strategic Master Plan. Potential causes include limited access along Locus Grove Road, and lack of adequate recreational programming and facilities. By reducing the park's area, the City may leverage development of a catalyst development, such as a vertically mixed-use project, to aid in park programming, access, and visibility. In short, reduce the footprint of the park but program and improve it far more extensively.



Green Infrastructure Educational Placard (Atlanta, GA)

Lakeside Education Component

Educational programming within Windsurf Bay Park is recommended, such as a Lake Ray Hubbard ecology exhibit or similar informational installation. Water is becoming an increasingly valuable resource for surrounding communities – Garland included – as the DFW metroplex continues to develop at a rapid pace. Although primarily serving users in Dallas, Lake Ray Hubbard offers a tangible reference for local residents and visitors of the importance of resource planning and water conservation. The educational component may range from a staffed exhibition to a passive installation within Windsurf Bay Park.



Mayborn Science Theater (Killeen, TX)

Continuing Waterfront Trail

The waterfront trail that connects all focus areas within the study area continues along Windsurf Bay's frontage of Lake Ray Hubbard. At the shoreline's terminus, the trail will continue along the floodplain limitations under the PGBT extension into Focus Area 5 (Locust Grove).

Mixed-Use Component and Parkland Displacement

As discussed above, Windsurf Bay Park offers a unique opportunity to leverage City-owned property for catalyst development. The City of Garland may partition a portion of the park property – illustrated along the frontage of the PGBT extension – and market toward mixed-use development. Improved access is planned due to the turnpike extension, allowing for greater circulation to serve more intense land uses. This also supports more intensive programming and improvements to the remaining portion of the park.

Reducing available parkland comes with a trade-off; equal parkland must be dedicated per the parkland discussion in the previous chapter. A series of smaller park areas are recommended throughout the study area in order to accommodate parkland displacement should the City pursue this option.

Continually Provide New and Enhanced Trail Connections

This focus area holds potential to be developed as a prime recreational destination offering access to the waterfront through an active open space as well as complementary mixed-use developments containing restaurants, local shops, and boutiques, etc. Accessible and convenient pedestrian infrastructure will be crucial in enhancing the experience of the area for the users as well as attract more visitors to the area. To improve walkability in the area, it will be necessary to continually identify potential locations for new and improved trail connections.



Clearfork Main Street Bridge (Fort Worth, TX)



Wayfinding and Branding

Windsurf Bay's namesake is generated by the recreational opportunities created by the offshore breakwater south of the study area. Waterfront recreation should be promoted from Windsurf Bay Park, where new improvements work to increase foot traffic and notoriety amongst Garland's parks system. Additionally, the following wayfinding and branding elements are proposed:

Signature Bridge Crossing

The extension of Marvin Loving Drive from Focus Area 3 (South Point) – see discussion in Focus Area 2 – creates a unique capital investment opportunity for vehicular and pedestrian movement into Windsurf Bay. Similar to Garland's Gateway Towers over Rowlett Creek, crossing the inlet of Lake Ray Hubbard will create essential two-way traffic circulation between the north and south portions of the study area. Through this bridge crossing, branding and sculptural elements may be incorporated to promote the recreational and aesthetic qualities of Lake Ray Hubbard. For example, a bridge could be designed as a cable-stayed bridge using a back-stayed single forward arc spar, similar to the Samuel Beckett Bridge in Dublin, Ireland, to reference the profile of a windsurfer.



Phyllis J. Tilley Memorial Bridge (Fort Worth, TX)

Connections, Mobility, and Traffic Implications

As discussed above, the configuration of Windsurf Bay's existing thoroughfares will significantly change due to the catalyst development of the PGBT extension. Those that will remain in their current alignment include Locus Grove Road and Marina Drive; others will either change in alignment or be abandoned altogether due to overhead onramps between PGBT and I-30. In the midst of this change, the following additions and improvements are proposed to support the reprogramming of Windsurf Bay Park and adjacent residential properties:

Marvin Loving Drive Extension

The extension of Marvin Loving Drive from Focus Area 3 (South Point) via the signature bridge creates a new north-south thoroughfare within Windsurf Bay. This connection is essential in providing additional means of ingress and egress to the study area via northbound PGBT traffic and further pedestrian improvements to Windsurf Bay Park.

PGBT Frontage Road

With the extension of PGBT comes a northbound frontage road along the western limitations of Windsurf Bay. Previously devoid of any circulation, this frontage road allows the abutting Windsurf Bay Park property to, in part, be developed under more intense land uses. This frontage road may also connect to properties south of the study area, extending from the next planned intersection at Barnes Bridge Road to Locus Grove Road. Coordination with NTTA on the construction of the frontage road will be required to ensure connectivity to and throughout the Windsurf Bay Park Area.

Locus Grove Enhancements

Locus Grove is currently a two-lane asphalt road that struggles to serve residents and the minimum programming of Windsurf Bay Park. The PGBT extension will form an aerial crossing at Locus Grove Road, establishing the first exit south of I-30. As such, increased traffic and multi-modal circulation is anticipated. Enhancements include construction materials, infrastructure placement, and pedestrian improvements to better connect Focus Area 5 (Locust Grove) to the trail network and Windsurf Bay Park.



Locus Grove Road



Focus Area 4 Goals and Strategies

1

Goal 4.1: Responsibly develop Windsurf Bay Park.

- Create a plan for Windsurf Bay Park parkland reduction to create space for a vertical mixed-use project; the plan should identify specifically the amount of parkland that will be reduced and need to be allotted in other focus areas.
- Facilitate the redevelopment of a portion of Windsurf Bay Park using an RFQ/RFP or other method to attract new mixed-use and commercial waterfront development.
- Leverage the proposed public amenity in Windsurf Bay Focus Area to conduct educational seminars and art exhibits.
- Coordinate with NTTA on potential changes to access to the Windsurf Bay Park following the land acquisition for PGBT expansion.
- Coordinate with residents and stakeholders to determine the final vision and programming for the Windsurf Bay Park property.

2

Goal 4.2: Improve pedestrian and vehicular connectivity.

- Construct the proposed signature Marvin Loving bridge crossing.
- Create and implement a plan for identifying branding elements on the proposed bridge crossing.
- Implement proposed trail connections along the waterfront.
- Construct improvements to Locus Grove Road in conjunction with the PGBT overpass.



Windsurf Bay Park

FOCUS AREA 5: LOCUST GROVE

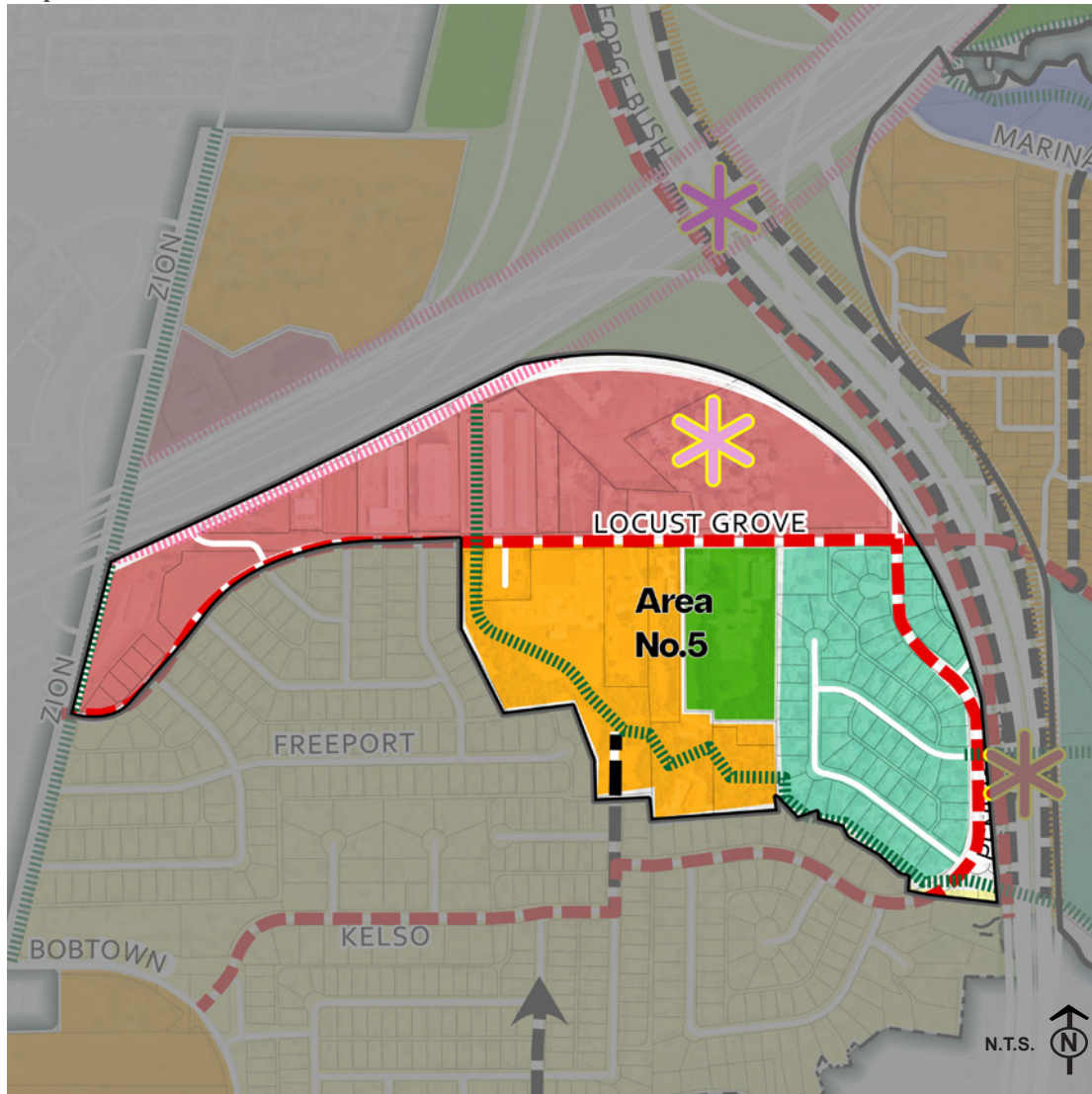
Location, Key Features, and Objective

Focus Area 5 (Locust Grove) is located west of the proposed PGBT extension bounded to the north by I-30, west by Zion Road, and to the south by Locust Grove Road and an unnamed creek that feeds into Lake Ray Hubbard. Existing land uses include retail and commercial establishments along the frontage of I-30, and several residential properties (multifamily and single-family) that will be directly impacted by the extension of PGBT. Locust Grove Road and Peninsula Way provide the focus area's primary methods of ingress and egress to surrounding neighborhoods and Zion Road.

VISION

Locust Grove focuses on improving circulation and providing housing alternatives to those displaced by the PGBT extension.

Map 31. Focus Area 5: Locust Grove



Neighborhood Residential
Mixed Residential
Mixed-Use
Urban Core / Town Center

Mixed Commercial
Lakeside Commercial
Open Space / Park
Under-change Art Installations
District Sign / Monument
Under Bridge Placemaking
Signature Water Crossing
Signature District Roundabout

Boat Wayfinding Monument, Terminating Vista
District Sign / Monument
New ROW, Existing ROW Extension
Trail (8'-14')

Veloweb
Shared Use Path (12'-14')
On-Street Network (6'-8')
Pedestrian Plaza
Boardwalk

Land Use

This focus area is split geographically by Locust Grove Road, which connects Zion Road to the west to Focus Area 4 (Windsurf Bay) to the east via an underpass. Properties north of Locust Grove Road are predominantly built out with retail and commercial uses utilizing the frontage along I-30. A grouping of multifamily complexes will be relocated or removed to accommodate the southward trajectory of the PGBT extension. The City of Garland currently owns a group of properties at the intersection of Zion Road and I-30. This location may be marketed to a local or regional grocer if combined with excess right-of-way along the frontage, filling a need for accessible fresh food and services in the study area.

Properties south of Locust Grove Road are predominantly residential, with the Anchor Point subdivision abutting the PGBT extension to the east. Standalone estate lots and vacant pad sites occupy the central properties south of Locust Grove Road; these properties offer potential for cohesive development to support the study area's overall housing goals and objectives. The residential homes directly adjacent to the PGBT roadway alignment will be significantly impacted and which provides an opportunity to introduce high density residential or mixed-use along the new roadway alignment.



Grocery Store Example (Dallas, TX)



Mixed-Use Development Example (Plano, TX)



Existing Single-Family Residential



Mixed-Use Office and Greenspace Example

Taxable Value

Properties within Locust Grove currently total approximately \$31,511,454 in annual taxable value. The distribution of proposed land uses within this focus area is illustrated in Table 9. Using the taxable value per acre established in Table 4 on page 45, projections are provided to illustrate potential growth based on the development scenario.

Table 9. Locust Grove Taxable Value

Proposed Land Use	Approximate Acreage	Current Taxable Value	Taxable Value / Acre	Potential Taxable Value	Difference
Neighborhood Residential					
Mixed Residential					
Mixed-Use	21.87 AC	\$14,163,868	\$4,197,803 / 1 AC	\$91,805,951	+ \$77,642,083
Urban Core / Town Center					
Mixed Commercial	30.47 AC	\$16,707,870	\$2,438,926 / 1 AC	\$74,314,075	+ \$57,606,205
Lakeside Commercial					
Open Space / Park	23.86 AC	\$639,716	\$0 / 1 AC	\$0	- \$639,716
Total Potential Taxable Revenue					\$166,120,026
Total Current Taxable Revenue					\$31,511,454
Potential Change in Taxable Revenue					+ \$134,608,572

*The table reflects the land uses proposed for the focus area. Not all land uses are proposed for every focus area.



Urban Design and Open Spaces

Locust Grove's positioning along I-30 and the increased visibility anticipated with the PGBT overpass create unique placemaking and design concepts for the study area. A centralized grouping of properties is envisioned for new residential development, while the existing Anchor Point subdivision provides an opportunity for mixed-use redevelopment along the PGBT extension. Overall, Locust Grove is envisioned as a natural transition from conventional residential stock to the southwest, to higher intensity uses to the northeast of the study area. The following urban design and recreational elements are proposed for this focus area:

Centralized Open Space

A grouping of larger, less-developed parcels lay at the center of the focus area, bordered by Locust Grove Road to the north, and an unnamed creek to the south. In an effort to mitigate potential parkland relocation – see discussion regarding Windsurf Bay Park in Focus Area 4 – a centralized open space is recommended to serve residents west of the PGBT extension. Envisioned as a highly programmed space, this improvement should provide a place for the public to access the study area via a trail system rather than a vehicle.

Open Space Opportunities Under Right-of-Way

Along the PGBT extension there are opportunities to capitalize on spaces within the right-of-way that are typically underutilized. Where trail connections or open spaces are located under the elevated roadway, seek opportunities to incorporate public spaces. These spaces can take the form of seating, dog parks, food truck parks, or parking for those utilizing the trail system. Coordinate with NTTA to explore opportunities to introduce these spaces.

Anchor Point Redevelopment

The existing Anchor Point subdivision lies along the western edge of the PGBT extension, the alignment of which creates several unknowns regarding the neighborhood's circulation and access to Locust Grove Road. The newly created frontage lends the area to a shift in land use from lower density residential to a more intense, mixed-use environment. Due to the variety of properties and ownership, land assembly and redevelopment may be iterative; however, the catalyst of the turnpike extension creates an opportunity for existing homeowners and prospective developers to reach purchase agreements on a change of hands.

Trail Network Extension

The shoreline trail network that circumscribes the study area travels into Locus Grove via a PGBT underpass in Focus Area 4 (Windsurf Bay). The trail continues up the unnamed creek and floodplain, south of Deep Canton Drive, before terminating into Locus Grove Road.

Additional trail connections are anticipated along the I-30 and PGBT extension frontage roads, providing cross highway pedestrian connectivity to other focus areas.



Arts Plaza Rendering (Manor, TX)

Wayfinding and Branding

The PGBT extension significantly increases the visibility of Locust Grove, particularly amongst eastbound I-30 and southbound PGBT travel lanes. By capitalizing on this visibility through monumentation, flagship developments along the frontages, and cross-highway pedestrian connections, the City creates a cohesive environment throughout the study area. The following wayfinding and branding elements are proposed:

District Monuments

Similar to Focus Area 2 (North Point), Locust Grove's geographic location lends itself to branding and monumentation improvements. The overhead exit from eastbound I-30 toward the southbound lanes of PGBT will displace existing multifamily development – this displacement creates opportunities for signature district monuments visible from both the turnpike and interstate.

I-30/PGBT Interchange Improvements

The newly created interchange between PGBT and I-30 marks a significant intersection between regional thoroughfares. To capitalize on this intersection, underpass art and branding installations are recommended to further the identity of the study area. Ranging from masonry improvements to murals, these installations should reflect the lakeside lifestyle and culture expected within the study area.



Existing I-30/PGBT Interchange



Clearfork Underpass Art Installation (Fort Worth, TX)



Connections, Mobility, and Traffic Implications

Locust Grove's location west of the PGBT offers increased levels of existing connectivity; means of established access include the Zion Road east and westbound exit along I-30, the ensuing frontage road, and Bobtown Road to the southwest. Improving existing and additional connections will increase access to higher intensity land uses along I-30 and the PGBT extension. The following connections and mobility improvements are proposed for this focus area:

PGBT Frontage Road

Similar to the northbound frontage along existing Windsurf Bay Park, the extension of PGBT comes with a southbound frontage road through Locust Grove. This frontage road will extend to the Barnes Bridge intersection south of the study area, allowing for additional means of vehicular egress to the south.

Locust Grove Road On-Street Improvements

Locust Grove Road is currently a two-lane, asphalt roadway with bar ditch drainage improvements. Envisioned as the primary east-west thoroughfare connecting Locust Grove to Windsurf Bay, on-street improvements for pedestrians and additional vehicular traffic are recommended.

Peninsula Way Alignment and On-Street Improvements

Peninsula Way is a local thoroughfare that connects the I-30 frontage road to Kelso Lane, south of the unnamed creek in the focus area. The PGBT extension is anticipated to eliminate the Peninsula Way connection to I-30, resulting in its termination into Locust Grove Road. The current alignment through the Anchor Point subdivision is also in question, as the southbound frontage road is likely to encroach on the existing right-of-way. Regardless of the alignment, on-street pedestrian and multi-modal improvements are recommended along Peninsula Way and eventually Kelso Drive south of the focus area.

Meadow Vista Lane Extension

Meadow Vista Lane serves the existing neighborhoods south of Locust Grove and the unnamed creek; the right-of-way currently stubs north toward the focus area. Extension of Meadow Vista Lane northward will provide an additional means of access to Locust Grove Road and the mixed residential areas abutting the proposed centralized park space.



Locust Grove Road

Focus Area 5 Goals and Strategies

1

Goal 5.1: Leverage new and existing highway frontages.

- Market City-owned properties along the intersections of Zion Road and I-30 to attract local or regional grocers to the area.
- Participate in utility upsizing where appropriate to help mitigate impacts on water and wastewater capacity.
- Coordinate with homeowners and developers to carry out needed land assembly to promote redevelopment in and around Anchor Point subdivision.

2

Goal 5.3: Improve public spaces and rights-of-way.

- Acquire and construct a centralized open space west of the PGBT extension accessible through trails to mitigate the loss on parkland in Windsurf Bay.
- Plan for additional trail connections along I-30 and PGBT extension frontage roads.
- Acquire right-of-way and construct additional connections across the southern creek to increase mobility options to and from the focus area.
- Coordinate with NTTA to incorporate public art and gathering spaces under NTTA facilities where space allows.

3

Goal 5.3: Create regional identity.

- Identify and locate appropriate monuments and/or flagship development along the frontage roads.
- Partner with local artists to create underpass art and branding installations on the intersection of PGBT and I-30.





IMPLEMENTATION 3

INTRODUCTION

This section of the Plan describes the implementation plan necessary to realize the recommended actions identified as part of the Area Plan. The strategies and actions outlined in this Plan will guide the physical and policy development for the study area. The Plan recommendations are organized by focus area and provide guidance for when different recommendations should be initiated. In addition, consideration has been made for funding opportunities for the different recommendations.

As a long range plan, transformation will not occur overnight. It will take time and commitment to realize the envisioned future for the area. This implementation plan is intended to identify the individual steps that will need to take place over the next 10 - 20 years. While this Plan includes a number of recommendations, many are closely connected to, and interrelated with, each other. It is anticipated that progress on some of the recommendations will reduce barriers to success in others. Some of the

The City should should plan continuous and active engagement of key stakeholders and the community to continue education and involvement regarding Plan implementation.

recommendations are “keystones”, which can help to make the most significant concepts possible. For example, the concept of creating a mixed-use environment in the South Point Focus Area will require significant changes to the land use pattern, land assembly, new transportation connections, and financial incentives. Initiating zoning changes, coordinating with landowners, and setting up funding sources will set the stage for the desired future development.

Accomplishing all of the recommended tasks in the course of only a few years is unlikely. In some cases, the funding, partnerships, or political will to carry out certain tasks may prove insufficient for the time being. In other cases, unanticipated opportunities may arise, which should be leveraged. This Implementation Plan aims to serve as a tool to guide implementation of the recommended actions over time to avoid potential disruptions and achieve the ultimate vision.

THIS CHAPTER PROVIDES:

- A comprehensive list of recommendations made throughout this Plan.
- Economic Development Strategies including funding tools that can be utilized by responsible entities to achieve the goals of this Plan.
- Top 10 priority actions



ECONOMIC DEVELOPMENT STRATEGIES

There are a variety of public policy tools that the City can use to fund the implementation of the Plan. State law might dictate the parameters under which each incentive can be utilized. To successfully execute the Implementation Plan, the City and other stakeholders will need to explore the funding options available, combine resources for larger projects, and formalize a predictable long-term funding stream that allows for multi-year projects.

As discussed in the City's economic development plan, Garland needs to maximize its existing property tax base and find options to generate additional sales tax revenues. Therefore, each of the following funding tools should be used strategically with long-term tax revenue generation as a key factor when deciding whether to offer incentives. Developers will approach the City for financial support for redeveloping key portions of the study area, but the City should be willing to decline offering incentives if the project does not align with the long-term vision.

The City's Economic Development Department is well-versed in incentive negotiations. The City has utilized many different incentives tools throughout the City. The following section provides a brief description of incentives options appropriate to the study areas as well as how each might be used.



FUNDING TOOLS

Chapter 380 Economic Development Agreements

Chapter 380 of the Local Government Code authorizes municipalities to offer incentives designed to promote economic development such as commercial and retail projects. Specifically, it provides for offering loans and grants of city funds or services at little or no cost to promote state and local economic development and to stimulate business and commercial activity. Negotiations on these incentives between the local jurisdiction and the developer occur on a case-by-case basis.

Chapter 380 agreements would likely be used in all five study areas. For example, the City could rebate a portion of property taxes or reimburse a developer for infrastructure costs. These agreements can vary significantly by project, but the City can structure them to be performance-based.

City-Owned Land (Existing and Future Acquisition)

In certain instances, existing City-owned land can help incentivize new development (e.g., allowing the City to issue an RFP for master developer with special terms). The most likely method of acquiring properties for the purposes of implementing the Plan will be through purchase of a property in exchange for cash (i.e., fee simple acquisition). A downside of the public sector acquiring land or buildings is the loss of property tax revenue. Because the City is focused on driving new tax revenue, if the City acquires new properties, there should be a corresponding plan or strategy for how and when to dispose of the property.

The City currently owns significant land in Focus Area 2 near Bass Pro Shops and Focus Area 4 at Windsurf Bay Park. While the development opportunities are different in the two focus areas, the City could issue RFPs to solicit how private developers might transform these areas.

Property Tax Abatement

Under Chapter 312 of the Texas Local Government Code, cities, counties, and special districts can exempt all or part of the value of property from taxation for up to 10 years in support of the benefits a development brings in the form of value, sales tax, or job creation. A local government can abate residential or commercial/industrial real property that is subject to ad valorem taxation if the owner or leaseholder agrees to make improvements to the property. The City is required to adopt guidelines and criteria that any tax abatement proposal must meet to be eligible for tax abatement. Some taxing entities adopt very general guidelines to have maximum flexibility while other public sector jurisdictions create very specific criteria to limit the number of requests for tax abatement. Abatements are not typically used in combination with a TIRZ since a TIRZ relies on increasing values to generate revenue while the abatement prevents taxation on the increased value.

Garland should adopt tax abatement guidelines that support new developments in the focus areas. For example, a high direct primary jobs requirement would preclude tax abatement for mixed-use residential projects. If done well, the City's tax abatement policy could provide direction for developers on what level of financial incentives might be available under what conditions (e.g., density requirements in a specific study area).

Tax Increment Reinvestment Zone (TIRZ)

In Texas, Tax Increment Reinvestment Zones are implemented under Chapter 311 of Texas Local Government Code. These districts capture certain property tax revenue generated in the district and then reinvest it back into the district through development of infrastructure and improvements. TIRZs operate with the idea that the cyclical connection between property tax revenue generated by private investment within the district, when applied to public investment within the district, creates a snowball effect in which redevelopment is encouraged and accelerated.

Garland has already established a TIRZ that overlaps a portion of the study area. TIRZ #2 along I-30 expires in 2025 unless the City extends it. TIRZ #2 has captured tax increment that could be used to fund a portion of the Plan. For this to occur, the City should modify the boundaries of TIRZ #2 and extend the termination date beyond 2025. Focus Area 3 around Chaha Road has several older multifamily projects owned by a few developers. A new TIRZ that covers these residential properties might be an appropriate tool to incentivize the redevelopment of this area.

Local Hotel Occupancy Tax (HOT)

Cities have the ability to adopt local hotel occupancy tax assessments, typically up to seven percent of the cost for use of a hotel room. It can be an important source of funding for tourism programs and can support economic growth for the City and unique districts within the City. Hotel occupancy taxes are required to fundamentally support putting “heads in beds,” meaning they should have a goal to increase hotel occupancy through community investments supportive of tourism. Eligible uses include convention center enhancements, administrative expenses to support convention registration, tourism related promotions, programs to support the arts, historic restoration and preservation, sporting events, and improvements to sports facilities.

Cities throughout Texas will sometimes rebate hotel occupancy taxes to attract new hotels and expand available room nights. There is typically a requirement that hotels spend these funds on eligible marketing and advertising expenses. The City should develop guidelines for how a new hotel in any focus area might qualify for a HOT rebate.

City-Wide Bond Funding

The Study Area, due to its prime location adjacent to Lake Ray Hubbard and future PGBT East Branch, will have significant community-wide benefits when improved, enhanced, and redeveloped. For this to occur, Garland will have to invest significant resources in the area. Unlike many peer communities, Garland is unable to allocate a portion of the local sales tax to fund economic development efforts. While developer incentives (often in the form of performance-based rebates) are important, there are costs the City will need to fund in advance (e.g., infrastructure) that might not be linked to a single project. Garland should consider including Study Area projects in future City bond elections to provide a long-term funding source to implement this Plan.



GRANT OPPORTUNITIES

In addition to the funding tools discussed in the previous section, below are grants opportunities that the City can take advantage of to achieve the action items listed in this Plan as opportunities arise.

Texas Parks and Wildlife Department Community Outdoor Outreach Program (CO-OP) Grants

The Community Outdoor Outreach Program (CO-OP) grant provides funding to tax-exempt organizations for programming that engages under-served populations in TPWD mission-oriented outdoor recreation, conservation and environmental education activities.

Texas Parks and Wildlife Department Recreational Trail Grants

This grant is administered in Texas under the approval of the Federal Highway Administration (FHWA). The reimbursable grants can be up to 80percent of project cost with a maximum of \$300,000 for non-motorized trail grants and a maximum award of \$500,000 for motorized (off-highway vehicle) trail grants. Funds can be spent on both motorized and non-motorized recreational trail projects such as the construction of new recreational trails, to improve existing trails, to develop trailheads or trailside facilities, and to acquire trail corridors.

Texas Parks and Wildlife Department Outdoor Recreation Grants

This grant provides percentage matching grant funds to municipalities, counties, MUDs and other local units of government with populations less than 500,000 to acquire and develop parkland or to renovate existing public recreation areas. Eligible sponsors include cities, counties, MUDs, river authorities and other special districts. Projects must be completed within a set time frame after approval.

Texas Parks and Wildlife Department Indoor Recreation Grants

This grant provides percentage matching grant funds to municipalities, counties, MUDs and other local units of government with populations less than 500,000 to construct recreation centers, nature centers and other indoor recreation-related buildings.

Texas Parks and Wildlife Department Boating Access Grants

The Boating Access Grant Program provides 75percent matching fund grant assistance to construct new, or renovate existing, public boat ramps that provide public access to public waters for recreational boating. Local government sponsors must make an application, provide the land, provide access to the proposed boat ramp, supply 25percent of the development costs, and accept operation and maintenance responsibilities for a minimum 25-year period. The maximum amount which may be requested for assistance is \$500,000 in matching grant funds.

Transportation Improvement Program (NCTCOG)

The North Central Texas Council of Governments provides several transportation funding programs included in the Transportation Improvement Program to help fund intersection and signal system improvements, bicycle and pedestrian facilities, roadway widening, construction of new arterials, and installation of bridges among others.

TxDOT Transportation Alternatives Set-aside (TA) Program

TxDOT administers TA funds for locally sponsored bicycle and pedestrian infrastructure projects in communities across the state. In large urbanized areas with populations over 200,000, TA funds are also distributed directly to Metropolitan Planning Organizations (MPO) to administer according to their needs. MPOs and TxDOT are responsible for selecting projects independently of one another.

PRIORITY RECOMMENDATIONS

To make the implementation process more efficient and streamlined, 10 recommended actions, in no particular order, have been identified as priority actions that can provide quick wins or prove to be transformative to the area.

These 10 priority actions are not required to be the first actions to be completed in the short-term; the City should take advantage of opportunities to implement other Plan recommendations as partnerships and funding become available. These actions provide a starting point for implementation and guidance for Plan administrators. It is likely that accomplishing these 10 actions will create the momentum to carry through implementation of the remaining actions.

1	Partner with existing commercial landowners to redevelop older properties within the study area. (1.d)
2	Update the City's Master Thoroughfare Plan to illustrate the new and improved alignments of streets within the study area, particularly Marvin Loving Drive. (2.d)
3	Establish a district identity through branding elements, similar to the City's Firewheel concept; consider holding a competition or public involvement session to select a consistent marketing scheme. (3.b)
4	Consider a City-initiated zoning designation for the Study Area, such as a Planned Development District, tailored to the land use distribution and character described in the planning scenarios for each focus area. (1.b)
5	Coordinate with TxDOT to integrate the study area's branding scheme into the newly designed Bass Pro Drive interchange. (2.3.b)
6	Establish partnerships with property owners and developers for public/private partnerships that support the community's shared vision for vibrant mixed-use projects. (3.1.c)
7	Secure right-of-way extensions along Marvin Loving Drive, Point Boulevard, and Bay Island Drive through adjacent development dedication or acquisition. (3.3.a)
8	Facilitate the redevelopment of a portion of Windsurf Bay Park using an RFQ/RFP or other method to attract new mixed-use and commercial waterfront development. (4.1.b)
9	Construct the proposed signature Marvin Loving bridge crossing. (4.2.a)
10	Coordinate with homeowners and developers to carry out needed land assembly to promote redevelopment in and around Anchor Point subdivision. (5.1.c)



IMPLEMENTATION PLAN

The implementation plan table is categorized based on recommended actions for the overall study area as well as each of the five focus areas. The table lists goals and strategies to achieve the vision for of this Plan. Each action item includes an implementation time frame, key entities and partner agencies responsible for carrying out the action, tentative cost estimates, and potential funding sources. Explanation of each element is describes in the following sections.

GOALS, ACTIONS, AND CATEGORIES

Each action item is grouped by its respective goal and assign by the applicable category. The action items reflect the recommendation made throughout the Plan.

IMPLEMENTATION TIME FRAME

Short-Term (1-10 years)

These actions should be easier to achieve, as they are not anticipated to require outsourcing or large allocations of funding.

Mid-Term (11-20 years)

These actions may require additional preparation, funding sources, or coordination for completion. Initial progress may be made in the short-term.

Long-Term (20+ years)

These actions will likely require significant preparation or coordination to complete and may include voter-approved sources of funding or input.

Ongoing

Actions that do not have a specific termination may be continuously implemented or may be revisited regularly throughout the life of this Plan.

KEY ENTITIES AND PARTNER AGENCIES

This portion of the table sets the responsible department or group within the City and potential partnerships with external entities that may assist with completing the action.

EXAMPLE IMPLEMENTATION PLAN

Overall Study Area Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					

PROJECT TYPE

The table identifies the project type for each action. This distinction assists the City in identifying the individuals or groups responsible for carrying out the action and plan for proper resources and staffing.

Project/Action

A project or capital improvement to be completed.

Program/Partnership

Development of new program, enhancement of an existing program or partnership with external organizations or agencies to coordinate on an initiative or complete an action.

Plan/Study

A plan or study to be completed.

Policy/Regulatory

Development of a new policy or an update to an existing regulation or City policy.

Capital Improvement

The design and construction of public infrastructure.

POTENTIAL COST RANGE

An estimated cost range for every action has been provided to assist with financial planning and forecasting. Further assessment of costs should be conducted at the time of implementation. Cost estimates include:

Low Cost (\$)

These actions may require reallocation of existing resources, personnel, staff time, or partner coordination.

Medium Cost (\$\$)

These actions may require preliminary design, studies, outsourcing, or other minor investment in the project.

High Cost (\$\$\$)

These actions are anticipated to require significant studies, design, and construction of infrastructure, or other investment of public funds.

POTENTIAL FUNDING SOURCE

The implementation table lists some potential funding sources that can help provide funding in full or in part for each action item. Funding tools include those described in the funding tools section, grants, or other funding sources. These funding sources should be updated as additional funds/grants become available in the future.



OVERALL STUDY AREA RECOMMENDATIONS

Overall Study Area Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 1: Increase Neighborhood-Centered Commerce.											
1.a	Create a Marketing Plan to actively promote and market the study area to developers.	Economic Development	●				Economic Development	—	Plan/Study	\$ \$	General Fund
1.b	Consider a City-initiated zoning designation for the Study Area, such as a Planned Development District, tailored to the land use distribution and character described in the planning scenarios for each focus area.	Land Use & Infrastructure	●				Planning & Development	—	Policy/Regulatory	\$ \$	
1.c	Consider establishing an expedited review procedure for development within the study area.	Land Use & Infrastructure				●	Planning & Development	—	Policy/Regulatory	\$	
1.d	Partner with existing commercial landowners to redevelop older properties within the study area.	Economic Development				●	Economic Development	Property Owners/Developers	Program/Partnership	\$	General Fund, TIRZ, 380 Agreements, Future City Bonds
1.e	Conduct an assessment of existing Planned Development districts in the area to confirm alignment with the study area's vision; where differences are observed, coordinate with property owners regarding voluntary or City-initiated zoning updates.	Land Use & Infrastructure	●				Planning & Development	Property Owners/Developers	Policy/Regulatory	\$	
1.f	Consider issuing a bond to partially or wholly fund the recommended actions outlined in this Plan.	Economic Development				●	Economic Development	—	Project/Action	\$ \$	Future City Bonds
Goal 2: Plan for Livable Neighborhoods.											
2.a	Conduct a study to identify housing alternatives in potential locations for people displaced as a result of the PGBT extension.	Land Use & Infrastructure	●				Planning & Development	—	Plan/Study	\$ \$	
2.b	Leverage infrastructure funding sources and private development to complete sidewalk and trail gaps designated throughout the study area.	Urban Design & Open Space		●			Parks & Recreation	Property Owners/Developers	Project/Action	\$	
2.c	Implement the recommendations of the Cultural Arts Plan for activating Windsurf Bay Park and areas along Lake Ray Hubbard.	Urban Design & Open Space		●			Parks & Recreation	—	Project/Action	\$	
2.d	Update the City's Master Thoroughfare Plan to illustrate the new and improved alignments of streets within the study area, particularly Marvin Loving Drive.	Transportation, Connectivity & Mobility	●				Planning & Development	—	Plan/Study	\$ \$	

Overall Study Area Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
2.e	Acquire open space and trail avenues in areas where development threatens to break or delay trail connections.	Transportation, Connectivity & Mobility				●	Parks & Recreation	Property Owners/ Developers	Project/ Action	\$ \$	
2.f	Assess the City's standard right-of-way details for pedestrian safety and urban forms, including sidewalk width and increased landscaping parkways with plantings.	Transportation, Connectivity & Mobility	●				Engineering Planning & Development	—	Plan/ Study	\$	
2.g	Continue to coordinate with NTTA to identify locations for proposed frontage roads to inform proposed recreational programming.	Transportation, Connectivity & Mobility				●	Engineering	NTTA	Program/ Partnership	\$	
2.h	Coordinate with TxDOT on any ongoing improvements for the I-30 corridor.	Transportation, Connectivity & Mobility				●	Engineering Planning & Development	TxDOT	Program/ Partnership	\$	
2.i	Coordinate with Dallas Area Rapid Transit (DART) to provide public transit stops in the area to improve transit access to major destinations.	Transportation, Connectivity & Mobility			●		Engineering Planning & Development Transportation	DART	Program/ Partnership	\$	
2.j	Conduct an update or addendum to the City's Water and Wastewater Master Plans with the new land use intensities recommended by this Plan.	Land Use & Infrastructure	●				Engineering Planning & Development	—	Plan/ Study	\$ \$	Water and Wastewater Department
2.k	Coordinate with TxDOT and adjacent property owners to relocate, and potentially expand, water and sewer mains displaced by the PGBT extension; consider the recommended densities in this Plan to ensure future residents and commercial partners are adequately served.	Land Use & Infrastructure				●	Engineering Planning & Development	TxDOT	Program/ Partnership	\$	
Goal 3: Foster a Sense of Place.											
3.a	Coordinate with Arts Department to identify locations and local artists for showcasing local art.	Wayfinding & Branding				●	Housing	Local Artists	Program/ Partnership	\$	
3.b	Establish a district identity through branding elements, similar to the City's Firewheel concept; consider holding a competition or public involvement session to select a consistent marketing scheme.	Wayfinding & Branding	●				Parks & Recreation	Local Artists	Program/ Partnership	\$ \$	
3.c	Incorporate signage, placemaking, and design elements as applicable throughout the study area.	Wayfinding & Branding				●	Planning & Development Transportation	—	Project/ Action	\$ \$	



Overall Study Area Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
3.d	Offer development incentives for private developments that partner with the City to provide increased access to art installations.	Wayfinding & Branding	●				Planning & Development Economic Development	Property Owners/ Developers	Program/ Partnership	Varies	
3.e	Advertise unique lakeside destinations for I-30 and PG&T travelers.	Wayfinding & Branding				●	Planning & Development Economic Development Public & Media Relations	—	Project/Action	\$	
Goal 4: Ensure environmentally conscious lakefront development.											
4.a	Adopt policies and provide incentives to ensure that new development and intensification of land uses do not negatively impact the waterfront.	Land Use & Infrastructure		●			Planning & Development	—	Policy/ Regulatory	\$	
4.b	Implement low-impact development and green stormwater infrastructure that contribute to the area's aesthetics and address potentially detrimental water quality impacts brought about by more intense development.	Land Use & Infrastructure		●			Planning & Development	Property Owners/ Developers	Policy/ Regulatory	\$	
4.c	Ensure development appropriately considers the 100-year floodplain through design and mitigation.	Land Use & Infrastructure				●	Planning & Development	—	Policy/ Regulatory	\$	
4.d	Coordinate with Dallas Water Utility on any ongoing improvements within the Lake Ray Hubbard Take Area.	Urban Design & Open Space				●	Engineering	DWU	Program/ Partnership	\$	
4.e	Establish guidelines for appropriate improvements within environmentally sensitive areas, which should include low-impact development elements such as natural trails and pervious materials and structures.	Urban Design & Open Space	●				Planning & Development	—	Policy/ Regulatory	\$	

FOCUS AREA 1: ZION POINT RECOMMENDATIONS

Focus Area 1: Zion Point Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 1.1: Remove barriers to residential diversity.											
1.1.a	Evaluate and rezone the existing residential properties along Zion Road to allow for increased density or housing types.	Land Use & Infrastructure	●				Planning & Development	—	Policy/Regulatory	\$	
1.1.b	Assess the Garland Development Code for barriers related to the redevelopment of existing single-family homes to allow for additional units or structures.	Land Use & Infrastructure	●				Planning & Development	—	Policy/Regulatory	\$	
1.1.c	Implement residential development standards that require homes to front along Zion Road and Lake Ray Hubbard, rather than backing onto them.	Urban Design & Open Space		●			Planning & Development	—	Policy/Regulatory	\$	
Goal 1.2: Improve vehicular and pedestrian mobility.											
1.2.a	Partner with the City of Dallas to activate existing waterfront recreational assets such as John Paul Jones Park and Lake Ray Hubbard.	Urban Design & Open Space				●	Parks & Recreation	DWU	Program/Partnership	\$	
1.2.b	Construct the proposed shared-use path and trail system connecting Zion Point to other focus areas.	Urban Design & Open Space		●			Parks & Recreation	—	Capital Improvement	\$\$\$	
1.2.c	Place Zion Road on the City's Master Thoroughfare Plan, and ensure the section optimizes pedestrian mobility and on-street parking.	Transportation, Connectivity & Mobility	●				Transportation	—	Plan/Study	\$\$	
Goal 1.3: Enhance branding and wayfinding.											
1.3.a	Identify a wayfinding monument, such as an art installation, sculpture, or vertical building, that incorporates the district's overall branding scheme.	Urban Design & Open Space	●				Parks & Recreation	Local Artists	Project/Action	\$	
1.3.b	Identify a suitable location for a wayfinding monument within John Paul Jones Park, the Chaha Road Boat Dock property, or other City-owned land.	Urban Design & Open Space	●				Parks & Recreation	—	Project/Action	\$	



FOCUS AREA 2: NORTH POINT RECOMMENDATIONS

Focus Area 2: North Point Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 2.1: Leverage City-owned properties.											
2.1.a	Initiate a parking study to determine demand and update the parking requirements for the area accordingly.	Land Use & Infrastructure	●				Planning & Development	—	Plan/Study	\$ \$	
2.1.b	Create specific North Point incentive toolkit that focuses on sales tax and hotel occupancy tax rebates.	Economic Development	●				Economic Development	—	Policy/Regulatory	\$	
2.1.c	Facilitate redevelopment of City-owned property, and strategic acquisition of additional properties, to form cohesive land assemblages and attract new mixed-use and commercial waterfront development.	Economic Development			●		Economic Development	Property Owners/Developers	Project/Action	\$	
2.1.d	Leverage the existing City-owned property to locate a gateway monument along I-30.	Wayfinding & Branding		●			Planning & Development	—	Project/Action	\$ \$	
2.1.e	Market North Point as a regional lakefront retail and entertainment destination (restaurants, local stores, boutiques, art galleries, etc.).	Economic Development				●	Convention & Visitors Bureau	—	Project/Action	\$	General Fund, TIRZ, 380 Agreements, Future City Bonds
2.1.f	Market North Point to attract desired businesses and land developers based on the focus area vision and land use designations.	Economic Development				●	Economic Development	Property Owners/Developers	Project/Action	\$	General Fund, TIRZ, 380 Agreements, Future City Bonds
Goal 2.2: Emphasize lake-oriented development.											
2.2.a	Ensure development standards require equal design elements and treatment to facades facing inland and Lake Ray Hubbard.	Urban Design & Open Space	●				Planning & Development	—	Policy/Regulatory	\$	
2.2.b	Provide for the integration of the North Point boardwalk and shared-use path into lakefront commercial development.	Transportation, Connectivity & Mobility		●			Parks & Recreation	—	Project/Action	\$	
2.2.c	Partner with local businesses in the area to rebuild the boat dock and provide a maintenance fund.	Economic Development		●			Economic Development	Property Owners/Developers	Program/Partnership	\$	General Fund, TIRZ, 380 Agreements, Future City Bonds

Focus Area 2: North Point Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 2.3: Create a sense of arrival.											
2.3.a	Partner with surrounding lakeside communities to establish designated water recreation connections, potentially through an established Lake Ray Hubbard mobility effort.	Transportation, Connectivity & Mobility					Economic Development	City of Rowlett City of Rockwall City of Heath DWU	Program/ Partnership	\$	
2.3.b	Coordinate with TxDOT to integrate the study area's branding scheme into the newly designed Bass Pro Drive interchange.	Wayfinding & Branding					Transportation	TxDOT	Program/ Partnership	\$\$	



FOCUS AREA 3: SOUTH POINT RECOMMENDATIONS

Focus Area 3: South Point Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 3.1: Foster a cooperative development environment.											
3.1.a	Explore options to partner with housing developers to produce appropriate infill housing options.	Land Use & Infrastructure		●			Planning & Development	Property Owners/ Developers	Program/ Partnership	\$	
3.1.b	Collaborate with developers for future mixed-use developments to incorporate needed public amenities, such as public restrooms, water fountains, and shaded seating areas, near target destinations within proposed developments.	Urban Design & Open Space			●		Economic Development	Property Owners/ Developers	Program/ Partnership	\$	
3.1.c	Establish partnerships with property owners and developers for public/private partnerships that support the community's shared vision for vibrant mixed-use projects.	Land Use & Infrastructure				●	Economic Development	Property Owners/ Developers	Program/ Partnership	\$	
3.1.d	Assess the feasibility of a South Point TIRZ to incentivize developers and to fund infrastructure required for large redevelopment projects (e.g., 10+ acres)	Economic Development	●				Economic Development	—	Plan/Study	\$	General Fund and TIRZ
Goal 3.2: Protect the lake as a public asset.											
3.2.a	Convert Lake Ray Hubbard Parkway into a multi-use pedestrian plaza along the lakeshore; conduct a traffic assessment to determine the extent of appropriate conversion from dedicated vehicular travel lanes.	Urban Design & Open Space			●		Planning & Development	—	Capital Improvement	\$\$\$	
3.2.b	Partner with property owners to build pocket park vistas that serve to preserve sightlines as well as displacement for reduced parkland in Windsurf Bay.	Urban Design & Open Space				●	Parks & Recreation	Property Owners/ Developers	Program/ Partnership	\$\$\$	
Goal 3.3: Secure public realm improvements.											
3.3.a	Secure right-of-way extensions along Marvin Loving Drive, Point Boulevard, and Bay Island Drive through adjacent development dedication or acquisition.	Transportation, Connectivity & Mobility		●			Engineering	Property Owners/ Developers	Project/ Action	\$\$\$	
3.3.b	Procure funding for constructing the signature district roundabout or gateway element.	Urban Design & Open Space		●			Engineering	—	Project/ Action	\$\$	

FOCUS AREA 4: WINDSURF BAY RECOMMENDATIONS

Focus Area 4: Windsurf Bay Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 4.1: Responsibly develop Windsurf Bay Park.											
4.1.a	Create a plan for Windsurf Bay Park parkland reduction to create space for a vertical mixed-use project; the plan should identify specifically the amount of parkland that will be reduced and need to be allotted in other focus areas.	Urban Design & Open Space					Planning & Development	—	Plan/Study	\$ \$	
4.1.b	Facilitate the redevelopment of a portion of Windsurf Bay Park using an RFQ/RFP or other method to attract new mixed-use and commercial waterfront development.	Economic Development					Economic Development	Property Owners/Developers	Project/Action	\$	Minimal Cost
4.1.c	Leverage the proposed public amenity in Windsurf Bay Focus Area to conduct educational seminars and art exhibits.	Urban Design & Open Space					Parks & Recreation	—	Project/Action	\$	
4.1.d	Coordinate with NTTA on potential changes to access to the Windsurf Bay Park following the land acquisition for PGBT expansion.	Transportation, Connectivity & Mobility					Engineering	NTTA	Program/Partnership	\$	
4.1.e	Coordinate with residents and stakeholders to determine the final vision and programming for the Windsurf Bay Park property.	Urban Design & Open Space					Planning & Development	Property Owners/Developers	Program/Partnership	\$	Minimal Cost
Goal 4.2: Improve pedestrian and vehicular connectivity.											
4.2.a	Construct the proposed signature Marvin Loving bridge crossing.	Transportation, Connectivity & Mobility					Engineering	DWU	Capital Improvement	\$ \$ \$	
4.2.b	Create and implement a plan for identifying branding elements on the proposed bridge crossing.	Wayfinding & Branding					Engineering	—	Plan/Study	\$ \$	
4.2.c	Implement proposed trail connections along the waterfront.	Transportation, Connectivity & Mobility					Parks & Recreation	DWU	Project/Action	\$ \$ \$	
4.2.d	Construct improvements to Locus Grove Road in conjunction with the PGBT overpass.	Transportation, Connectivity & Mobility					Engineering	NTTA	Capital Improvement	\$ \$ \$	



FOCUS AREA 5: LOCUST GROVE RECOMMENDATIONS

Focus Area 5: Locust Grove Recommendations											
#	Action	Category	Implementation Time Frame				Key Implementing Entity	Potential Partners or Agencies	Project Type	Potential Cost Range	Potential Funding Sources
			Short-Term	Mid-Term	Long-Term	On-Going					
Goal 5.1: Leverage new and existing highway frontages.											
5.1.a	Market properties along I-30 to attract local or regional grocers to the area. The City-owned property at the intersection of Zion Road and I-30 provides an opportunity to serve this need.	Economic Development					Economic Development	Property Owners/Developers	Project/Action	\$	General Fund
5.1.b	Participate in utility upsizing where appropriate to help mitigate impacts on water and wastewater capacity.	Land Use & Infrastructure					Engineering	Property Owners/Developers	Program/Partnership	\$\$\$	Water and Wastewater Department
5.1.c	Coordinate with homeowners and developers to carry out needed land assembly to promote redevelopment in and around Anchor Point subdivision.	Land Use & Infrastructure					Economic Development	Property Owners/Developers	Program/Partnership	\$\$	
Goal 5.2: Improve public spaces and rights-of-way.											
5.2.a	Acquire and construct a centralized open space west of the PGBT extension accessible through trails to mitigate the loss of parkland in Windsurf Bay.	Urban Design & Open Space					Parks & Recreation	Property Owners/Developers	Project/Action	\$\$\$	
5.2.b	Plan for additional trail connections along I-30 and PGBT extension frontage roads.	Urban Design & Open Space					Parks & Recreation	TxDOT NTTA	Plan/Study	\$\$	
5.2.c	Acquire right-of-way and construct additional connections across the southern creek to increase mobility options to and from the focus area.	Transportation, Connectivity & Mobility					Engineering	Property Owners/Developers	Project/Action	\$\$\$	
5.2.d	Coordinate with NTTA to incorporate public art and gathering spaces under NTTA facilities where space allows.	Urban Design & Open Space					Parks & Recreation	Local Artists NTTA	Program/Partnership	\$	
Goal 5.3: Create regional identity.											
5.3.a	Identify and locate appropriate monuments and/or flagship development along the frontage roads.	Wayfinding & Branding					Planning & Development	Local Artists	Project/Action	\$	
5.3.b	Partner with local artists to create underpass art and branding installations on the intersection of PGBT and I-30.	Wayfinding & Branding					Parks & Recreation	Local Artists TxDOT NTTA	Program/Partnership	\$	





APPENDIX

DEMOGRAPHICS

POPULATION AND HOUSEHOLDS

Population and Households by Year

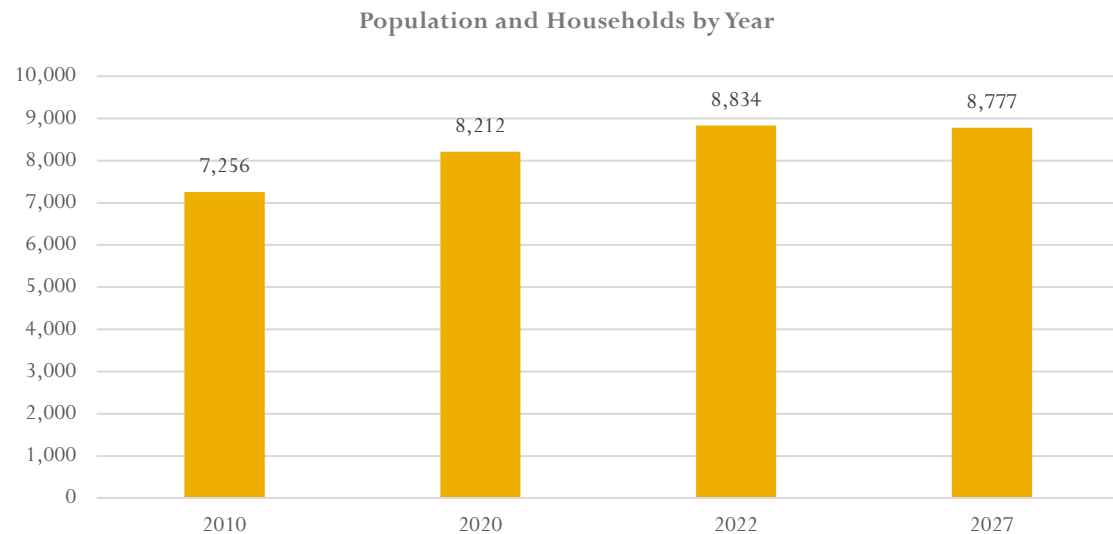
	2020	2010	2022	2027*
Population	8,212	7,256	8,834	8,777
Households	3456	3246	3570	3,535
Average Household Size	2.37	2.23	2.47	2.47
Families	Not Available	1748	1920	1,915
Average Family Size	Not Available	2.96	3.33	3.31

*Estimated future projection

Daytime Population (2022)

Category	Population
Workers	5,358
Residents	1,662
Total	3,696

Source: Esri forecasts for 2022 and 2027. U.S. Census Bureau 2000 and 2010 decennial Census data converted by Esri into 2020 geography.



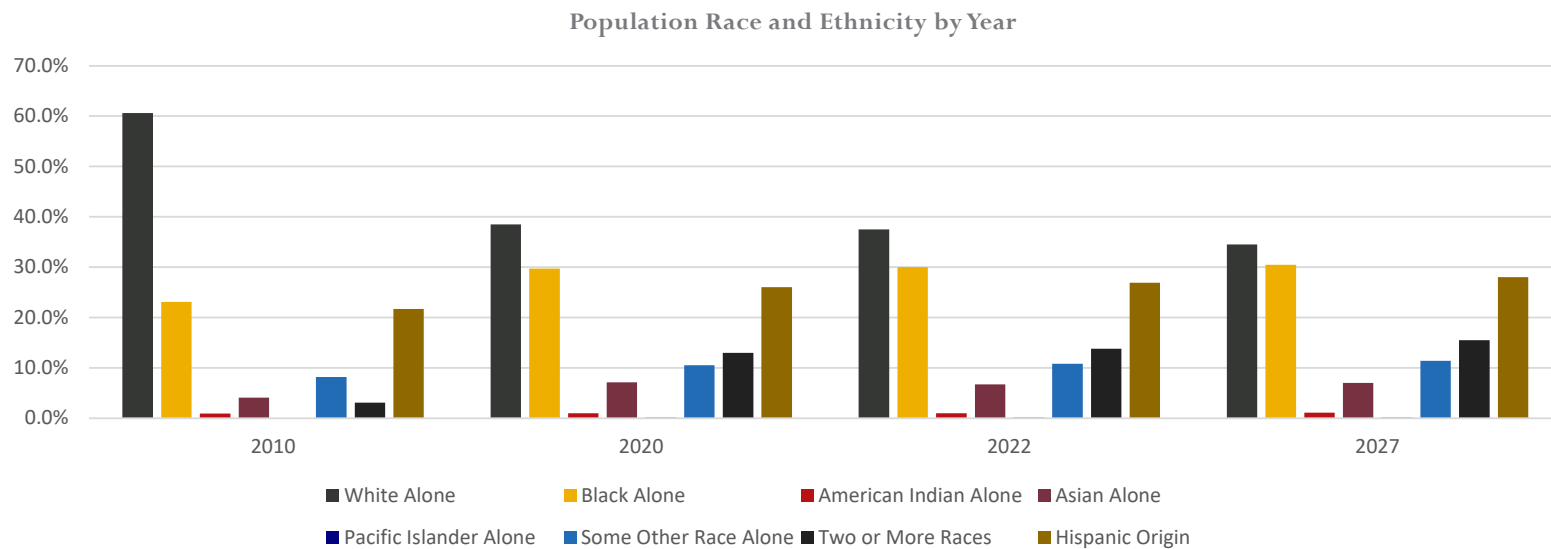
RACE AND ETHNICITY

Population by Race and Ethnicity

Population by Race/ Ethnicity	2010	2020	2022	2027*
White Alone	60.6%	38.5%	37.5%	34.5%
Black Alone	23.1%	29.7%	30.0%	30.5%
American Indian Alone	0.9%	1.0%	1.0%	1.1%
Asian Alone	4.1%	7.1%	6.7%	7.0%
Pacific Islander Alone	0.0%	0.1%	0.1%	0.1%
Some Other Race Alone	8.2%	10.5%	10.8%	11.4%
Two or More Races	3.1%	13.0%	13.8%	15.5%
Hispanic Origin	21.7%	26.0%	26.9%	28.0%
Total Population	7,256	8,212	8,834	8,777

Source: Esri forecasts for 2022 and 2027. U.S. Census Bureau 2000 and 2010 decennial Census data converted by Esri into 2020 geography.

* Estimated future projection



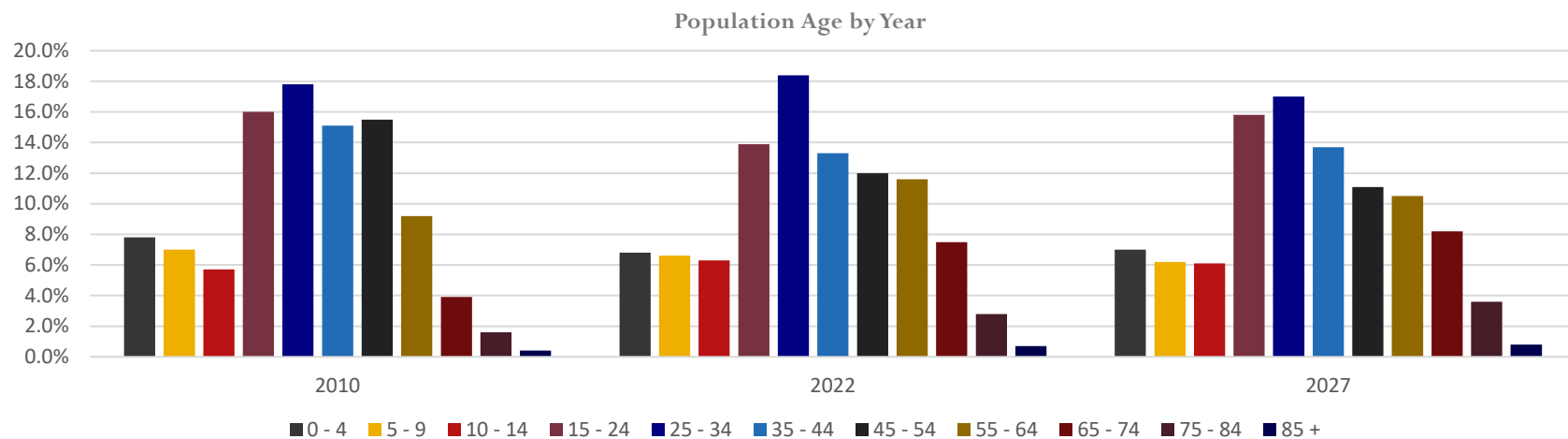
AGE

Population by Age

Age	2010	2022	2027*
0 - 4	7.8%	6.8%	7.0%
5 - 9	7.0%	6.6%	6.2%
10 - 14	5.7%	6.3%	6.1%
15 - 24	16.0%	13.9%	15.8%
25 - 34	17.8%	18.4%	17.0%
35 - 44	15.1%	13.3%	13.7%
45 - 54	15.5%	12.0%	11.1%
55 - 64	9.2%	11.6%	10.5%
65 - 74	3.9%	7.5%	8.2%
75 - 84	1.6%	2.8%	3.6%
85 +	0.4%	0.7%	0.8%
18 +	76.0%	77.0%	77.3%
Median Age	32.1%	33.8%	33.7%
Total Population	7,256	8,834	8,777

Source: Esri forecasts for 2022 and 2027. U.S. Census Bureau 2000 and 2010 decennial Census data converted by Esri into 2020 geography.

*Estimated future projection



EMPLOYMENT

2022 Employed Population 16+ by Industry

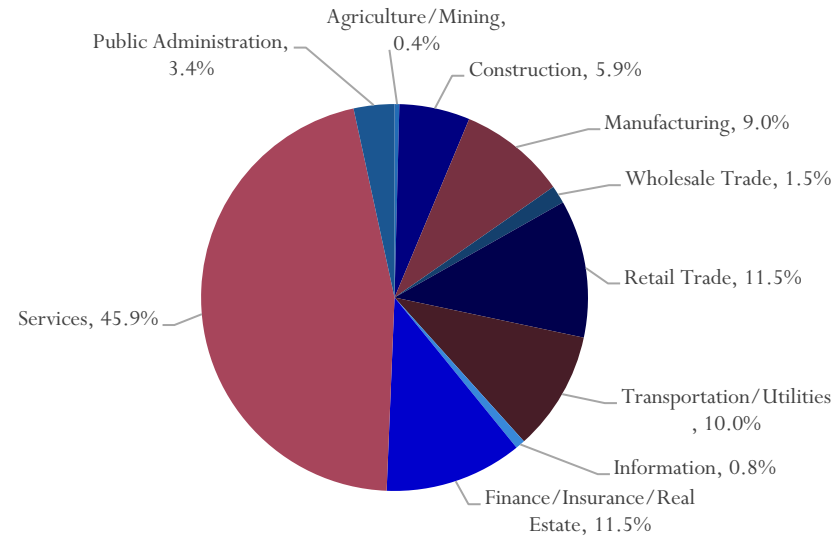
Industry	Percentage
Agriculture/Mining	0.4%
Construction	5.9%
Manufacturing	9.0%
Wholesale Trade	1.5%
Retail Trade	11.5%
Transportation/Utilities	10.0%
Information	0.8%
Finance/Insurance/Real Estate	11.5%
Services	45.9%
Public Administration	3.4%
Total Employed Population 16+	5,216

2022 Employed Population 16+ by Occupation

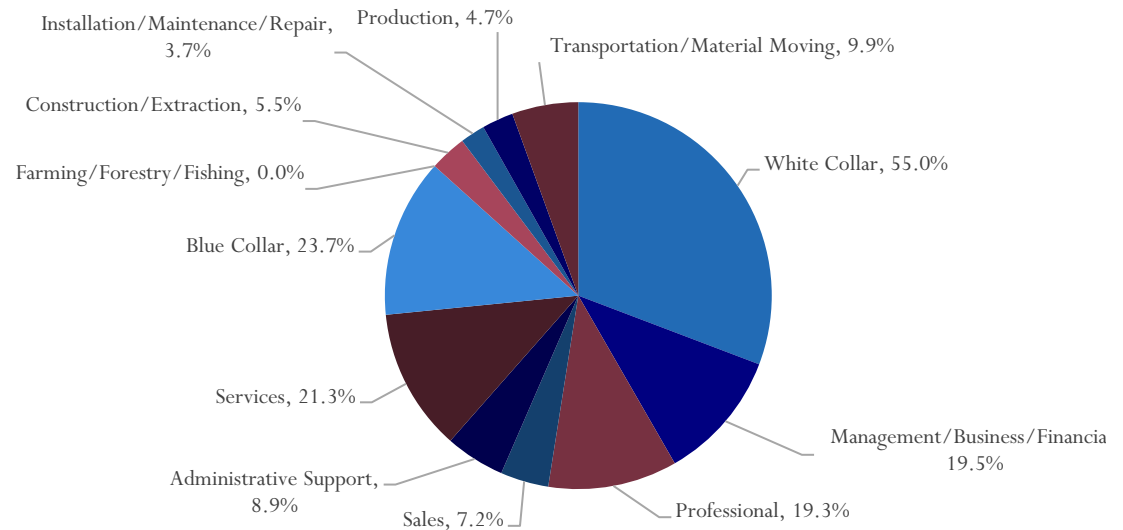
Occupation	Percentage
White Collar	55.0%
Management/Business/Financial	19.5%
Professional	19.3%
Sales	7.2%
Administrative Support	8.9%
Services	21.3%
Blue Collar	23.7%
Farming/Forestry/Fishing	0.0%
Construction/Extraction	5.5%
Installation/Maintenance/Repair	3.7%
Production	4.7%
Transportation/Material Moving	9.9%
Total Employed Population 16+	5,216

Source: Esri forecasts for 2022

Population Employed by Industry



Population Employed by Occupation

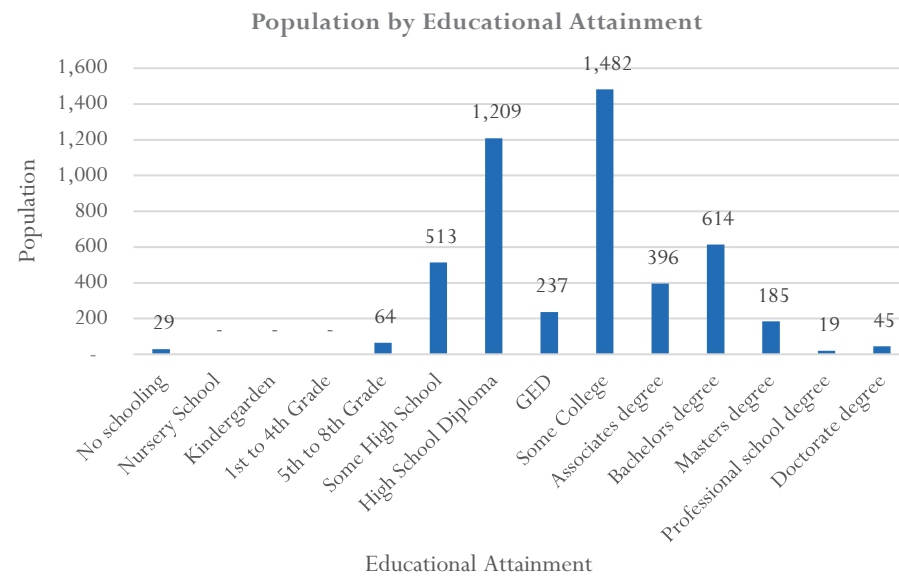


EDUCATIONAL ATTAINMENT

Population 25+ By Educational Attainment

Educational Attainment	Population
No schooling	29
Nursery School	-
Kindergarten	-
1st to 4th Grade	-
5th to 8th Grade	64
Some High School	513
High School Diploma	1,209
GED	237
Some College	1,482
Associates degree	396
Bachelors degree	614
Masters degree	185
Professional school degree	19
Doctorate degree	45
Total Population 25+	4,793

Source: 2017-2021 ACS Estimate



HOUSEHOLD INCOME

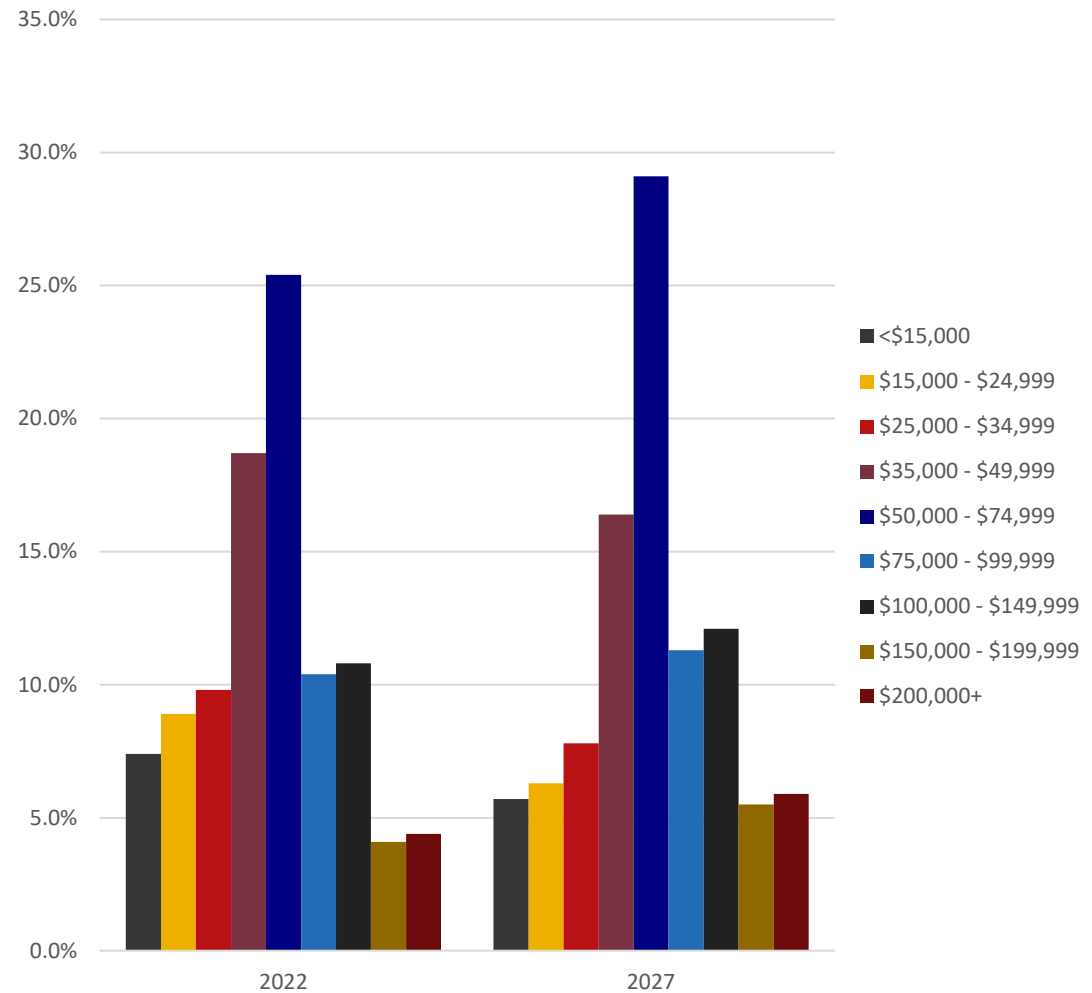
Households by Income

	2022	2027*
Household Income Base	3,570	3,535
<\$15,000	7.4%	5.7%
\$15,000 - \$24,999	8.9%	6.3%
\$25,000 - \$34,999	9.8%	7.8%
\$35,000 - \$49,999	18.7%	16.4%
\$50,000 - \$74,999	25.4%	29.1%
\$75,000 - \$99,999	10.4%	11.3%
\$100,000 - \$149,999	10.8%	12.1%
\$150,000 - \$199,999	4.1%	5.5%
\$200,000+	4.4%	5.9%
Average Household Income	\$75,469	\$88,670
Median Household Income	\$53,348	\$58,869
Per Capita Income	\$30,504	\$35,718

Source: Esri forecasts for 2022 and 2027. U.S. Census Bureau 2000 and 2010 decennial Census data converted by Esri into 2020 geography.

*Estimated future projection

Household Income by Year



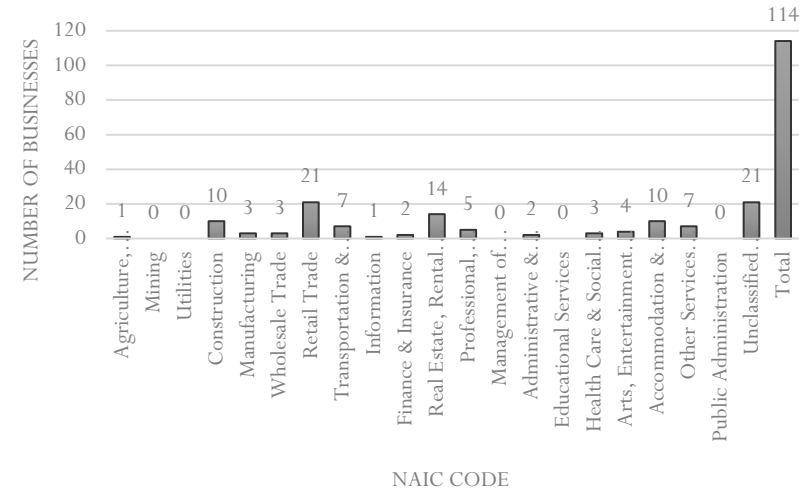
BUSINESS SUMMARY

Businesses and Employees by NAICS Code (2022)

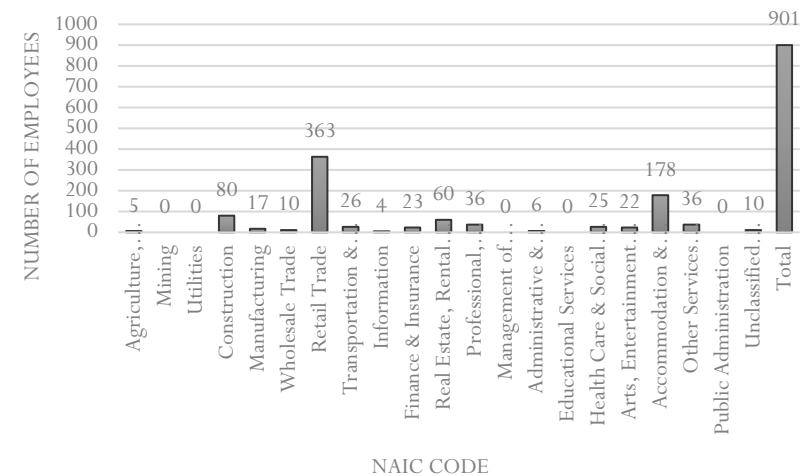
NAICS Codes	Businesses	Employees
Agriculture, Forestry, Fishing & Hunting	1	5
Mining	0	0
Utilities	0	0
Construction	10	80
Manufacturing	3	17
Wholesale Trade	3	10
Retail Trade	21	363
Transportation & Warehousing	7	26
Information	1	4
Finance & Insurance	2	23
Real Estate, Rental & Leasing	14	60
Professional, Scientific & Tech Services	5	36
Management of Companies & Enterprises	0	0
Administrative & Support & Waste Management & Remediation Services	2	6
Educational Services	0	0
Health Care & Social Assistance	3	25
Arts, Entertainment & Recreation	4	22
Accommodation & Food Services	10	178
Other Services (except Public Administration)	7	36
Public Administration	0	0
Unclassified Establishments	21	10
Total	114	901

Source: 2022 Data Axle, Inc.

Businesses by NAICS Code



Employees by NAICS Code



RETAIL DEMAND OUTLOOK

Data Note: The Consumer Spending data is household-based and represents the amount spent for a product or service by all households in an area.

Detail may not sum to totals due to rounding. This report is not a comprehensive list of all consumer spending variables therefore the variables in each section may not sum to totals.

Source: Esri forecasts for 2022 and 2027; Consumer Spending data are derived from the 2018 and 2019 Consumer Expenditure Surveys, Bureau of Labor Statistics.

	2022 Consumer Spending	2027 Forecasted Demand	Projected Spending Growth
Apparel and Services	\$6,668,828	\$7,758,859	\$1,090,031
Men's	\$1,309,043	\$1,522,938	\$213,895
Women's	\$2,224,882	\$2,588,467	\$363,585
Children's	\$1,052,871	\$1,225,066	\$172,195
Footwear	\$1,627,442	\$1,893,642	\$266,200
Watches & Jewelry	\$364,441	\$423,805	\$59,364
Apparel Products and Services (1)	\$144,640	\$168,324	\$23,684
Computer			
Computers and Hardware for Home Use	\$528,156	\$614,529	\$86,373
Portable Memory	\$12,792	\$14,886	\$2,094
Computer Software	\$32,034	\$37,273	\$5,239
Computer Accessories	\$58,800	\$68,389	\$9,589
Entertainment & Recreation	\$9,216,517	\$10,721,543	\$1,505,026
Fees and Admissions	\$2,037,582	\$2,370,632	\$333,050
Membership Fees for Clubs (2)	\$689,517	\$802,163	\$112,646
Fees for Participant Sports, excl. Trips	\$321,273	\$373,816	\$52,543
Tickets to Theatre/Operas/Concerts	\$213,650	\$248,530	\$34,880
Tickets to Movies	\$191,458	\$222,761	\$31,303
Tickets to Parks or Museums	\$102,045	\$118,768	\$16,723
Admission to Sporting Events, excl. Trips	\$161,417	\$187,719	\$26,302
Fees for Recreational Lessons	\$354,568	\$412,619	\$58,051

	2022 Consumer Spending	2027 Forecasted Demand	Projected Spending Growth
Dating Services	\$3,654	\$4,254	\$600
TV/Video/Audio	\$3,551,520	\$4,131,672	\$580,152
Cable and Satellite Television Services	\$2,283,560	\$2,656,855	\$373,295
Televisions	\$387,735	\$451,026	\$63,291
Satellite Dishes	\$5,905	\$6,860	\$955
VCRs, Video Cameras, and DVD Players	\$15,687	\$18,248	\$2,561
Miscellaneous Video Equipment	\$43,094	\$50,134	\$7,040
Video Cassettes and DVDs	\$27,777	\$32,307	\$4,530
Video Game Hardware/Accessories	\$109,652	\$127,541	\$17,889
Video Game Software	\$63,619	\$73,989	\$10,370
Rental/Streaming/Downloaded Video	\$260,086	\$302,521	\$42,435
Installation of Televisions	\$1,991	\$2,315	\$324
Audio (3)	\$343,034	\$398,964	\$55,930
Rental and Repair of TV/Radio/Sound Equipment	\$9,381	\$10,911	\$1,530
Pets	\$1,965,337	\$2,285,868	\$320,531
Toys/Games/Crafts/Hobbies (4)	\$376,680	\$438,173	\$61,493
Recreational Vehicles and Fees (5)	\$238,649	\$277,512	\$38,863
Sports/Recreation/Exercise Equipment (6)	\$530,231	\$616,779	\$86,548
Photo Equipment and Supplies (7)	\$148,164	\$172,320	\$24,156



	2022 Consumer Spending	2027 Forecasted Demand	Projected Spending Growth
Reading (8)	\$289,384	\$336,648	\$47,264
Catered Affairs (9)	\$79,990	\$93,127	\$13,137
Food	\$28,729,623	\$33,429,205	\$4,699,582
Food at Home	\$16,713,625	\$19,448,400	\$2,734,775
Bakery and Cereal Products	\$2,106,612	\$2,451,325	\$344,713
Meats, Poultry, Fish, and Eggs	\$3,597,017	\$4,185,733	\$588,716
Dairy Products	\$1,632,020	\$1,899,162	\$267,142
Fruits and Vegetables	\$3,220,789	\$3,748,168	\$527,379
Snacks and Other Food at Home (10)	\$6,157,188	\$7,164,013	\$1,006,825
Food Away from Home	\$12,015,997	\$13,980,805	\$1,964,808
Alcoholic Beverages	\$1,824,987	\$2,123,049	\$298,062
Financial			
Value of Stocks/Bonds/Mutual Funds	\$66,434,722	\$77,229,641	\$10,794,919
Value of Retirement Plans	\$225,961,386	\$262,751,316	\$36,789,930
Value of Other Financial Assets	\$18,322,745	\$21,308,439	\$2,985,694
Vehicle Loan Amount excluding Interest	\$9,939,293	\$11,562,007	\$1,622,714
Value of Credit Card Debt	\$8,127,146	\$9,454,983	\$1,327,837
Health			
Nonprescription Drugs	\$448,616	\$521,896	\$73,280
Prescription Drugs	\$907,224	\$1,055,088	\$147,864
Eyeglasses and Contact Lenses	\$264,275	\$307,389	\$43,114
Home			
Mortgage Payment and Basics (11)	\$24,101,827	\$28,032,148	\$3,930,321
Maintenance and Remodeling Services	\$6,356,426	\$7,392,830	\$1,036,404

	2022 Consumer Spending	2027 Forecasted Demand	Projected Spending Growth
Maintenance and Remodeling Materials (12)	\$1,410,117	\$1,640,001	\$229,884
Utilities, Fuel, and Public Services	\$15,192,213	\$17,675,033	\$2,482,820
Household Furnishings and Equipment			
Household Textiles (13)	\$313,623	\$364,866	\$51,243
Furniture	\$1,966,238	\$2,287,262	\$321,024
Rugs	\$81,517	\$94,805	\$13,288
Major Appliances (14)	\$1,023,582	\$1,190,581	\$166,999
Housewares (15)	\$274,810	\$319,634	\$44,824
Small Appliances	\$169,765	\$197,517	\$27,752
Luggage	\$54,891	\$63,873	\$8,982
Telephones and Accessories	\$285,721	\$332,539	\$46,818
Child Care	\$1,613,889	\$1,877,440	\$263,551
Lawn and Garden (16)	\$1,181,739	\$1,374,194	\$192,455
Moving/Storage/Freight Express	\$263,482	\$306,557	\$43,075
Housekeeping Supplies (17)	\$2,345,963	\$2,729,516	\$383,553
Insurance			
Owners and Renters Insurance	\$1,557,952	\$1,811,561	\$253,609
Vehicle Insurance	\$6,189,739	\$7,201,482	\$1,011,743
Life/Other Insurance	\$1,491,276	\$1,734,300	\$243,024
Health Insurance	\$11,572,105	\$13,460,951	\$1,888,846
Personal Care Products (18)	\$1,570,220	\$1,826,874	\$256,654
School Books and Supplies (19)	\$447,360	\$520,453	\$73,093
Smoking Products	\$1,273,401	\$1,481,343	\$207,942
Transportation			
Payments on Vehicles excluding Leases	\$8,341,022	\$9,701,560	\$1,360,538
Gasoline and Motor Oil	\$7,734,967	\$9,000,028	\$1,265,061
Vehicle Maintenance and Repairs	\$3,441,939	\$4,004,079	\$562,140
Travel			

	2022 Consumer Spending	2027 Forecasted Demand	Projected Spending Growth
Airline Fares	\$1,765,946	\$2,054,728	\$288,782
Lodging on Trips	\$1,871,597	\$2,177,032	\$305,435
Auto/Truck Rental on Trips	\$163,111	\$189,779	\$26,668
Food and Drink on Trips	\$1,690,343	\$1,966,453	\$276,110

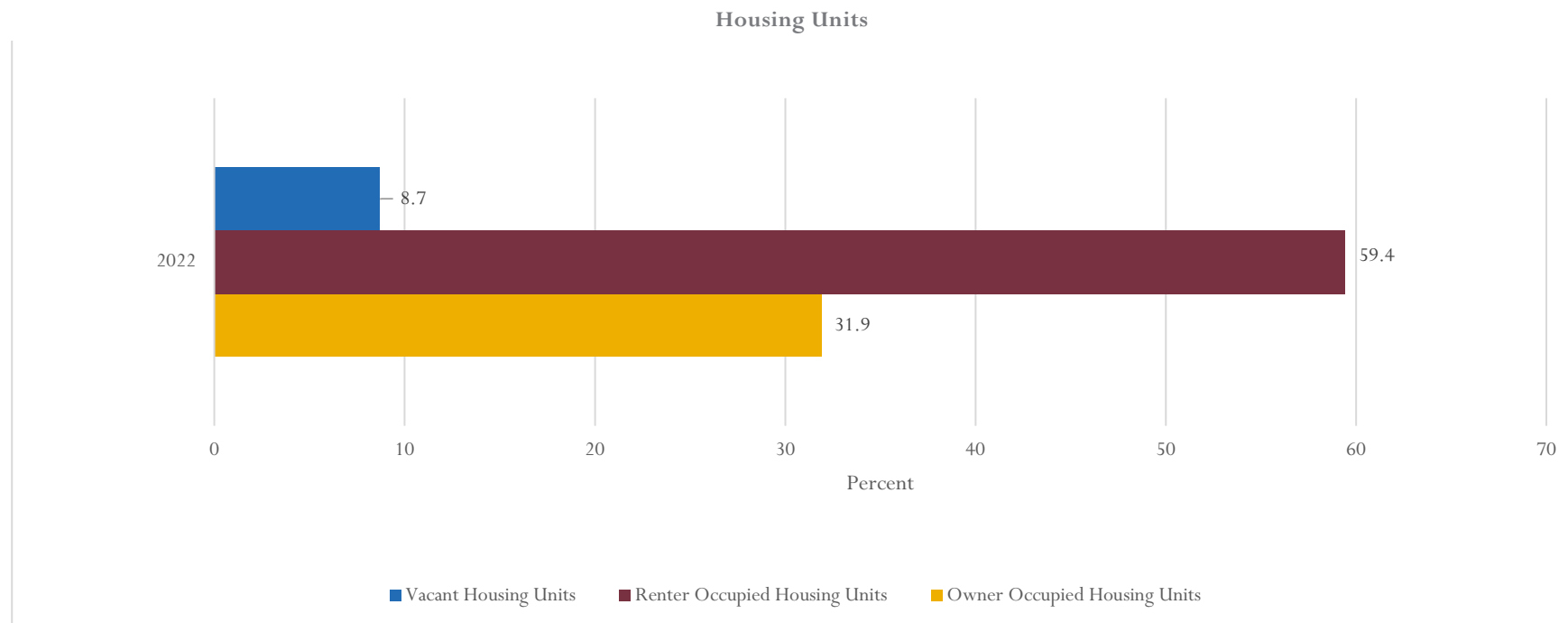


OWNER AND RENTER OCCUPIED HOUSING UNITS

Housing Units	Total Housing Units	Percent of Housing Units		
		Owner Occupied	Renter Occupied	Vacant
2000	3870	27.8%	66%	6.2%
2010	3,660	27.2%	61.5%	11.3%
2020	3823	Not Available	Not Available	9.6%
2022	3,910	31.9%	59.4%	8.7%
2027*	3,920	32.3%	57.8%	9.8%

Source: Esri Estimates

* Estimate future projection



LAND OWNERSHIP

TAXABLE VALUE

Taxable Value of Properties for Garland TIF Zone 2 I-30

Appraisal Year	Accounts	Market Value	County Taxable	City Taxable
2006	415	\$101,940,360	\$89,920,975	\$90,149,214
2007	416	\$112,243,990	\$99,831,333	\$100,052,293
2008	414	\$132,897,000	\$118,379,014	\$118,581,085
2009	418	\$146,717,220	\$117,783,480	\$117,968,797
2010	420	\$139,390,030	\$109,862,170	\$110,041,765
2011	419	\$141,651,620	\$109,468,165	\$109,651,346
2012	419	\$141,767,620	\$110,066,361	\$110,213,252
2013	419	\$146,605,870	\$113,083,354	\$113,219,161
2014	421	\$151,037,260	\$116,528,604	\$116,664,411
2015	422	\$155,459,810	\$120,369,418	\$120,454,105
2016	423	\$161,812,390	\$124,308,999	\$124,401,885
2017	427	\$163,837,580	\$125,542,576	\$125,647,462
2018	429	\$170,703,700	\$130,453,317	\$130,599,609
2019	419	\$175,053,130	\$135,628,720	\$135,814,936
2020	393	\$191,623,450	\$144,315,599	\$144,495,757
2021	532	\$207,258,670	\$162,338,004	\$162,562,329
2022	527	\$274,090,520	\$224,998,598	\$227,478,264
2023	624	\$362,728,210	\$309,012,880	\$312,349,574

* Even though the TIF was created in 2005, no accounts were setup until 2006.
Source: Texas Tax Code



